



MASTER -PLAN-

PREPARED BY



This report documentation was prepared under contract and in collaboration with the Elkhart County Park and Recreation Department by:

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Prepared for: Elkhart County Parks & Recreation Department 211 W. Lincoln Avenue Goshen, IN 46526-3280





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Introduction

Elkhart County Parks play a large role in a vibrant community. For more than 55 years the County Parks has 'inspired connections with culture and nature.' Planning documents such as the Five Year Master Plan have helped to lead and guide the way to creating the park system that exists today. These plans allow for community and staff input, and set the goals to create a map for the short-term as well as long-term future.

The Lehman & Lehman Planning Team was retained in May 2023 to update and prepare a master plan for Elkhart County Parks. This parks master plan was finalized and adopted by the Elkhart County Park Board on April 8, 2024. It will enable the Parks to continue balanced planning for the overall park system, meeting local recreation needs within available resources, and to help the Park and Recreation Board, community members and leaders to establish their current state of operations, their future desired state, and provide structure to help achieve their goals and to monitor their successes.

Planning Team

Elkhart County Park and Recreation Board

| Elkhart County Parks Administration Tean | n |
|--|---------------|
| William Wilson | Membe |
| John Hardy | Membe |
| Larry Andrews | Membe |
| Robert Kelly | Ex Officio |
| Karen Mackowiak | Secretary |
| Karin Frey | Vice Presiden |
| Klaus Mueller | Presiden |

| Ronda DeCaire, CPRP | Director |
|-----------------------|--|
| Bernard Cunningham IV | Deputy Director of Park Operations |
| Donny Aleo | Deputy Director of Interpretive Services |

Master Plan Consultant

Charles F. Lehman, ASLA, PLA, FRSA President, *Lehman & Lehman, Inc.* Landscape Architecture and Planning Mishawaka, Indiana



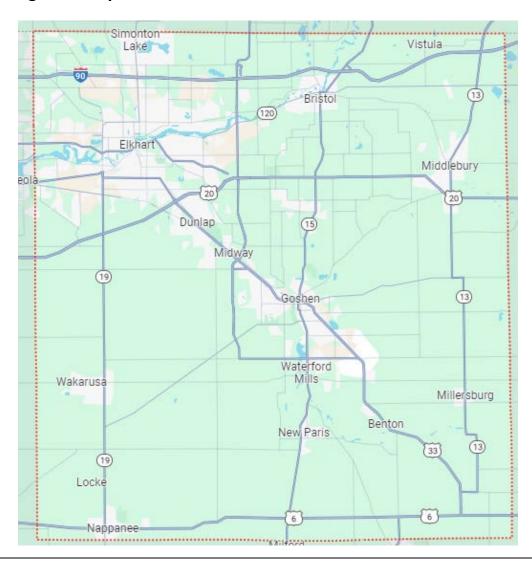
Planning Area

The planning area for this study is all of Elkhart County, Indiana, which is located in north central Indiana along the Indiana/Michigan state line. It is bordered by Cass and St. Joseph Counties, Michigan to the north, Kosciusko County to the south, Lagrange and Noble Counties to the east and St. Joseph County, IN and Marshall County to the west.

Elkhart County encompasses 468 square miles of land.

With its wide variety of park features and offerings, the Elkhart County Parks attracts visitors from not only Elkhart County, but the region. Tourists from around the world visit Bonneyville Mill and DeFries Gardens, while others travel from all over the Midwest to mountain bike or play disc golf. The Elkhart County Parks works closely with the Visitor Bureaus in the region to share information on all of our park and historical site amenities. As a result, the Elkhart County Parks helps to contribute not only to the quality of life of the citizens that live here, but to the economic boom tourism dollars bring to the greater community.

Planning Area Map



Master Plan Goals

Lehman & Lehman, Inc. feels that master planning is undertaken in order to achieve clearly defined strategies and objectives, and to provide recommendations for action on identified future needs tied to those objectives. We believe that the continual participation of the public in the planning process is essential. From a user's perspective, personal involvement in the identification of problems, needs, desires, and ultimately decisions, is much healthier than reacting to decisions already made by management.

The planning process needs to be continuous and must be sensitive to changes of conditions, needs, new information and opportunities. This document should not be considered the "final" plan, which can become irrelevant and stagnant. With annual reviews by the Elkhart County Park Board planning will remain a productive ongoing process facilitating future actions.

The Elkhart County Park Department staff and the Park Board have agreed on the following goals for the 5-Year Parks and Recreation Plan:

- Gather feedback and input from as diverse a group of Elkhart County residents as possible, and report it in an accurate manner.
- Use national recreation standards, combined with a careful needs analysis to create new priorities for parks and recreation in the County.
- Create a plan that is dynamic, and provides pertinent, useful information and guidance for the next five years in Elkhart County.
- Present the plan and gain its acceptance within Elkhart County community.
- Receive approval from IDNR for eligibility for application for Land and Water Conservation Fund (LWCF) grant programs.
- Use the plan as a springboard to apply for all applicable grants
- Review the Action Plan on a semi-annual basis for the purpose of budgeting and planning.
- Strengthen and expand partnerships and collaborations within the community.
- Expand the effectiveness / role of the Friends of the Elkhart County Park Board members and other non-profit partners as a community engager.
- Collaborate with other County Departments in economic development projects and venues and measure the effectiveness as a return on investment.



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Park Agency Profile

Park Department

 Office Location:
 Phone:
 574.535.6458

 211 W. Lincoln Avenue
 Fax:
 574.535.6616

Goshen, IN 46526-3280 Email: parksinfo@elkhartcounty.com

Web: elkhartcountyparks.org

Park Department Administrative Staff

| Ronda DeCaire, CPRP | Director |
|-----------------------|--|
| Bernard Cunningham IV | Deputy Director of Park Operations |
| Donny Aleo | Deputy Director of Interpretive Services |

Park Department History

In 1966, the newly formed Elkhart County Park & Recreation Board began formulating and executing long-range plans for a park and recreation system. Elected to the original board were President L. Orville Miller, Vice-President Warren Shively, Secretary Cara Jean Baldwin, Dr. Larry Beachy, and Leo Seltenright. The Park Board began immediate work on plans for the future with multiple community projects.

The Park Board immediately began creating public spaces in 1967 to enhance the quality of life, preserve the County's historical and natural resources, and provide educational and recreational opportunities for all. Since then, Elkhart County Parks has expanded its resources and outreach, with new properties, programs, and recreational features to meet the needs of the people in Elkhart County, while maintaining the goal of preservation.

The Department now encompasses six major parks plus several small parcels, 37 miles of trails, and historical venues all of which attract an estimated 500,000 annual visitors each year. Since its inception, the park Department provides the public with recreation, natural diversity, and cultural enrichment for all.

Park Departments across the nation have taken on new roles in recent years, and Elkhart County Parks is no different. With a county-wide focus on Vibrant Communities they are excited to be a part of what makes Elkhart County a great place to live, learn, work, play, and be healthy. Parks add to the quality of life for residents and help attract new citizens and businesses, strengthening the economic vitality of the community. The Elkhart County Park and Recreation Board remains dedicated to building a future that maintains connections with the county's natural, cultural, and historic heritage.

Mission Statement

Since the last Master Plan, the Elkhart County Park and Recreation Board updated and adopted its mission statement to a more modern and concise sentence. This allows for us to market our mission in many ways via signage, publications, business cards and more.

Inspiring Connections with Culture & Nature

Guiding Principles

Integrity

The Department will work toward its mission in an honest and ethical fashion. As a result, it will develop a commitment to its customer base and be viewed as dependable in its facilities and services.

Accountability

The Department will strive to be responsive and dependable in dealing with park visitors, citizens and elected officials.

• Quality Service

The Department will strive to provide the highest level of service in a fiscally responsible manner bringing excellence to all facilities and services.

Teamwork

The Department will make every effort to retain a diverse staff who will work together to promote a positive attitude, clear communication and support for each other as well as Department activities.

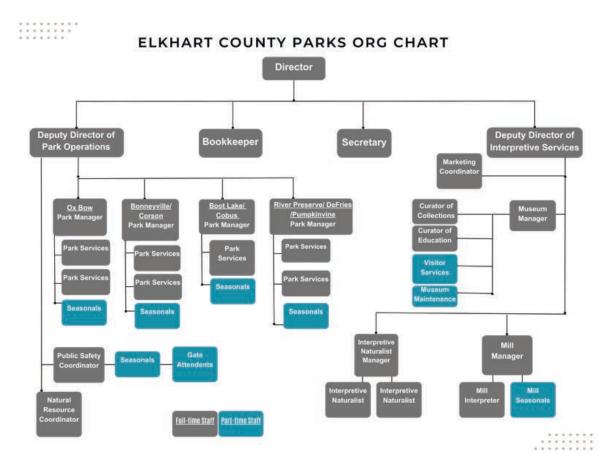
Vision

The Department will look to the future by using creativity and educational opportunities to develop new programs and services that will manage, protect and maximize our resources on a sustainable basis for present and future generations.



Organizational Structure

The Elkhart County Parks has a dedicated team of full and part-time staff who have a passion for the outdoors, education, history, and working with the public. The Elkhart County Parks & Recreation Department is organized as follows:





Elkhart County Park and Recreation Board

The Elkhart County Park and Recreation Board was established in 1966 under the 1965 Park and Recreation Law. In 1982 the Park Board was re-established under Indiana Code 36-10-3. The seven-member Board is appointed by the County Council, County Commissioners, Circuit Court Judge and the Mayor of Elkhart. The Director of the County Extension Service is an ex-officio member of the Board. The members each serve 4-year staggered terms.

| Name | Term Expires |
|-----------------|--------------|
| Klaus Mueller | 12/31/2026 |
| Robert Kelly | Ex Officio |
| Karin Frey | 12/31/2027 |
| Larry Andrews | 12/31/2024 |
| Karen Mackowiak | 12/31/2024 |
| John Hardy | 12/31/2025 |
| William Wilson | 12/31/2027 |

The Park Board meets on the second Monday of each month at 4:30 pm at various park locations throughout the year. The Board makes policy and operational decisions, approves requests for use of park facilities, receives updates on Departmental activity and approves the annual budget. The meetings are open to the public.

Park Partnerships

The following volunteer organizations partner with the Elkhart County Parks to support programs and facilities either financially or through physical volunteer efforts. Most are non-profit organizations with separate boards and separate mission statements. Their mission in assisting the Elkhart County Parks is greatly appreciated by staff and the general public.

• Friends of the Elkhart County Parks

The Friends of the Elkhart County Parks is a small volunteer organization that provides an opportunity for members of our community to share their skills, contributions, and knowledge to support the park system. The organization has assisted in obtaining grants and donations to assist the Park Department with the purchase of equipment and sponsoring events. It is an organization that continues to grow and partner with Elkhart County Parks in various capacities.

Friends of the Pumpkinvine Nature Trail

The Friends of the Pumpkinvine Nature Trail, Inc. is a very successful non-profit corporation dedicated to converting the abandoned Pumpkinvine railroad corridor into a linear park and greenway. The organization is dependent on dedicated volunteers to carry out day-to-day work required to achieve short- and long-term goals. The Friends purchased the Pumpkinvine railroad corridor in 1993 and have since donated a majority of the land to local park Departments for design, engineering, and trail construction as matches to grants. The Elkhart County Parks now manages more than 8 miles of the 17-mile-long trail while the Friends of the Pumpkinvine continues to be a source of funding and volunteers.

• Pumpkinvine Advisory Committee (PAC)

The Friends of the Pumpkinvine Nature Trail, Elkhart County Parks, Goshen City Parks, Town of Middlebury, and Town of Shipshewana formed a committee in 2009 to meet bi-monthly and discuss projects and management of the 17-mile trail system.

Maple City Disc Golf

Maple City Disc Golf volunteers help maintain the Flying Disc Sanctuary at Ox Bow County Park. They assist with maintenance of the course as well as host the following local disc golf tournaments: Michiana Ice Bowl, Birthday Bash, and Turkey Shootout. The group also runs weekly spring and summer leagues. Disc golf has once again been a growing sport since the Covid-19 pandemic. At the present time they are assisting with fundraising to make improvements to the tee pads, signage, and baskets to help celebrate the 35th Anniversary in 2024 of the 24-hole course.

Connect in Elkhart County

The Community Foundation of Elkhart County and other community leaders hired a consulting firm in 2021 to visualize trails and trail connections across Elkhart County. This movement grew to the hiring of program coordinator to build a new non-profit structure similar to the Friends of the Pumpkinvine and Bike Elkhart to support municipal partners across the county with building future trails as well as maintaining.

• Northern Indiana Mountain Bike Association (NIMBA)

The NIMBA constructed a 6.2-mile mountain bike trail at Bonneyville Mill County Park in 2014. They provide volunteers to construct and maintain this asset to the park system as well as provide leadership in planning mountain bike programs and events. Periodic trail maintenance is done by this group of dedicated volunteers.

Indiana DNR

The Elkhart County Parks partners with the Indiana Department of Natural Resources to operate Lieber Nature Preserve (Pipewort Pond) in Bristol. This 137-acre parcel is a State Designated Nature Preserve. In addition, Boot Lake Nature Preserve, is a State Dedicated Nature Preserve and is managed under the guidelines of a Master Plan created by the IDNR. The Department also partner with the IDNR to assist with prairie burns within Elkhart County. There is potential for partnership with the Elkhart Bog in the near future as the site was opened to the public in 2022.

• Elkhart County Historical Society

Founded in 1896, the Elkhart County Historical Society (ECHS) opened a museum in 1907 at the Elkhart County Courthouse. Throughout the years it moved to various locations until the collection was placed in storage. In 1968 the ECHS partnered with the Elkhart County Parks Department to open the Elkhart County Historical Museum at the former Bristol High School. The Museum has offered publications, research opportunities, exhibits, and programs featuring a collection of over 30,000 artifacts and over 100,000 documents related to Elkhart County history. In 1991, the ECHS became a formal 501 (c) 3 non-profit organization to help support the Elkhart County Historical Museum with fundraising, volunteerism, and other in-kind support. As most historical societies, the ECHS operates as a public trust, serving present and future generations by collecting, preserving, and sharing artifacts, documents, and images pertaining to the unique culture and history of Elkhart County and its environs. The Elkhart County Parks serves as a partner to house the collection and provides management of staff, interpretive

guidance, planning and general operating support of the Museum as one of its many cultural sites within the Department as it fits the mission of preservation, recreation, and education.

• Elkhart County Genealogical Society

The Elkhart County Genealogical Society is a non-profit organization that also finds its home in the Elkhart County Historical Museum. This group of dedicated volunteers seeks to further interest in genealogy in the Michiana area, contributes to the preservation of genealogical and historical records, strives for accuracy in research through careful documentation, and publishes a quarterly journal containing records of the area and other genealogical information of importance to society members. They also assist visitors to the Museum with research.

Bristol Alumni Association

The Bristol Alumni Association is an organization consisting of alumni of the former Bristol School, which was donated to the Elkhart County Parks in 1967 and is now home to the Elkhart County Historical Museum. The association is dedicated to preserving and celebrating the memories, events, people, and school building that played and continues to play an important part in the lives of the alumni and Bristol community. Each year the organization holds an annual event at the former school, bringing together alumni of all generations. The organization has held fundraising campaigns to assist the Elkhart County Parks in much needed building repairs including remodeling of the restrooms and kitchen over the past five years.

Indiana Master Naturalists/Elkhart County Soil & Water Conservation District

The staff of the Elkhart County Parks partners with the Elkhart County Soil and Water Conservation District to offer an Indiana Master Naturalist (IMN) program. This natural resource education course takes place each year and provides learning opportunities with various park and environmental agencies throughout the county. As a part of this service learning program for adults, class attendees must complete additional hours of community service. An Elkhart County IMN



Alumni Group has formalized and IMN alumni have the opportunity to volunteer 30 additional hours per year and receive further education from the community. Many of the 303 graduates have helped the County Parks through volunteer hours. In total this group has given back 32,157 hours of volunteer service to area park and conservation agencies.

Volunteers and Volunteer Organizations

Each year the Elkhart County Parks has almost 200 volunteers who donate more than 2,500 hours of time to area parks, museums, gardens, and the mill. Individual volunteers assist the Department along with volunteer groups such as the The Dahlia Society, Eagle Scouts, Scout Troops, Indiana Master Naturalists, Credit Union staff, area schools and universities, and many more. The largest volunteer event took place in May of 2023 when more than 400 employees from various RV companies spent a day restoring, building, and refreshing Ox Bow County Park. The value of the projects completed was more than \$125,000.

• The Upper and Lower Elkhart River Watershed Plans

The Lower Elkhart River Project launched in 2021 as a result from a Section 319 grant awarded to The Elkhart River Restoration Association (ERRA) to update the 2008 Elkhart River Watershed Management Plan (WMP). The update of the Elkhart River WMP was broken into two sections-the Upper Elkhart River Watershed sponsored by ERRA and the Lower Elkhart River Watershed sponsored by the City of Goshen, with the River Preserve County Park being the divider. The upper and lower watersheds combine to drain over 600 square miles into the larger St. Joseph River Watershed. The Elkhart County Parks are actively involved in both the Upper-and Lower Elkhart WMP's by serving on both the steering and education committees. The Elkhart County Parks Department staff also donated time over the course of two years to help sample and collect data from 38 sites throughout the watershed. The goal is to address water quality and quantity issues by implementing various "better" management practices (BMP's) throughout the watershed. A healthy watershed not only helps to further Elkhart County Parks' recreational goals but also helps to meet their mission of "inspiring connections with culture and nature".

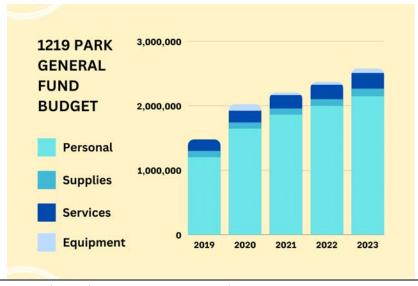
Elkhart County's Fiscal Resources

The Elkhart County Parks has slowly expanded its budget over the past five years; but has kept supplies and services nearly flat-lined for the tax appropriated budget as requested by the County Council. Employees have been able to receive market-rate increases provided by the Council to ensure quality staff can be rewarded and attracted to serve the citizens. Staff continues to be cautious of spending, and administration continues to keep funds in reserve for future economic declines, while balancing the needs of the Department.

Departmental Budget

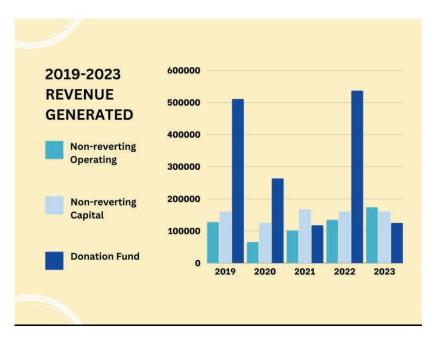
The Elkhart County Parks and Recreation Board has seen a steady increase in the 1219 general budget with most of the increases related to market rate adjustment of salaries to keep up with the private as well as public sectors. In return it has allowed Departments to recruit and retain staff. The Elkhart County Council credits Department heads throughout the County for using dollars wisely to be able to create this balance.

In 2023, the Department was able to hire a full-time position of a Public Safety Coordinator and will soon hire a Natural Resource Coordinator. Neither position is new to the payroll, but changes were made to previous job descriptions. Additional part-time funds were also supplemented as duties increased in managing all facilities, although attracting part-time staff has been a challenge following the pandemic.



Two non-reverting accounts supplement the tax-appropriated budget. The 1178 Non-reverting Capital Fund receives its funds from the entrance fees to Ox Bow County Park. This account funds construction projects and land acquisition throughout the park system.

The 1179 Non-reverting Operating Fund receives its fund from user fees from the rental of shelters, school field trips, public programs and events, mill flour sales, and other user fees. These funds are used to supplement the tax-appropriated budget to help purchase supplies, services and equipment. Revenue in these two accounts experienced a dip in 2020 due to the Covid 19 pandemic but, have since recovered.



The Elkhart County Parks also has the ability to receive grants and donations and has had a successful past five years in the 4909 account. One the major accomplishments was receiving a large gift from the late Catherine Metzger, a former part-time employee and nature lover. She gifted \$200,000 from her estate and it was matched by the Community Foundation of Elkhart County to begin the Elkhart County Parks Legacy Fund. It is an endowment fund that will continue to grow and help fund projects and programs throughout the Elkhart County Parks. In addition, the endowment left by the late Elisabeth DeFries continues to grow and support DeFries Gardens on an annual basis. Other major grants and donations over the past five years have come to support projects such as the Ox Bow Wetland Education Boardwalk, development of Corson Riverwoods County Park, and many other special events, exhibits, projects, and programs throughout the Department.

Facility Inventory

The Elkhart County Park and Recreation Board currently owns eleven (11) parcels of present and future parkland, including two historic sites and eight of the 18 miles of the Pumpkinvine Nature Trail. The Department also assists the Elkhart County Commissioners and Indiana Departments of Natural Resources in managing other recreational sites listed below.

Park operations staff care for the operations, maintenance, customer relations, and security of these facilities which includes 13 full-time staff and 19 part-time staff.

Park Sites - Owned 1,424.0acres

- Ox Bow County Park 200 acres
- Bonneyville Mill County Park 222 acres
- River Preserve County Park 358 acres*
 - o includes DeFries Gardens
- Cobus Creek County Park 84 acres
- Boot Lake Nature Preserve 300 acres

- Corson Riverwoods County Parks 82 acres
- Elkhart Historical Museum 1.32 acres
- Treasure Island Park 4 acres
- Wolf Lake Property 30 acres
- Turkey Creek Property 23 acres
- Pumpkinvine Nature Trail 18 miles
 (120 acres@60' width assumption)

Park Partnership Sites - Managed (not owned) - 155.14 acres

- Six-Span Bridge Access Site 3.14 acres
- Lieber Nature Preserve 135 acres
- MapleHeart Trail 3.5 miles
 (17 acres @40 foot width assumption)

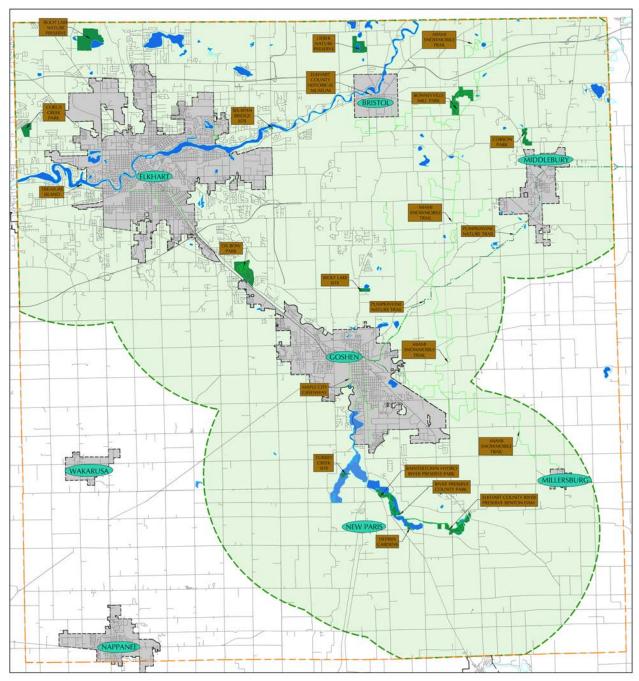
Trails and Pathways

Elkhart County boasts nearly 105 miles of trails and pathways, and Elkhart County Parks manages approximately 37 miles of that total (including nature trails within parks and hard surface trails outside of parks). Recognizing the importance of alternative modes of transportation and the recreational and economic value associated with trails, the 2022 Connect in Elkhart County: Network Implementation Guides envisions the following:

A county where vibrant and active communities come together on a world-class, interconnected network of trails, streets, and public spaces where neighbors can meet, companies can grow, and visitors can experience everything our county has to offer. Together, we can build a130-mile network of low-stress trails and streets that connect the communities of Elkhart County to each other and the county to the region.

^{*}The River Preserve County Park's acreage has been larger in the past due to an error in how it was measured. In 2017 the property acreage was properly calculated using GIS.

Elkhart County Park Facilities Map Locations



This County map illustrates the locations of the various County Park sites along with a 5-mile service radius. Note that there are no County Park facilities in the County's southwestern quadrant.

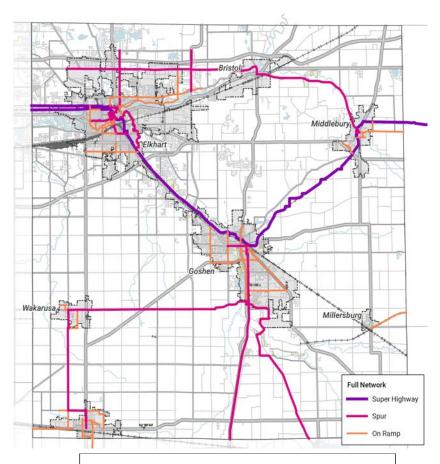
Park and Recreation Facility Inventory

Elkhart County Parks has an extensive parks system with eleven (11) parks & recreation facilities totaling 1,424 acres. These facilities offer playgrounds, athletic fields/courts, shelters, crosscountry skiing, disc golf, mountain bike trails, hiking/walking trails, and access to water sports, such as canoeing and kayaking. Special amenities include a calendar garden, reconstructed oneroom school-house, historical museum, and a water-powered flour mill. More information for each park property is provided in the spreadsheet below and on the following pages.

| Town of Millersburg | | 3.00 | | | | | | | | | | 1.00 | | | *************************************** | | | 000000000000000000000000000000000000000 | | | | | | | | | | | | | | | | |
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| Town of Wakarusa | 2.00 | 2.00 | 1.00 | | | | 1.00 | 1.00 | | | | 2.00 | 2.00 | | - | 1.00 | | 1.00 | 2.00 | | | | 1.00 | | 1.00 | | | | | | 0.50 | | 16.00 | |
| City of Nappanee | 1.00 | 5.00 | | 4.00 | 2.00 | 00.9 | | 5.00 | 1.00 | 1.00 | | 7.00 | 8.00 | | | | | 4.00 | | | | 1.00 | | 1.00 | | 1.00 | 1.00 | | 1.00 | 4.00 | 6.50 | | 2 70.00 | |
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| Facility | Base ball Diamonds | Softball Diamonds | Multi Purpose Fields | Soccer Fields | Tennis Courts | Pick leball Courts | Running / Walking Track (Comm) | Basketball Goals (outdoors) | Volleyball Courts (outdoors) | /Bike Park (Neighborhood) | ing / Challenge Elements | helters | Park Restrooms | Interpretive Center | nmental Center | or Entertainment Venue | ation Centers (Neighborhood) | ounds (Comm. / De stination) | ounds (Neighborhood) | g Kinks (nockey) | -Country Skiing | Swim. Pool / Aquatics Facilities | Sprayground / SplashPad | Golf Course 18-hole*** | Disc Golf Course | Driving Range*** | Dog Park Area | Canoe/Kayak Launch | Maintenance Facilities (Hub) | Maintenance Facilities (Satellite) | Multi-use / Nature Pathways (miles) | Bicycle / Mountain Bike Trail (miles) | Park / Open Space Acres | * Current Facilities Data. Only inventory used to factor current level of service |
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Trails and Greenways

Elkhart County Parks continues to add to their trail network providing over 47 miles of maintained trails throughout the park system including the Pumpkinvine and MapleHeart Trails. With a few connections via roadway the trails connect Elkhart, Goshen, Middlebury and Shipshewana and provide opportunities for walking, running and biking for leisure as well as providing an alternative transportation route to commute between communities to get to work.



Significant investments have been made in walking and bicycling facilities in Elkhart County and its communities. These facilities provide opportunities for residents and visitors to walk and bike to many destinations throughout the county. However, the facilities are fragmented and disconnected. This plan details a three-tiered, interconnected active transportation network connecting Elkhart County communities to each other and to communities in neighboring counties. This network is comprised of:

≈ Super Highway

≈ Spurs

≈ On-Ramps These components and the proj

These components and the projects that comprise them are described on the following pages. The network builds upon the existing walking and bicycling facilities that have already been developed and the comprehensive active transportation planning that has previously been conducted within the county. The network is designed to connect Elkhart County communities, close gaps in the existing system, and provide a high-comfort and low-stress network that appeals to broad range of users.

Source: Connect in Elkhart County implementation Guide, May 2022

Bonneyville Mill County Park

Size: 222 acres

53373 C.R. 131 - Bristol

Bonneyville Mill County Park had its beginnings in 1967 when a partnership with the Michiana Watershed, Inc. was formed to fundraise and acquisition the historic grist mill and surrounding land through a three-year option to purchase contract. Bonneyville Mill was a historic grist mill that had been constructed by Edward Bonney in the 1830s. The mill changed ownership many times throughout its history until its last private owner, Frank Mauck sold it to Michiana Watershed. The final payment for the mill and 155 acres was made in November 1969. Restoration of the Mill began in the early 1970s



and the property was fully dedicated and opened to the public in May of 1974. The mill staff began offering historical interpretation to school groups as well as the general public. In the 1980s, an additional 67-acre parcel of land was added to Bonneyville Mill County Park making the park 222 acres. In 2003, the non-profit One Room School House, Inc. completed the moving and restoration of a One Room School House once located on the Bullard Farm to Bonneyville Mill County Park. The facility provides an opportunity for school children to experience life in a One Room School, and the lower level is used for public programs and as a rental facility.

A unique blend of regional history and natural beauty can be found at Bonneyville Mill County Park. Gently rolling hills, woodlands, marshes and open meadows form a perfect background for the picturesque

Bonneyville Mill. This park has an historical theme and the main feature is the fully restored, water powered grist mill. The mill is listed on the National Register of Historic Places and is a tourist attraction for Elkhart County that attracts more than 11,000 annual visitors per year during open hours. Seven miles of developed and undeveloped trails meander through the park providing nature enthusiasts a chance to view abundant wildlife and beautiful wildflowers. The Little Elkhart River offers anglers small-mouth bass and stocked rainbow trout throughout the season. Bonneyville Mill County Park is a designated "wildlife viewing area" in the State of Indiana.

In 2013, the Northern Indiana Mountain Bike Association began construction of a 6.2-mile trail on the south farm of the park. This trail has become an important outdoor adventure course for hundreds of mountain bikers each year and is a regional draw.

During winter Bonneyville Mill County Park offers cross-country skiers miles of challenging terrain and beautiful scenery making it one of the most popular cross-country ski areas in the region. The park's two sledding hills also provide hours of winter fun for the whole family.

Numerous picnic tables can be found throughout the park and are available for public use. Six shelters and the One-Room School House community room provide a perfect place for family gatherings, group activities and events.

Park Shelters

Meadow - Capacity - 50

Open-air shelter with beautiful view of surrounding countryside. Large area for recreation. Trails lead through rolling hills, woods and meadows. Close to observation tower, restroom, drinking fountain and open field recreation.

Lookout - Capacity - 50

Open-air shelter located next to the observation tower. Open area for recreation. Trails lead through rolling

hills, woods and meadows. Just a short walk to restroom and drinking fountain.

Briar Patch - Capacity - 150

Enclosed shelter with picnic tables and electricity. Additional picnic tables and grills are located outside the entrance under a large covered area. Close to trails, restroom, drinking fountain and sledding hills. Briar Patch is open to the public as a warming house December thru February when skiing or sledding.

Kum Mol Rie - Capacity - 100

Located at the north end of the park off State Road 120. Shelter located near levee trail which winds along river to the mill and the eastern natural area loop trail. Open area for recreation with restroom, drinking fountain and horseshoe pits nearby.



Valley Line - Capacity - 50

Located on hill overlooking the mill valley. Shelter provides a quiet setting with views of Bonneyville Mill and the Valley Line pond.

Feedlot - Capacity - 150

Covered, accessible shelter located in the heart of the Mill Valley across from Bonneyville Mill. Close to trails, canal and river. Open areas for recreation.

Cara Jean Baldwin One Room School - Capacity - 35

Located in the mill valley, is a reconstructed turn-of-the century school house. The Elkhart County Park Foundation Community Room in the lower level of the school is reservable and includes a small kitchen, restrooms, tables and chairs and a wood-burning fireplace.

Boot Lake Nature Preserve

Size: 300 acres

Located on Williams Lane off of CR 3

In 2017 Boot Lake Nature Preserve was transferred from the City of Elkhart to the Elkhart County Park and Recreation Board after discussions of the transfer first took place in 1999. A portion of the land was once the 'city sludge farm' which was professionally removed by private companies and then natural areas later restored by Elkhart EnviroCorps, an AmeriCorps National Service program. This 300-acre State Dedicated Nature Preserve protects a 90-acre tall grass prairie, two wetlands including a rare type of peaty muck flat, state endangered plants and animals such as the Purple Bladderwort and Blanding's Turtle. The site is also designated as an Important Bird Area with the National Audubon Society with more than 231 species of birds that have been documented at the property. After restoration and additional land acquisition the Indiana DNR designated the property as a state nature preserve in 2003. Since the transfer of the property from the City to the County Parks, a new wetland overlook, updated kiosks, and cleanup of site by staff and volunteers have made a difference on visitor impact.



Cobus Creek Park

Size: 84 acres

Located at 30680 C.R. 8 – Elkhart

In 2004, the Elkhart County Park and Recreation Board purchased an 84-acre parcel of land that included 3,300 feet on Cobus Creek, one of several designated cold-water trout streams in northern Indiana. In 2005, the Department received a \$200,000 Land and Water Conservation Fund grant to construct an entrance road, parking, shelter, restrooms, playground, sensory garden, prairie, and fishing pier.

Cobus Creek County Park is located in the northwest corner of Elkhart County in Cleveland Township. The 84-acre parcel is situated on the south side of County Road 8, east of the Elkhart/St. Joseph County line. The main focus of the park is the preservation and enhancement of natural areas and open green space. The property contains 17 acres of wet meadow, 13 acres of wet woods, 18 acres of woods, 30 acres of former farm fields, a 5-acre pond, 1-acre meadow and a stream. The stream is a designated trout stream and was featured on the 1952 Indiana trout stamp.

Transformation of the park began in 2007 and was completed in 2009. Development included an entry drive, parking, walking trail, picnic shelter, restroom, playground, fishing access and a sensory garden. This park provides additional recreational opportunities in northwest Elkhart County such as playground, volleyball, open field recreation, hiking, jogging, bird & wildlife viewing, fishing and cross-country skiing.



Today, the Cobus Creek shelter is one of the most popular rented sites in the Elkhart County Parks.

Ox Bow Park

Size: 200 acres

Location: 23033 County Road 45, Goshen,

IN 46528

In 1967 the Park Board and County administrators began planning the transfer and transformation of the County Home farm in Dunlap into a county park. The property was formally transferred in 1968 and named Ox Bow County Park in 1969. The property was designed and created with a vision to provide nature education and recreational space as well as ecological preservation along the Elkhart River. Although the park was already in use by





the public, a grand opening was held, and the park was formally dedicated in 1973. In 1980, the County Home was demolished, and an additional portion of land was leased to the Park Board by the County Commissioners, and is still owned by the Commissioners today with the intentions that it will one day be an official part of the park.

Today, Ox Bow's 200 acres is the most popular park in the system for reservations, field trips and outdoor recreation. Over five miles of nature trails lead hikers through meadows, marsh, woodland and prairies supporting a wide variety of plant and animal species. Deer, fox, raccoons and an abundance of songbirds are just a few of the wildlife that call Ox Bow home. The site contains a combination of open space and various habitats. The topography is generally flat with some rolling areas. The park also contains the remnants of an oxbow lake and two County Home cemeteries.

Ox Bow provides four seasons of outdoor enjoyment with well-maintained picnic areas, seven open shelters and one enclosed shelter. Volleyball courts,

horseshoe pits and playgrounds can be found throughout the park. Other features include an archery range, observation tower, open play fields, canoe launch, open-air chapel and a 24-hole disc golf course. During the winter months, you can find groomed trails for cross country skiing as well as two sledding hills and a warming house.

Park Shelters

Fisherman's Camp – Capacity - 70

Open-air shelter located on the banks of the Elkhart River close to the canoe launch, observation tower and the Red Pines Campfire Area. Shelter includes campfire area, playground equipment, volleyball court, horseshoe pit, open play field, open-air chapel and trails are nearby. Handicap-accessible restroom, drinking fountain and picnic sites.

Coffee Tree - Capacity - 50

Open-air shelter with good views of the Elkhart River. Shelter includes a campfire area and a horseshoe pit is nearby. The shelter is located near several trails and just a short walk to the observation tower. Handicapaccessible picnic sites. Restroom and drinking fountain across road.

Honey Locust Shelter - Capacity - 70

Open-air shelter located near the oxbow of the Elkhart River. Hiking trails lead along the river, oxbow and through beautiful woodlands. It's a short walk to the spillway and fishing areas. Shelter includes a campfire area. A playground, horseshoe pit and volleyball court are nearby. Handicap-accessible restroom, drinking fountain and picnic sites.

Black Maple - Capacity - 60

Open-air shelter located in the heart of the park. The spillway and fishing pier are just across the road providing excellent fishing opportunities. The trails lead through the woodlands and board-walked wetlands with good wildlife viewing. A short walk will take you to the disc golf course or across the theme bridge to a playground area, open play field and volleyball court. Shelter includes a campfire area. Handicap-accessible restroom, drinking fountain and picnic sites.

Cottonwood – Capacity - 70

Open-air shelter overlooking the beautiful wetlands. The shelter is located across the road from the archery range and open play field with plenty of room for ball sports. Hiking trails, playground equipment, horseshoe pit and volleyball court are nearby. Shelter includes a campfire area. Handicap-accessible restroom, drinking fountain and overlook of Ox Bow wetland.

Farmstead - Capacity - 50

Open-air shelter located adjacent to the disc golf course. Secluded off the main roadway, the area provides good opportunities for viewing wildlife. The shelter is close to the spillway and fishing pier. Nearby trails lead you along the oxbow and wetland areas. Handicap-accessible restroom and drinking fountain.

Stable – Capacity - 110

Open-air shelter adjacent to the first tee of the disc golf course. Hiking trails, horseshoe pit and a volleyball court are nearby. Handicap-accessible restroom and drinking fountain.

Ox Bow Haus - Capacity - 50

Enclosed shelter with electricity and modern restroom facilities. Tables and chairs are provided. Picnic tables and grills located on back deck. Wood burning stove provides warmth during cooler months. Hiking trails, open play field, playground and volleyball court are nearby. Ox Bow Haus is open to the public as a warming house December thru February.

River Preserve Park

Size: 358 acres

Located at 67380 C.R. 29 – New Paris

The River Preserve County Park was donated to the Elkhart County Parks in 1971 by the Northern Indiana Public Service Company (NIPSCO). Once the site of early mill operations and hydroelectric generation, the park contains the dams, canals and foundations of an earlier day. The property has as much historical significance as it does natural resources. The Baintertown area was once known as "Wyland Town" when the Wyland brothers and their families came from Ohio in 1831 to build a mill race, saw mill, and 18-room stone house. They later added a grist mill and woolen mill.

In the 1900s the area was owned by several power companies who harnessed energy from the hydroelectric power. The property today includes the remnants of the canal system, dams, and hydro plants at Baintertown and Benton as well as the Goshen Dam.

Later, three additional properties were donated within the watershed including 26 acres adjacent to the Baintertown section of the River Preserve, 23 acres of land near the River Preserve known as the Turkey Creek site, and the 14-acre DeFries Gardens.



Although the River Preserve County Park was previously reported in prior Master Plans and publication to be over 1,135 acres, the property was accurately calculated in 2017 with the use of GIS and measures approximately 358 acres, still giving it the honor of presently being the largest park in the County Parks system.

Visitors to the park will experience the natural beauty of Elkhart County. Wetlands along the Elkhart River provide excellent habitat for a wide variety of plant and animal species. The River Preserve provides visitors excellent opportunities for picnicking, fishing, canoeing/kayaking, hiking and nature study.

Park Shelters

Baintertown Park – Capacity - 50 **Benton Spillway** – Capacity - 25

Access Sites

Baintertown Hydro: 0.5 miles east of State Road 15 on County Road 29. Site contains a hydroelectric power plant, fishing and small boat/canoe access to the canal and Elkhart River, picnic site, trail.

Baintertown Park: 67380 County Road 29, New Paris, 1 mile east of State Road 15 on County Road 29, north at County Road 142. Site contains, accessible parking, trails, open shelter, accessible latrine, picnic sites, fishing and small boat/canoe/kayak access to the canal system.

Baintertown Dam and Wetland: CR 142 east of the Baintertown Park, New Paris. Site contains a seasonal restroom, trails, picnic sites, fishing, wildlife viewing, and small boat/canoe/kayak access to the Baintertown Canal.



Benton Hydro: 1-1.5 miles west of U.S. 33 on County Road 44, south ½ miles on County Road 127. Site contains trails, picnic site, fishing and small boat/canoe/kayak access to the canal system.

Benton Spillway: 68552 County Road 31, New Paris, 2 miles south of U.S. 33 on County Road 31. Site contains a dam, spillway, canal, accessible latrine, open shelter, trails, fishing and small boat/canoe/kayak access to the canal system, wildlife viewing area.

Benton Landing: an accessible IDNR public access site, located at 68105 US 33, Goshen, north side of Elkhart River Bridge on U.S. 33 in Benton, parking lot on west side of the road. Site contains picnic area, seasonal latrine, fishing and small boat/canoe/kayak access to the Elkhart River.

DeFries Gardens

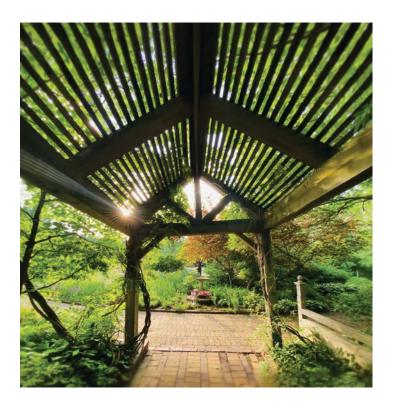
Size: 14 acres

Located at 17477 C.R. 46 - New Paris

A 14-acre parcel within the River Preserve County Park known as DeFries Gardens was donated by the late Mrs. Elisabeth DeFries in 1995. Mrs. DeFries later funded a Calendar Garden designed by Jon Cutrell as well as gifted the Department a \$1.5M endowment through the Community Foundation of Elkhart County when she passed away in 2011 to care for the garden in perpetuity. This endowment allows for contracted maintenance care, part-time garden staff, plant material purchases, as well as large projects and continues to grow with further donations from community members.

The garden features a Winter House, Green House, Fall House, and Summer pavilion that are showcased within the circular Calendar Garden. Future projects include transformation of the former DeFries residence into a rental and program facility.

The site presently is home to the park manager office, maintenance facility, gardens, the former residence and parking. Visitors can enjoy the trail, Calendar Garden, homestead gardens, modern restroom and canoe/kayak access to the Elkhart River.





Corson Riverwoods County Park

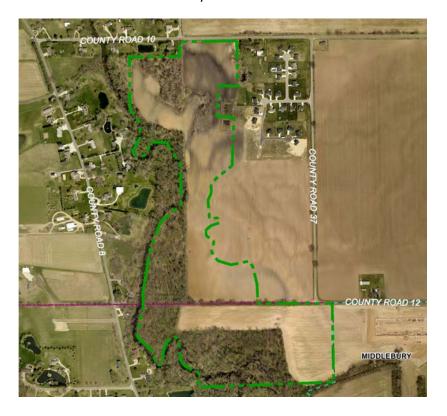
Size: 82 acres

Located along the Little Elkhart River between County Road 10 and County Road 12

In 2018 this parcel of land located northwest of Middlebury was gifted by Mr. Thomas Corson, founder of Coachman Industries. This site protects over 1 mile of cold-water trout stream along the Little Elkhart River and provides a buffer to this important habitat where evidence of naturally breeding brown trout have been found.

In 2023 the parking lot and trails were completed with a grant from the IDNR Land and Water Conservation Fund. An additional grant from the USFWS paid for 7,000 trees to be established and almost 14 acres of prairie to be developed. Phase II will begin in 2024 with a Pollinator Play-path, shelter and restrooms that have been sponsored by various other grants and donations.

A half-acre of land was recently donated.





Treasure Island

Size: 4 acres

Location: 56225 Armour Avenue, Elkhart, IN 46516

Located off County Road 16, 8/10 of a mile west of State Road 19 in Elkhart, IN.

Treasure Island is a 4 acre partially wooded site located on the banks of the lower St. Joseph River that was donated to the Department in 1975. The park offers picnicking, fishing, and canoe/kayak access to the river.



Pumpkinvine Nature Trail

Size: 8 Miles owned by Elkhart County Parks

Total trail length: 18 miles (at 50 foot width = 100 acres)

Location: Goshen to Shipshewana

The Pumpkinvine Nature Trail is an 18-mile linear park and greenway developed mainly on the former Pumpkinvine railroad corridor. The Elkhart County Park & Recreation Board owns and manages 8 of the 18 miles. The history of the Pumpkinvine Nature Trail dates back to 1978 when the concept was included in the 1979-1983 Elkhart County Park and Recreation Master Plan. Unknowingly a group of citizens in the late 1990s saw a vision of turning the abandoned railroad bed into a multi-use trail and formed the Friends of the Pumpkinvine. Many years and legal battles were spent acquisitioning the

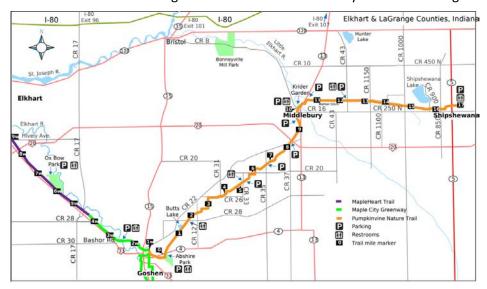
parcels, but today the trail is used by more than 250,000 people annually and its vision of a community asset has been fulfilled.

The Pumpkinvine has been a trail project woven together piece by piece and the last segment was completed in 2023. Grants and partners that have helped to construct the full-length of the trail include Transportation Enhancement grants, Eli Lilly grant, Indiana State Trails Grant, American Recovery (Stimulus) Grant, Recreational Trails grant, IDNR Bicentennial grant, Community Foundation of Elkhart County and hundreds of sponsors and donors.



In 2023, the final 'gap' was completed between Country Roads 35 and 20 which makes the Pumpkinvine Nature Trail even safer as it is fully removed from roadsides. The Friends of the Pumpkinvine will soon be donating that last portion to the Elkhart County Park and Recreation Board.

The trail is a delight for walkers, runners, roller-bladers, cross-country skiers, and bikers as they travel through urban areas, small towns, and agricultural communities. The trail attracts visitors from across the US and around the world which brings commerce to Elkhart County and surrounding areas.



Undeveloped Park Land

Wolf Lake Site

Size: 30 acres

Located two miles north of Goshen along S.R. 15

Wolf Lake is one of the few undeveloped lakes in the county. The site contains a variety of habitats from a young forest, wet woodlands, marsh and the lake itself. The property has been land banked as a preserve by the Department since its donation in 1975. Presently there is no public access to the property. The site is currently undeveloped and has the potential to offer a small parking lot and trail in the future via a partnership with the Indiana DNR.







Turkey Creek Site

Size: 23 acres

Located at the junction of Turkey Creek and the Elkhart River

This 23-acre site is located at the point where the Turkey Creek joins the Elkhart River. Currently there is no public access except by paddling to the site and, therefore, its best use is for preservation of habitat. There is much opportunity for expansion and protection of habitat in this area of the Turkey Creek watershed.





Historical Sites

Bonneyville Mill

Located at 53373 C.R. 131 - Bristol

Bonneyville Mill was added to the National Register of Historic Places in 1976. Established in the mid-1830's, Bonneyville Mill has produced quality, stone ground flour for more than 190 years. Each year the mill's historical interpreters lead thousands of visitors who come to the mill to experience the grinding of flour and experience this beautiful structure. The staff at Bonneyville Mill demonstrates and explains how water power has been harnessed to grind grain into flour and sell the flour to help raise revenue.

Not only does the mill attract local visitors and school groups, it also attracts thousands of tourists. Each year people sign the guest register from around the world. In the past five years, visitors have come from the following:

• 2019 –36 States; 16 Countries

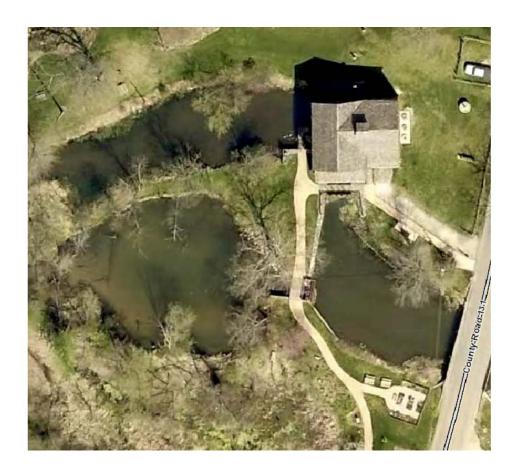
• 2020 – 35 States; 3 Countries

2021 – 45 States; 6 Countries

• 2022 – 40 States; 16 Countries

• 2023 – 38 States; 18 Countries

The Mill is a part of the heritage tourism of Elkhart County and brings with it a strong economic impact with tourist's spending money at local gas stations, restaurants, motels, and shopping centers. It also fits with the 'well-crafted' brand that Elkhart County uses to promote tourism throughout Elkhart County.



Bonneyville Mill also continues to be a part of the Elkhart County & Convention Visitors Bureau's Quilt Garden Tour with the display of a Quilt Mural on the barn. The Mill is said to be one of the most photographed locations in Elkhart County and is the 'poster-child' of the Visitor Bureau's Heritage Trail Audio Driving Tour as it is featured on the promotion's cover.

The mill recently expanded its hours to reach more guests and school groups and is now open mid-April to mid-November, 10am to 5pm, Tuesday through Sunday.

Historical Education

Bonneyville Mill provides historical education programs for students each year. These students hear the story of Edward Bonney and explore how the 190 year old mill continues to grind flour. Scheduled mill tours can be geared toward particular areas of interest (History, Science, Social Studies, Nutrition, etc.) when requested. In addition, the interpretive naturalists and museum staff also provide programs at the One Room School House located at Bonneyville Mill County Park.

Elkhart County Historical Museum

Size: 1.32 Acres

Located at 304 W. Vistula Street - Bristol

The Elkhart County Parks is unique in that it models many state and national parks in which preservation of history is an important part of its mission.

The concept for the Elkhart County Historical Museum began shortly after the Department was founded when a partnership was created between the Elkhart County Historical Society and Elkhart County Park and Recreation Board that allowed for the Bristol High School to be purchased by Howard Rush and donated in May of 1967. A year later, the Elkhart County Historical Museum was opened to the public. Through the efforts of countless individuals, the museum has become one of the foremost institutions in northern Indiana dedicated to preserving and educating the public about local history. In 1991, the Elkhart County Parks assumed full operating support of the staff and operations of the Museum in partnership with the Society's collection. The Elkhart County Historical Society became a-501 (c) 3 non-profit and continued to assist with fundraising, volunteerism, and other in-kind support for the preservation of its collection. At this time, the structure was also listed on the National Register of Historic Places.

Today with professional staff, the Museum is dedicated to fostering appreciation and preservation of local history and culture through exhibits, education programs, and an accessible library and archives. Visitors to the museum can explore the many people, places and events that make up the history of Elkhart County and engage with the nearly 30,000 artifacts and over 100,000 documents related to Elkhart County history that the Society has collected since 1896.

Over the past five years, the first-floor galleries were updated to a series of exhibits entitled *Crossroads* of *Elkhart County*. These three galleries bring audiences the story of Elkhart County, often through the voices of the people who lived it. The timeline begins with the nomadic paleo people who passed through this area thousands of years ago and then moves to the Miami and Potawatomi and changes wrought by the arrival of the French. Visitors will explore the years of conflict and forced removal of Native groups from the region and transition to the industrial era with the arrival of trains and rise of industry, which occurred hand-in-hand with migration and the changing population.

The Museum serves almost 3,000 people annually through programs, tours and general visitors. The pandemic made a huge impact on the Museum attendance during 2020 with the facility being closed for much of the year.

The museum hosted several temporary exhibits designed by staff members over the past five years. These exhibits have included: World War I: Armistice Day Centennial (2018) Coverlets (2019) Elkhart in Winter photo exhibition (2019) Smithsonian Crossroads Traveling exhibit (early 2020) Emma Molloy (2021) Pearl Harbor 80th Anniversary (2021), Virtual on-line exhibits: Women Artists of Elkhart County and St. Joseph River images (in association with WNIT St. Joe River documentary) (2021) Quilts, Inspired by Nature (2022) siihsipaahkwikaani: Miami Maple Sugaring exhibit loan (2022) Encore: Quilts, Inspired by Nature (2023) Plop, Plop, Fizz, Fizz, Miles Markets Alka-Seltzer (2023) Clues Through the Lens (2023)

Researchers from Elkhart County and across the country draw on the wide range of resources available in the collection of the Elkhart County Historical Society and Elkhart Genealogical Society, which also houses their collection at the Museum. Museum staff and volunteers assist professional and amateur historians and genealogists with research, providing access to one-of-a-kind material and offering tutorials for beginning researchers. The large historical collection continues to be made increasingly public by museum staff via a partnership with the Elkhart Public Library. Archival materials have become increasingly accessible to researchers as museum staff and volunteers develop archival finding aids and make them available on the web.

The Elkhart County Historical Museum is fortunate that many non-profit organizations and members of the community are dedicated to helping the museum achieve its goals. The current hours of Museum operation are Tuesday-Saturday 9 a.m.- 5 p.m.





Field Trips and Museum Tours

School programs have been developed to cover various themes that are relevant to local history. Museum staff and volunteers present each topic through informative and interactive lessons. Reproduction artifacts and documented historic activities are included to provide students with a unique immersion experience. Each program was designed with an emphasis on state standards, and the programs are routinely updated to meet evolving curriculum requirements. The museum offers the following field trips for children:

- Everyday Items from the Past
- Our Story: Elkhart County
- Regional Native American History
- 19th Century School Lesson (held off-site at the One Room Schoolhouse)

Museum Public Programs

Over the past five years, there have been various programs offered by the staff of the Elkhart County Historical Museum mostly in the style of adult lectures with some family-oriented events. Programming during 2020 and portions of 2021 proved challenging with the Covid-10 pandemic and indoor facilities, but staff turned to technology and use of YouTube, and Facebook to reach audiences.

Public programs from the past five years include:

Stories of Elkhart (series):

- The Miami
- Paleo to Potawatomi
- Union City Cemetery
- Coverlets
- Natural Disasters
- Grace Lawn Cemetery Tour
- Bonneyville Mill
- Native Removal
- Covid-19 Pandemic
- Sneak Peak of Partly Dave
- Elkhart County History in Artifacts
- Myths and Legends
- Oakridge Cemetery Tour

History Detectives (series):

- LS & MS Railroad Machine Shop
- The Horticulturists
- Charles Gordone & Civil Rights
- Behind the Scenes
- The Bracero Program
- House Histories
- Dutch Kitchenettes
- Advertising Alka Seltzer

Museum Matinee (series):

- CG Conn
- E. Hill Turnock
- Bristol Fruit Hills

Other History Programs:

- Curator's Talk: Crossroads-Forging a Path
- Stories of the Automotive History
- Crossroads of Elkhart County Guided Tours
- Virtual Tour of Elkhart
- "Celebrate the St. Joe" documentary
- Pearl Harbor Commemoration
- The Life of Dr. Franklin Miles
- The Life and Legacy of John F Funk
- The 1847 Court Case: Graves et al vs Indiana
- Howard Hawks Double Movie Feature (in partnership with Goshen Theater)
- The Story of Violet Schmidt
- The History of Benham West Neighborhood
- Siihsipaahkwikaani (Miami Maple Sugaring) Exhibit Tour
- Favorite Things Tour
- Profiles in Service

Family Programs:

- Atlatl Night
- Museum Saturday Scavenger Hunt
- Friday Nights at the Museum (series)
- Winter Break Activity Day
- Museum Fridays in February
- Family Fun with Science

Archival Care Programs:

- Textile Care Workshop
- Digitization Workshop
- Photography Care Workshop
- Preserving Your Family Treasures

Walking Tours:

- Bristol Walking Tour
- Historic Goshen Walking Tour
- Historic Nappanee Walking Tour
- Historic Walking Tour of Elkhart
- Baintertown Park History Tour
- Grace Lawn Cemetery Tour



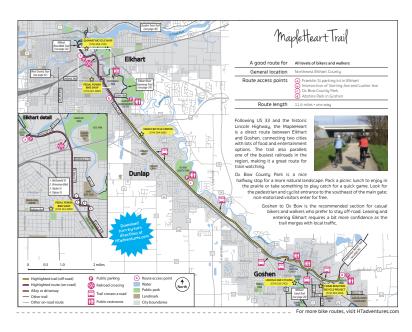
Park Partnerships

MapleHeart Trail

Size: 4.2 miles owned by Elkhart County Commissioners

Location: Goshen to Elkhart

The MapleHeart Trail is a linear urban trail that stretches from Goshen to Elkhart and is part of a regional trail network connecting to the Pumpkinvine Nature Trail in Goshen. The Elkhart County Parks works with the County Commissioners to maintain the trail between the overpass of US 20 and Wakefield Road. The trail is used by walkers, runners, and bikers, especially those that commute to work. The trail is also connected to Ox Bow County Park which has an additional 1-mile paved bike trail within its interior. In the future, an additional overpass link will be created to cross the US 33 corridor.





Six-Span Bridge Site

Size: 3.14 acres

Located at 54424 S.R. 120 - Elkhart

This is a two-acre site on the upper St. Joseph River with a boat launching facility that was constructed by the Elkhart County Commissioners to provide river access for boaters. In 2022 a separate ADA accessible dock for kayaks and canoes was added to the facilities. Future plans include a picnic shelter and restoration of a pole barn into an office/meeting space. Funds for the project will come through the Redevelopment Commission and ownership will be maintained by the County Commissioners.





Lieber Nature Preserve

Size: 135 acres

Located at 51602 C.R 23 - Bristol

The preservation of Pipewort Pond and the surrounding property is a partnership with the Indiana Division of Nature Preserves. The 135-acre preserve features a bog, wildlife viewing, and a variety of Indiana's endangered and threatened plant species. The site is open to the public for hiking and nature study. In 2023, the IDNR enhanced the site with an expanded parking lot and new wetland overlook.





Park Programs and Events

The Interpretive Services Division houses the interpretation, education, event planning, marketing, and volunteer section of the Department. The nine full-time and four part-time staff have offices divided among Ox Bow County Park, Bonneyville Mill, and the Elkhart County Historical Museum.

Interpretive Programming

The Interpretive Services staff provide a diverse selection of recreation, education, and leisure opportunities to area residents. Elkhart County Parks offers programming that encourage people to be more active in the outdoors. Staff provide these opportunities through field trips, bus tours, day camps, monthly public programs, community outreach, and special events. Two staff are Certified Heritage Interpreters, and one museum staff is a Certified Interpretive Guide through the National Association of Interpretation (NAI).

The team builds partnerships within the community including with the Elkhart County Soil and Water Conservation District, Indiana Master Naturalist program, and local Group of Regional Environmental Educators Network (GREEN).

Interpretive Naturalists

Environmental Education Field Trips

Environmental education is offered by three full-time staff of the Interpretive Naturalist Section. Education programs provide hands-on activities and group hikes at the various county park sites. The staff also provides off-site programs for schools, clubs and other groups. To encourage participation of schools, programs are designed to meet Indiana State Standards for curriculum requirements. Schools from all seven school corporations within Elkhart County attend field trip, as well as other schools from adjoining counties.

The following programs are offered year-round:

- Animal Habitats
- Animal Adaptations
- Animal Tracks & Sign
- Animals of Indiana
- Benefits of Bats
- Birds
- Mammals
- Insects
- Fish

- Reptiles & Amphibians
- Weather & Clouds
- Recycling
- Predators & Prey
- Geologic Forces
- Wild About Wetlands
- Survival Skills
- Orienteering & Maps
- Nature Hikes

A unique partnership with Concord Ox Bow Elementary school began in 2013 and continues a decade later. The school has land that adjoins Ox Bow County Park, allowing for field trips to take place without the need for bus transportation. The school requests visits from the interpretive naturalists three times per year per grade. The program enhances the science programs taught at Concord Ox Bow Elementary school.

Monthly Public Programs

The Elkhart County Parks Interpretive Naturalists provide a wide variety of monthly Public Programs to the general public. These interpretive programs consist of topics related to nature, culture, and the environment. Topics presented over the past five years include:

Programs offered as series:

- Hiking Club (Monthly: March to Nov. in different locations)
- Nature Nuts (Monthly preschool program)
- Epic Explorers
- Wednesday Bird Walks (bi-monthly)
- Nature Readers Book Club (2019)
- Books & Boots (2023 in partnership with Elkhart Public Library
- Yoga in the Parks
- Chair Yoga (2023)

Educator Workshops:

- Hoosier Riverwatch Volunteer Training
- Project WET/WILD Workshop

Natural History: FAUNA

- Wetland Wonders
- Fun with Frogs and Toads
- Owl Prowl
- Monarchs on the Move
- Wildlife Moms
- Amphibian Night
- Winter Wetland Hike
- Tracks & Snacks
- Bat House Workshop
- Timberdoodle Trek
- Wildlife Dads
- Backyard Mammals
- Animal Tracks
- Barred Owls: Walk & Talk
- Creatures of the Night: Bats
- Creatures of the Night: Beavers
- Creatures of the Night: Spiders
- Wildlife Track Trek
- Birding by Ear Workshops
- Groundhog Day
- Beavers of Elkhart County
- Bird Language Lessons
- The Scoop on Squirrels
- Woodpeckers

- Busy Beaver Adventures
- Bat Walk
- Trout Day
- The Stink on Skunks
- The Amazing Turkey Vulture
- All About Bird Nests
- Eastern Coyote
- Do Hummingbirds Really Hum?
- Firefly Flashdance Tour
- Feed the Birds
- Breakfast with the Birds
- Spring Birding Challenge
- Wild Bird Banding Demo
- Suet Making Workshop
- Bird Feeding Basics

Natural History: FLORA

- Winter Tree ID
- Native Plant ID
- Wildflower Bioblitz
- Tree ID Hike
- Edible Wild Mushrooms
- Traditional Herbal Uses
- Wild Edibles
- Dandelions: Weeds or Wildflowers?
- DeFries Gardens Spring Plant Exchange
- Cobus Creek Fall Plant Exchange
- Wildflower Walk
- Tree ID 101

Outdoor Recreation/Fitness

- Bike Hikes
- Moving with Morgan
- Mushing 101
- Bike Rodeo
- Yoga in the Parks (series)
- Deer Fly Dash/5K Run & Walk
- Exploration Packs (series)
- Kite Creations
- Sweet Cycle Ride
- Survival: Fire Making
- Survival: Orienteering

- Cobus Creek Family Campout
- Cross Country Ski Night
- Basics of XC Skiing
- Backyard Maple Sugaring
- Beginning Backpacking Clinic
- Fishing: Pond to Plate
- Hydro Hustle Adventure Race
- Chair Yoga
- Fall Bike Ride

Astronomy

- Winter Astronomy
- Astronomy Night
- Perseids Party
- Comet NEOWISE Viewing
- Summer Astronomy

Regional Tours

- Bison Ranch Tours
- Kellogg Bird Sanctuary Tour
- Saw Whet Owl Banding Trip
- Sandhill Crane Migration Trip
- Pisgah Marsh Trip

Arts and Crafts/Hands-on Learning

- Needle Felting
- Basket Weaving
- Animated Pull Toy Workshop
- Wooden Dog Planter
- DIY Animated Flip Toy
- Ginger Bird House
- Wreath Workshop
- Pinecone Centerpiece
- Natural Dyes
- Pecking Chickens Toy Workshop
- Makers Mingle
- Plein Air Watercolor Painting
- Fall Stories & Suncatchers
- DIY: Dog Biscuits
- Nature Notebooks
- Board Games in the Parks

Mill & History Programming

- One Room Schoolhouse Open House (series)
- Bake Day: Scottish Oatmeal
- Bake Day: Rye Flour
- Bake Day: Soft White Wheat
- Bake Day: Red Wheat
- Bake Day: Spelt

- Feature Grain Day
- Homemade Cinnamon Rolls
- Sourdough Bread Making 101
- Basics of Yeast Bread
- Cast Iron Cookout and Swap Meet

Themed Hikes

- First Day Hikes
- A Walk in the Woods
- Earth Month Hike
- Spring Equinox Hike
- Boot Lake Prairie Hike
- Fall Equinox Hike
- St. Patrick's Day Scavenger Hunt
- Singing Insects Sound Hike
- Mutt Strut/Dog Walks
- Park in the Dark
- Winter Nature Hike
- Wildlife Hike
- Hiking with Apps
- Thirst for Nature Hike
- Winter Solstice Hike
- Summer Solstice Hike
- Valentine Stroll
- Explore Boot Lake
- Illuminated Trail Hike
- Lieber Nature Preserve Hike
- Tails & Trails
- Scavenger Hunt (bi-lingual)
- Neature Hike
- Peace with Nature (bi-lingual)

Sustainability

- Recycling Center Tour
- Compost vs. Vermi-compost
- A Solar Adventure
- Goshen Eco-village Tour
- Worm Bin Workshop
- Herbal Oils and Salves
- Beginning Beekeeping
- Zero Waste Cleaning
- Climate Change: Why it Matters
- Making a Safer Home
- America Recycles Day
- Carbon Sequestration Talk
- Farm to Fork: Elkhart Food Council

Service Learning Programs

- Indiana Master Naturalist Course
- Junior Indiana Master Naturalist
- Teen Indiana Master Naturalist

Volunteer Work Days

Boot Lake:

- Prairie Weed Removal
- Seed Collecting
- Invasive Tree Removal
- Garlic Mustard

River Preserve:

- Invasive Species Removal
- Baintertown cleanup
- Canal Cleanup
- DeFries Gardens Cleanup

Cobus Creek:

- Sensory Garden
- Cobus Creek Restoration

Ox Bow:

- Trail Maintenance
- Thistle Removal
- Firewood Cutting
- Garlic Mustard

Day Camps

- Jr. IMN Day Camp
- Nature Explorer Day Camp
- Adventure Day Camp
- Adventure Bike Day Camp

Major Special Events

The Elkhart County Parks offered new and continued traditional special events. Major events are defined as those that are a half day or longer, involve multiple staff and facilities, extended planning time, and often attract 100 to several thousand people.

Dogapalooza offers a variety of activities for pets and their owners including a police K-9 demonstration, dog toy making, contest, booths, and much more. In 2023 the event was combined in partnership with the Elkhart County Humane Society's fundraising 5K.

Bug Night continues to be popular in celebration of insects. Area agencies host insect related booths, insect snacks are served, and programs and activities are held centered on the insect world. The highlight is the chocolate covered crickets!

Bonneyville Buckwheat Pancake Breakfasts attract large crowds in the spring and fall. The spring 2023 event was held in conjunction with Trout Day to feed hungry fisher-people on the opening day of trout season.

A double feature **Movie Night in the Park** was hosted in 2022 and offered the showing of the movie *Luca* in both English and Spanish. Movie goers gathered their blankets and lawn chairs and enjoyed an evening of popcorn and the large screen in the open air.

Elkhart County Parks Photo Contest is an annual event to promote the environmental, recreational and historical resources of Elkhart County. Local judges choose winners and then all photos are placed on display for over a week. This competition has moved to an online digitized version to reach a broader audience and to adapt to the changes Covid-19 brought. It continues to use the digital format today.

Halloween Campfire and Hayrides exploded in 2022 with thousands now attending this popular multi-night event. Participants enjoy an evening in Ox Bow Park with a campfire, food trucks, decorated woods, and hayride through the darkness of the park.

Holiday at the Mill continues to be hosted in November at the end of the mill season. It features Bonneyville Mill decorated for the holiday season. Flour and corn meal are sold, cookies are available for sampling, items are sold in the gift shop, children visit with Santa, and hands-on crafts are offered. The event attracts hundreds of people each year.

Elkhart County 4-H Fair – Each year the Elkhart County Parks rents a booth at the local fair. Over 25,000 visitors come to visit the displays, turtle tank, and talk with park staff and volunteers during the weeklong fair.

Partner Special Events

The Elkhart County Parks works with other agencies to provide special events to the community. Schools, organizations, and others are welcome to fill out special event forms to host events within the Elkhart County Parks.

Sectional/Regional Cross-Country Meets – The Elkhart County Parks serves as the home course for two area high school cross country teams, as well as sectional, regional, and two conference final meets hosted by various junior and high schools:

- Early Bird Invitational Cross Country Meet
- NIC Stomp Cross Country Meet
- Elkhart Central vs. Memorial XC Meet
- Hokem Karen Cross Country Meet
- Tri Cross Country Meet
- County Clash Cross Country Meet
- NIC/NLC Cross Country Meet
- Sectional Cross Country Meet
- Regional Cross Country Meet
- Edison Lakes Cross Country Meet
- Quad Cross Country Meet
- Minute Classic Cross Country Invitational
- NLC Round Robin Cross Country Meet

Other community events, disc golf tournaments, and 5Ks planned and presented by area organizations, libraries, and agencies within the Elkhart County Parks include:

- Annual Pumpkinvine Bike Ride
- Pioneer Trails Klondike Derby Pioneer Trails District Boy Scouts of America
- Eastside Boy Scouts Day Camp Boy Scouts of America
- Get Fit Get Healthy 5K Run/Walk for Wellness Goshen Health
- Elkhart Out of the Darkness Walk American Foundation for Suicide Prevention Indiana Chapter
- Orienteering Event Orienteering Cincinnati
- Ox Stock Summer of Love Elkhart Public Library
- Miles for Music Goshen High School Music Department
- Run with the Son 5K & Fun Walk Bible Memory Ministries
- Paws for a Cause 5K & 1 Mile Strut Your Mutt Humane Society of Elkhart County
- Ecto-Fest "Zombie" Run & Zombie Dash Elkhart Civic Theatre
- Frightening 5K Haunted Hilly Elkhart County Down Syndrome Support Group
- International Survivors of Suicide Loss Day Elkhart County Suicide Prevention Coalition
- Boo Dash Crossroads Community Church
- Reading Roundtable Cleveland Branch Library

- Hoosier Club Challenge Disc Golf
- Edible Plant Walks Middlebury Public Library
- Community for Immigrant Justice 5k National Immigrant Justice Center
- Elementary Mile Run Fairfield School Corporation
- Turkey Shootout Michiana Disc Golf Club
- Quilt Garden Ride Bike Elkhart County, Inc.
- Maple City Ice Bowl The Window
- Be Mine Valentine Maple City Disc Golf
- March Madness Maple City Disc Golf
- Mini 4-H Day Camp Elkhart County 4-H
- NRCheer Spirit Society 5K Fun Run NRCheer Spirit Society
- Outdoor Mindfulness Middlebury Public Library
- Midweek Mini Maple City Disc Golf
- Jason's Birthday Bash Maple City Disc Golf
- Picnic in the Park Storytime Middlebury Public Library

Compliance with State and Federal Regulations

Americans with Disabilities Act (ADA)

The Americans with Disabilities Act (ADA) was signed into law on July 26, 1990, by President George H. W. Bush. This law is an attempt to achieve inclusion in society for individuals with disabilities. It does this by codifying requirements that create the conditions to permit individuals with disabilities of all kinds equal access to all parts of society. The ADA differs from the individual state discrimination laws in that it has a more sweeping range and applies retroactively to existing facilities.

Katie Niblock is the Elkhart County ADA Coordinator and ensures compliance with the Americans with Disabilities Act. She may be contacted at:

Elkhart County Highway Division 610 Steury Avenue Goshen, IN 46528 Phone: (574) 534-9394

Fax: (574) 533-7102

Email: kniblock@elkcohwy.org

In addition, she will assist with the grievance procedure (a copy of the *Grievance Procedure under the Americans with Disabilities Act* can be found in the Appendix of this document).

The Elkhart County Park & Recreation Department complies with the Americans with Disabilities Act (ADA), which prohibits discrimination in the provision of services, programs or facilities to individuals with disabilities.

Elkhart County Parks & Recreation Accessibility

Elkhart County strives to provide park and recreation facilities and programs that are accessible to people with disabilities. Every effort is made by the Elkhart County Parks and Recreation Department to provide accessible facilities as plans are made for improvement and expansion of

park facilities. These efforts include, but are not limited to, provision of accessible play equipment, shelters, picnic tables, and restroom facilities for all new park improvements.

The Elkhart County Parks and Recreation Department plans on adapting and improving access to all of its facilities as the needs and requirements of the population evolve. Annual assessments are conducted for accessibility of facilities. Older facilities are brought into compliance on an annual basis based on replacement schedules and priority, and financial opportunities.

Older facilities are the most challenging, but as new amenities are updated and created, the Elkhart County Parks looks forward to creating an even more inclusive park experience.

Presently the Elkhart County Parks is working with the Elkhart County Commissioners, Elkhart County Council, and the Stormwater Division to utilize \$4,000,000 in American Rescue Plan funds to install four modern restrooms and replace eleven latrines in five major parks including Ox Bow County Park, Bonneyville Mill, Boot Lake Nature Preserve, River Preserve County Park, Corson Riverwoods County Park, and on the Pumpkinvine Nature Trail.

All of these restrooms will be ADA compliant and will include updated paved accessible parking areas and accessible routes to the restrooms in all of the fifteen locations.

This is the largest capital project investment the Elkhart County Parks has ever made and it will be replacing many latrines that are 50 years old.

In addition, the recent path installed at Corson Riverwoods County Park is fully accessible as will be the Pollinator Playpath playground areas. This is another \$500,000 investment in making the Elkhart County Parks accessible to all.

Both projects will be completed in 2024.





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Community Profile

History and Settlement

Elkhart County is part of the ancestral homelands of the Miami and Potawatomi people. It was the Miami who gave this area its name when they established the village Mihšiiwiteehinki (Elk's Heart) at the confluence of the St. Joseph and Elkhart rivers. The Potawatomi established villages throughout the area, and both Miami and Potawatomi lived in the region for decades before being forcibly removed in the 19th century. Despite this, people of both Miami and Potawatomi heritage live in Elkhart County today.

As the United States expanded westward, the Elkhart Prairie and the promise of good soil brought Americans to this area. Towns such as Elkhart, Goshen, Middlebury, Bristol, Jimtown, and New Paris were all established during the 1830s in the newly formed Elkhart County. The next decade saw the population boom, and cultural groups like the Anabaptists settle on the land and formed the identity of Elkhart County.

A major change took place with the arrival of the railroad in 1851. The mostly agrarian society shifted as trains brought industries to Elkhart County. The city of Elkhart became the world leader in band instrument manufacturing, and Nappanee, a town formed by railroads in the 1870s, became known for constructing kitchen cabinets. Agriculture continued to be strong in the eastern part of the county with the Bristol Fruit Hills, Middlebury's Krider Gardens, and Goshen's Kunderd Gladioli Farm all shipping products grown in Elkhart County to various parts of the Midwest and the nation. The manufacturing of recreational vehicles began in the early 20th century and expanded all across Elkhart County as the United States built roads and highways, connecting the country. Today the RV industry stretches all across the county and Elkhart County is known as the "RV Capital of the World."

Today, Elkhart County is divided into sixteen townships. The largest city in the county is Elkhart, with Goshen being the second largest and the county seat. The city of Nappanee and the incorporated towns of Middlebury, Bristol, Wakarusa, and Millersburg are also in Elkhart County, along with New Paris, the largest unincorporated town in the state of Indiana. These communities were developed as small agricultural trading centers and grew into a diversified manufacturing base.



Elkhart County is part of the Elkhart-Goshen Metropolitan Statistical Area, which in turn is part of the South Bend-Elkhart-Mishawaka Combined Statistical Area. Located along the Indiana / Michigan border, it is also considered part of the broader region of Northern Indiana known as Michiana. Containing 463.17 square miles, the area is referred to as the recreation vehicle (RV) capital of the world and is known for its sizable Amish and Old Order Mennonite population.

Distances from Elkhart County, Indiana

| | • |
|------------------|-------|
| City / Location | Miles |
| Chicago, IL | 124 |
| Indianapolis, IN | 141 |
| Detroit, MI | 200 |
| Cincinnati, OH | 240 |



Elkhart County Government

Elkhart County Board of Commissioners

Elkhart County is governed by a board of three county commissioners. The commissioners are elected from separate commissioner districts by vote of the county as a whole. The Board of Commissioners constitutes the legislative body of the county for ordinance purposes and is the executive branch of the County. The board is responsible for county buildings, lands and property; purchasing and authorizing payments; signing contracts; supervising and directing County Departments; and performing many other governing functions.

Elkhart County Board of Commissioners Members

| Brad Rogers, President | District 2 |
|---------------------------------|--------------|
| Bob Barnes | . District 1 |
| Suzanne Weirick, Vice President | . District 3 |

Elkhart County Council

The financial powers of the County are placed in the County Council. The Council appropriates all funds and levies all County taxes. There are seven Council members, four Council districts, with one member from each district, and three Council members elected at large.

Council Districts:

- 1 Concord, Osolo and Washington Township
- 2 Concord, Baugo, Cleveland Townships
- 3 Concord, Jefferson and Elkhart Township
- 4 Concord, Locke, Union, Benton, Clinton, Harrison, Jackson, Middlebury, Olive and York Townships

Elkhart County Council Members

| Doug Graham | District 1 |
|----------------------------|------------|
| Randall Yohn | District 2 |
| Darryl Riegsecker | District 3 |
| David Hess, Vice-President | District 4 |
| Adam Bujalski | At-Large |
| Thomas Stump, President | At-Large |
| Steven Clark | At-Large |

Major Industries (Source: Economic Development Corporation of Elkhart County)

Elkhart County is known as the "RV Capital of the World". There is also a variety of other industries, such as advanced manufacturing, healthcare and education. The largest employers in Elkhart County are:

- 1. Thor Industries, Inc. (13,622)
- 2. Forest River, Inc. (10,000)
- 3. Lippert Components, Inc. (7,500)
- 4. Patrick Industries (2,900)
- 5. Winnebago (2,754)

- 6. Beacon Health System (2,600)
- 7. Elkhart Community Schools (1,800)
- 8. Gulf Stream Coach, Inc. (1,500)
- 9. Goshen Community Schools (1,442)
- 10. Goshen Health (1,287)

Transportation (Source: Greater Elkhart Chamber)

There are 216 miles of highways in Elkhart County including 21 miles of the Indiana Toll Road, 91 miles of federal highways, and 104 miles of state highways. County Roads, most of which are paved, cover 1,340 miles. These highways and roads crisscross the county so that all parts are accessible.

The major traffic corridors connecting Elkhart County to other areas include:

- SR 15 corridor
- CR 17 corridor
- Nappanee Street/ SR 19 corridor
- CR 6/Cleveland Road corridor
- US 20 corridor
- US 33 corridor

Four railroad lines serve the county with 60 miles of track. Amtrak offers the only rail passenger service from Elkhart County. The Robert R. Young Memorial Railroad Yard is a major freight yard providing a rail route for westbound freight shipments from the east through Chicago and also serves points in northern and central Indiana.

Three airports serve small private planes and small corporate jets.

Greyhound Bus Lines serves Elkhart County. There is also a Trolley Interurban Bus Service that runs through Elkhart and Goshen and connects to South Bend / Mishawaka.

Natural Resource Focus

Since the completion of the previous *Five-Year Parks and Recreation Master Plan*, Elkhart County Parks has been working towards its continued mission of protecting natural resources through the protection of habitat and establishing a role that will be dedicated to creating land management plans and combatting issues such as invasive species removal.

The leadership within the Department has recognized the threat invasive species pose to the system's natural resources, which is the Department's greatest asset. As a result, a Natural Resource Coordinator position has been created. The role of the new Natural Resource Coordinator will be to help develop land management plans, project lists, budgets and assist in seeking grants and volunteers for restoration work. This role will create land management plans for each park and focus on best management practices for landscaping, invasive removal, and restoring habitat.

Some of this work has already begun with park services staff performing invasive removal of nonnatives such as bush honeysuckle, multi-flora rose, phragmites, glossy buckthorn, and tree of heaven.

In addition, the new Corson Riverwoods County Park has been the recipient of Partners for Wildlife grant and recently was planted with 7,000 tree seedlings and 14 acres of prairie.

In addition, the Elkhart County Parks is partnering with volunteers and other natural resources agencies to create a CISMA (Cooperative Invasive Species Management Area) for Elkhart County. This partnership is just getting its feet off the ground in 2024 and is an initiative led the City of Goshen's Environmental Resilience Department.

The Elkhart County Health Department provides a seasonal surveillance program to monitor populations and types of mosquitos, ticks, and diseases. They monitor several hundred sites throughout the county each year, and generally include one or two county parks. The mosquito diseases of concern are Eastern Equine Encephalitus and West Nile Virus.

In addition, the Elkhart County Parks helps them to distribute educational materials about ticks and tick-borne diseases as well as prevention ideas.

The Elkhart County Parks does not tend to have an issue with geese as other urban and municipal parks do. Riparian vegetation along shorelines and rivers is a natural deterrent in a majority of our parks.

The Elkhart County Parks does have occasional challenges with beaver and muskrat periodically. Historically the Department has had a trapping program to help maintain population control, but in recent years staff have tried to use alternative methods for controlling beaver damage such as removing dams, diverting water through dams with piping, and placing chicken wire around major trees. This is another reason The Elkhart County Parks are hiring a Natural Resource Coordinator to assist the Department in expertise in these areas and to develop a plan for balance with the natural resources we protect.

The Natural Resource Coordinator will also create land management plans for the identification and protection of endangered/threatened species found within the parks. The Elkhart County Park Department has already documented the state endangered Blandings Turtle in almost every one of the county parks. In addition, Boot Lake Nature Preserve is a state dedicated nature preserve and protects rare and endangered plants that include Robbins Spikerush (Eleocharis robbinsii), Pipewort (Eriocaulon aquaticum), Dwarf Umbrella-sedge (Fuirena pumila), Tall Beaked-rush

(Rhynchospora macrostachya), Long-beaked Rush (Rhynchospora scirpoides), Weakstalk Bulrush (Scirpus purshianus), and Purple Bladderwort (Utricularia purpurea).

Elkhart County Parks does not worry about the condition of turf areas. Areas are mowed, but not maintained for sport facilities. On occasion, the Ultimate Frisbee group donates time and equipment to aerate the field they play in during the summer months.

The 80 acres of tall grass prairie at Boot Lake Nature Preserve are maintained by winter/early spring prairie burns. The Prairie is divided into three sections, and we alternate the prairie burns as to not burn the entire area at one time.

The two Cobus Creek County Park prairie areas total approximately 15 acres and have been maintained through an annual mowing which has proven effective for that site. The Natural Resource Coordinator will help to evaluate the need for prairie burns in other parks in the future to re-establish areas planted decades ago at the River Preserve and Ox Bow County Parks.

Regardless, Elkhart County Parks has made great strides in obtaining a position that will solely help direct this movement, and it is hopeful for continued progress in making the system's natural resources healthier and more diverse for the citizens and tourists served, as well as for the species and habitats protected.

Natural Features and Landscape (Source: Soil Survey of Elkhart County, Indiana)

Physiography, Relief, and Drainage

Elkhart County is mainly in the St. Joseph drainage basin, the mouth of which is at St. Joseph, Michigan. This basin drains into Lake Michigan and subsequently into the Atlantic Ocean. A very small area in the southwestern part of the county is in the Kankakee River drainage basin, which drains into the Mississippi River.

The 573-square-mile area drained by the Elkhart River, upstream from Goshen, includes about 120 square miles in southeastern Elkhart County. Many abandoned meanders occur in the Elkhart River Valley. Solomon Creek is a small stream that has a wide valley. Haphazard drainage patterns mark moraine areas in the county, and local watershed divides occur near the crests of the moraines.

There are several lakes in the county, and most of them are shallow. Gauging stations are located on Heaton, Hunter, Indiana, Simonton, and Wolf Lakes. Stream gauging stations are located on the St. Joseph River at Elkhart, on Christiana Creek at Elkhart, and on the Elkhart River at Goshen.

Climate

In winter, the average temperature is 25.9 degrees F and the average daily minimum temperature is 18.5 degrees. The lowest temperature on record, which occurred at Goshen College on January 21, 1984, was -24 degrees. In summer, the average temperature is 71 degrees and the average daily maximum temperature is 82 degrees. The highest temperature on record, which occurred at Goshen College on June 25, 1988, was 102 degrees.

The average annual total precipitation is about 35.27 inches. Of this total, about 20.4 inches, or 58 percent, usually falls in May through October. The growing season for most crops falls within this period. The heaviest 1-day rainfall during the period of record was 5.7 inches on July 26, 1981. Thunderstorms occur on about 42 days each year, and most occur between April and September.

The average seasonal snowfall is 38.4 inches. The greatest snow depth at any one time during the period of record was 28 inches recorded on January 27, 1978. On an average, 54 days per year have at least 1 inch of snow on the ground. The heaviest 1-day snowfall on record was 14 inches recorded on January 26, 1978.

The average relative humidity in midafternoon is about 62 percent. Humidity is higher at night, and the average at dawn is about 82 percent. The sun shines about 73 percent of the time possible in summer and 44 percent in winter. The prevailing wind is from the west or southwest. Average windspeed is highest, between 11 and 12 miles per hour, from December to April.

As a result of climate change, the region will experience occasional changes or natural catastrophies from time to time. One such event was a major 500-year flood event in February 2018. Many homes and businesses experienced major damage throughout the floodplains of Elkhart County. Most of the Elkhart County Parks include rivers within their parks, but fortunately the Elkhart County Parks did not receive a lot of permanent damage from the flooding due to the fact that there are no enclosed buildings located within the floodplains. Department staff did encounter clean-up in some areas of flood debris and some damage to board walks, but nothing permanent.

Elkhart County Parks has had no major weather issues the past five years except for a few windstorms that included tree debris pick up. With climate change, we continue to see a lack of snow for winter sports such as cross-country skiing, snow shoeing and sledding. There is no rental of equipment, therefore it does not impede on revenue generation, and an increase of walkers and runners during mild winter months continues.

The Elkhart County Parks and Recreation Board continues to own the Goshen Dam and monitors during flood conditions. In 2022, a major toe drain repair was performed to help ensure the structure meets state safety guidelines for dams.

Water Resources

The principal surface-water feature in the northern part of Elkhart County is the St. Joseph River. This river enters the county from Michigan in the northeastern part of the county, near Bristol. It then flows west across the county and through Elkhart into St. Joseph County. The county is divided by the Elkhart River, which enters at the southeast corner of the county and flows to the northwest to Elkhart, where it joins the St. Joseph River. The two major lakes in the county are Simonton and Heaton Lakes. Both are at the northern edge of the county and north of the St. Joseph River.

The St. Joseph River basin presents one of the most complex geological settings in Indiana resulting from the impact of three major ice lobes, a thick mass of glacial materials, and an irregular bedrock surface. Because of this complexity, the delineation of distinct aquifers may not be possible in some areas. Seven regional aquifer systems are identified within the river basin based on similarities in geological environments. Four aquifer systems have been identified in Elkhart County. These are the Nappanee, the St. Joseph, the Howe, and the Natural Lakes and Moraines aquifer systems. In very general terms, however, the county can be divided into two regions—an upland area to the south and a river valley area to the north. The thick glacial till of the upland area over the deep aquifer system provides aquifer protection because of the low permeability of the glacial till. Sandy and loamy soils and shallow aquifers are dominant in the north and the river valley area. Because the soils are highly permeable and the water table is at or near the surface in many areas, this region is highly susceptible to ground-water contamination.

Most of the county's population and manufacturing is in the river valley area. Because of existing groundwater contamination and the potential for additional contamination, the St. Joseph aquifer system in the northern and northeastern parts of the county and extending toward the southwest to the county line and into St. Joseph County has been designated a "Sole Source Aquifer." To receive this Federal designation under the Safe Drinking Water Act, the aquifer must supply at least 50 percent of the drinking water in an area with no alternative supply available in comparable quantity or quality.

The bedrock underlying Elkhart County is of Devonian and Mississippian age. Most wells in the county are screened in glacial materials well above the bedrock. The aquifers provide one of the most abundant water supplies in Indiana. Withdrawals of 200 to 500 gallons per minute are common. Continuous well yields of 500 to 1,500 gallons per minute are common in areas where sand and gravel deposits are thick. In contrast, the presence of thick localized clay deposits in the southern part of the county may make a sufficient domestic supply of 10 gallons per minute difficult to obtain.

Regionally, the direction of the flow of ground water generally follows the topography and ultimately is toward the St. Joseph River and its major tributaries.

Elkhart County Parks is proud to say that every parcel of land it owns has a body of water that is protected, whether it is one of the local rivers or a wetland. These water resources are then available for community to recreate whether it's paddling down a canal, or bird watching at a wetland.

Major Rivers

The main rivers that run through Elkhart County are the St. Joseph River and the Elkhart River that meander through the shallow Goshen Dam Pond. The St. Joseph River, which ends in Lake Michigan, is in the backyards of many homes in Elkhart. The river is a backdrop and playground for hundreds of residents.

The waterways aren't just the playgrounds of those who live on or near them. They enhance the "quality of life" that community leaders tout as a necessary ingredient in attracting people to move to or continue living in this part of the world.

A parking lot at the revamped Six Span Bridge has 65 spaces for fishermen or boaters. During the summer, bass tournaments happen twice each week on the river. In 2022, an accessible paddle launch was added to the Six Span area for canoe and kayak users.

The Elkhart County Park and Recreation Board was also the recipient of a LARE grant to help study the possible removal or alteration of the two low head dams located within the River Preserve County Park. The Department is presently work on funding opportunities with the IDNR to help open up the river for aquatic species and recreation.

In 2023, the Elkhart County Parks partnered with the Elkhart County Commissioners and County Council to remove a large log jam in the Elkhart River northwest of Ox Bow County Park. This log jam had been several decades in the making and created a full closure to the river. It is now back open for safe recreation and to help prevent erosion of the shoreline and future issues of more debris building up with flooding.

Forest Resources

Elkhart County has very diverse native habitat areas due to the glacial action of the past. The native vegetation in Elkhart County was mainly deciduous oak-hickory hardwood forests and three natural prairies. In the northern portion of the county there were several areas of oak savannahs intertwined with the bogs and lakes of the region. Differences in natural soil drainage and variations in the kind of parent material affected the composition of the vegetative cover. Elkhart County had many shallow lakes, marshes and swamps that dotted the landscape. With the advent of farming many were drained. Remnants of plant life from these remains can be found at Elkhart Bog and Leiber Nature Preserve. Animal life has suffered as man has made its mark on the land through time. Though many large mammals, birds, fish, reptiles, and amphibians are now extinct in Elkhart County. It should be noted that a few species have returned. Success stories include the beaver, coyote, otter, turkey, walleye, muskie, and bald eagles along the St. Joseph River. The occasional badger and bobcat are sighted as well.

Elkhart County Parks has a wide variety of habitats that are protected throughout its park system. Wetlands, rivers, meadow, tall-grass prairie, riparian habitats, upland hardwood forests, and coldwater trout streams are found throughout the park system. A majority of these landscapes are not

pristine as much of the land had already been transformed prior to coming into the Department. For example, Cobus Creek County Park was used as farmland but the field has been transformed into tall grass prairie. Ox Bow County Park was once home to the County Poor Farm and Boot Lake Nature Preserve was once a city sludge farm. As a result, invasive species are found within each and every park. This list includes; tree of heaven, garlic mustard, Siberian elm, bush honeysuckle, glossy buckthrone, autumn olive, multi-flower rose, oriental bittersweet, and reed canary grass with bush honeysuckle being the most wide-spread throughout the park system. In 2023, Corson Riverwoods County Park began restoration efforts to reclaim agricultural land into wetland, forest, and prairie. In the future, a land management plan for each park site will help guide staff in restoration efforts.



Historic and Cultural Features (Source: www.amishcountry.org/)

Downtowns

In downtown Elkhart the 1848 brick home of the city's founder, Havilah Beardsley, flanks the north end of Main Street and the NYC RR Museum with rare rolling stock borders the southern end of downtown. The historic Lerner Theatre, is the cornerstone of the downtown Arts & Entertainment District and is presently planning an outdoor concert venue. The Midwest Museum of American Art, housed in neo-classical style bank building, stands at the center of the district and the Wellfield Botanic Garden on the north end of the city attracts more than 75,000 people each year. The Elkhart Health and Aquatics center which opened in 2019 hosts an Olympic-sized pool that holds 1.1 million gallons of water and attracts swim meets from across the Midwest.

The 1870 courthouse anchors downtown Goshen with its Main Street lined with refurbished brick buildings housing shops, coffee houses and bookstores. A fortress-like police booth stands on the courthouse square as a monument to the days when John Dillinger was the bane of local bankers. Down the street a red and white stripe awning adorns the Olympia Candy Kitchen where little has changed since it opened in 1912. Downtown Goshen is a vibrant community that celebrates the popular First Friday events each month with a different theme.

The rhythms of Amish life mesh easily with modern-day small town America in downtown Nappanee. Traveling down Main Street, US 6 or the Grand Army of the Republic Highway, one passes 19th century storefronts housing businesses from antique stores to butcher shops. In the early 1900's the Coppes brothers brought national attention to Nappanee with their ingenious "Dutch kitchenette". A remarkable collection of these cabinets is displayed at the Nappanee Center along with other remnants of the city's past. An additional cabinet has been added to the collection at the Elkhart County Historical Museum.

Neighborhoods

Elkhart County's historic neighborhoods tell rich stories about this area's people, heritage and businesses. Following the arrival of the Lake Shore and Michigan Southern Railroad shops in the 1860's, the State-Division Street Historic District just east of Elkhart's Main Street ranked as the city's "first fashionable subdivision". Today looking at Elkhart's historic neighborhoods' Italianate, Queen Anne, Four Square and Bungalow homes along with duplexes and flats, it's easy to imagine the economically diverse population that settled here.

Goshen's Dickerson Landing Neighborhood is one of the oldest areas in the city and borders the east side of the Elkhart River. Before Europeans came to this area, a major trail was traveled through the area between what is now Fort Wayne and Chicago. In 2023, a local group of citizens from Goshen dedicated a Bodewadmi-Myaamia Trail to recognize the rich history of the Miami and Potawatomi that once traveled that land. The nation's first transcontinental highway, the Lincoln Highway, also ran through the neighborhood. You can still cross the historic Fort Wayne Street Bridge that spans the river. And downtown, the 1870 Elkhart County Courthouse anchors the Goshen Historic District.

In 1874 Nappanee entrepreneurs seized the dream of the village of Locke by luring the B&O Railroad to their town's doorstep. Nappanee thrived; Locke did not. But Locke's entrepreneurial spirit lived. Villagers moved three buildings via sled 2 ½ miles from their quiet town to booming

Nappanee. Those same buildings still stand in the Downtown Nappanee Historic District as does the city's refurbished railroad depot— a fitting monument to Nappanee's victory.

Communities

The city of Elkhart sprung up at the conflux of the St. Joseph and Elkhart Rivers. Business flourished and entrepreneurs built lavish homes like Ruthmere, today a house museum. Railroads ruled in Elkhart's early history and celebrated at the NYC RR Museum. By mid-1930 Shult began producing travel trailers, leading the way to Elkhart becoming the world's "RV Capital". Today the RV/MH Museum Hall of Fame located northeast of Elkhart boasts an annual visitation of 30,000 people each year.

A historic courthouse anchors downtown Goshen with its Main Street lined with refurbished brick buildings. A restored Old Bag Factory houses shops of working artisans while Goshen College and local artists influences a lively art scene. The Goshen Theater was recently restored to its previous glory and celebrates the performing arts in its 600 seat historic structure.

Bristol was home to Indiana's first consolidated school. The school building is now the Elkhart County Historical Museum. Bristol also boasts the county's oldest church, and Indiana's historic gristmill, Bonneyville Mill, just outside the town. Local Bristol Parks have been enhanced to attract pickleball and paddlers.

Once, Middlebury's Main Street was a main route to and from Indianapolis. Today Queen Anne and Gothic Revival homes capture the feeling of bygone days. A town landmark, Krider Gardens, contains vestiges of a 1933 Chicago World's Fair exhibit. Middlebury Parks continues to expand its trail system to connect to the Pumpkinvine Nature Trail.

In 1874 a B&O Railroad route paved the way for Nappanee. Around that same time Amish pioneer, Christian Stahly, came to the area to purchase an 80-acre farm for his son. That farm became Amish Acres, which was sold over the past five years and has been transformed into The Barns at Nappanee which continues to host events, tours, and artisan markets.

Recreation

Elkhart County offers many public and private recreational opportunities. Elkhart, Goshen, Nappanee, Wakarusa, Middlebury, Bristol, Millersburg, and New Paris all have park Departments of various sizes with ball diamonds, shelters, playgrounds, picnicking, and other features that complement the Elkhart County Parks.

Highlights of city and town parks located in Elkhart County include their various trail systems and greenways. Most notably the Elkhart Riverwalk, the Maple City Greenways (a network of 11 trails in Goshen totaling 30 miles), the Trails of Middlebury which includes the Ridge Run Trail, and the expanding Nappanee trails.

Park features in the Elkhart City Parks & Recreation Department include McNaughton Spray Park, Ideal Beach on Heaton Lake, NIBCO Water & Ice Park, and the Dr. Frank Booth Dog Park. Middlebury Parks features include Krider Gardens, Riverbend Park, and portions of the Pumpkinvine Nature Trail. The Town of Bristol has also added many amenities to Cummins Park in recent years including a splash pad, paved trail, pickleball courts, and outdoor exercise equipment. Other local features include Nappanee's golf course, Goshen's future ice skating park and pools or spray parks located in almost all of the city and towns. Goshen also added a large inclusive playground which is inviting to children of all abilities.

Elkhart County also has numerous Township, school corporation, and private parks that contain little league baseball, softball, soccer, and football fields. There are also various churches that offer playground facilities throughout Elkhart County.

Some city and towns also offer small interpretive centers. The City of Elkhart manages an environmental park, the Elkhart Environmental Center. The Center promotes recycling, composting, sustainability, and environmental education. They have a visitor center, trails and wetlands. Also located in Elkhart is Woodlawn Nature Center, a non-profit facility that offers exhibits and education. Nappanee Park and Recreation has the Nappanee Environmental Education Area at McCormick Park area. Goshen Parks and Recreation Department operates the Rieth Interpretive Center where there are programs and exhibits with natural science topics.

In addition, the Wellfield Botanic Garden offers a 60-acre botanic garden with a walking trail, children's garden, and many educational programs. It was founded by the Elkhart Rotary Club and constructed on the City of Elkhart's North Main wellhead. It is operated as a non-profit and is in the process of completing a multi-million dollar campaign to build a new visitor center.

Vibrant Communities

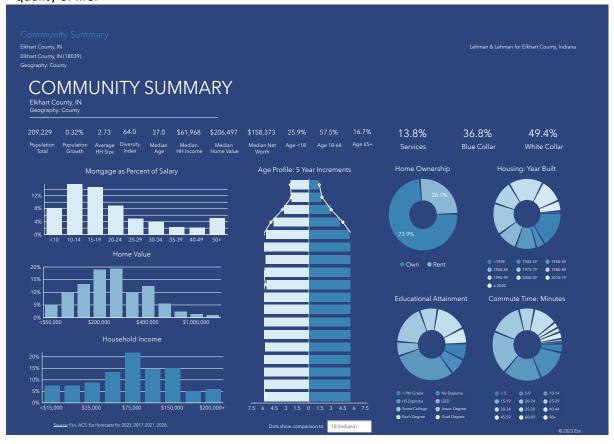
Elkhart County Parks staff have been involved with the *Vibrant Communities* initiative since 2016 when the Community Foundation of Elkhart County and the Elkhart County and Convention Visitors partnered to collaborate with community leaders, governmental agencies, businesses, and the general community. After months of planning meetings, brainstorm sessions and surveys, a comprehensive list of 77 Action Agenda items was created to help spur economic growth through quality of place and shape the future of Elkhart County. Among this list were several park and trail related goals including the need to complete the 40-mile looped trail system in Elkhart County that would include connecting the Pumpkinvine, MapleHeart and Quaker Trace trails. In addition, completion of the greenspace addition next to Six Span boat launch for canoe/kayak launch and the need for an interpretive center at Ox Bow County Park highlight the list.

The Covid 19 pandemic slowed some of the movement of the original *Vibrant Communities* movement, but much was accomplished across the many agenda items. In 2023, Vibrant Communities 2.0 Action Plan began development with many new ideas added as well as items not completed since 2016 moved to the new agenda.

Demographic / Socio-Economic Analysis (Source: Esri, ACS)

The population of Elkhart County has increased from 197,559 in 2010 to 207,047 in 2017 and is estimated to be 209,229 in 2023. The population, broken down by age, shows those under 18 years old comprise 25.8% of the population; 25-44 years old: 25.8%; 45-64: 23.2%, and 16.7% are age 65 and over.

The median age of 36.7 is in the age group that recent trends show pursues active recreation. Those 65 and older have become more active than in the past and are staying active longer, recognizing that regular physical activity substantially increases life expectancy and improves quality of life.

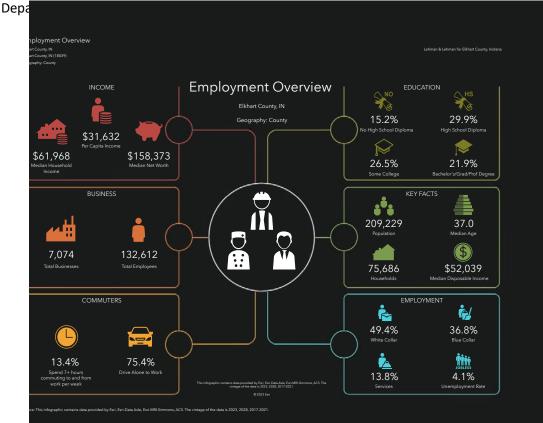


Income may increase as the residents' age and many families expand to two incomes, which could provide more discretionary funds for entertainment. The median household income for Elkhart County residents in 2023 is \$61,968. The poverty rate for the county is 11.3%, which is just below the State rate of 11.6%.

The educational attainment stats indicate that 36.8% of residents have obtained a high school diploma, or equivalent. Those with some college -17.6%, an Associate's Degree -6.4%, and those with a Bachelor's Degree, or higher total 20.6% of the population.

Elkhart County is a diverse community with a growing Latino community which is presently 19.5% of the population with Black Americans making up 5.5% and the remaining residents are white or of other ethnic backgrounds. Twenty percent of the population speak languages other than English, such as Spanish, Pennsylvania Dutch or German.

Part of data tracking should include the monitoring of those members in the county that are users of the programs and services offered by the Elkhart County Parks Department. Tracking can be in the form of the users' profile, i.e., age, gender, family, etc. Also, using surveys after each program to determine satisfaction, needs, etc. This user information can help the



This will also be useful information as the county continues to monitor population growth, along with the school corporation projections of the student population, for forecasting park & recreation needs, and reaching a diversity of people.

As residential growth and neighborhoods develop trails, greenways will become a recreation infrastructure that will become an important part of the implementation strategy allowing for connectivity throughout the county.

The demographic of the new residents (i.e., empty nesters, growing young families, single adults, etc.) will be studied annually, along with new housing starts to determine how new residential developments are being marketed. Working closely with the school corporations and studying changes in student demographics will provide additional insight for future planning.

The strategic implementation of these actions will need to be studied and evaluated on an annual basis with adjustments in programs, services and facilities evaluated annually

Recognizing all of the components that make up the Elkhart County population, as well as the projected growth, will help the park Department determine strategic actions, promotion and improvement of quality of life venues for the community. Elkhart County Parks staff is constantly working on the diversification of program offerings each year to meet the needs of constituents. For example, Wednesday morning bird walks have been popular with the 'empty

nest' crowd who have the flexibility to attend a weekday program. There have also been surprises with some audiences reached. For example, when the Hiking Club was created it was intended to attract young families with an emphasis on improving their health, instead it attracted a very diverse group of people age-wise and many folks who rather walk with others than alone in a park, including seniors and the physically challenged.

Other diverse populations that utilize parks for large family picnics include the Amish community at Bonneyville Mill and the Latino community at Ox Bow County Park. The traditions of these cultures make use of the park system to create everlasting memories. The strategic implementation of actions will continue to be studied and evaluated on an annual basis, with special attention to more outreach programs to diverse socio-economic backgrounds.

Demographic Implications

United for ALICE presents a comprehensive report on the financial struggles faced by households in Elkhart County, Indiana. ALICE, an acronym for Asset Limited, Income Constrained, Employed, represents individuals and families who work hard but struggle to afford the basic necessities of housing, food, healthcare, childcare, and transportation. The current status report aims to shed light on the challenges faced by ALICE households and to propose strategies for creating a more financially stable community.

In Elkhart County, 38% of households are classified as ALICE, while an additional 16% live below the federal poverty line. This means that over half of the county's population is unable to afford the cost of living, despite being employed. The report examines the demographics of ALICE households, including age, race, education level, and employment status, to provide a comprehensive understanding of their circumstances.

Key findings of the current status include the high cost of housing in Elkhart County, with over 60% of ALICE households spending more than 30% of their income on rent or mortgage payments. Additionally, the rising cost of healthcare and childcare places a significant financial burden on ALICE families, often forcing them to make difficult trade-offs between basic needs.

To address the challenges faced by ALICE households, the findings report recommends a multi-faceted approach that includes:

- increasing access to affordable housing
- expanding healthcare and childcare subsidies
- improving transportation options
- investing in education and workforce development initiatives.

By implementing these strategies, Elkhart County can work towards creating a more inclusive and economically vibrant community where all residents have the opportunity to thrive.

United for ALICE calls upon community leaders, policymakers, businesses, and nonprofit organizations to come together and take action to support ALICE households and build a more equitable future for Elkhart County. By working collaboratively and leveraging resources effectively, we can create positive change and improve the lives of ALICE families in our community.

There are several key demographic trends that will affect Elkhart County Parks' planning for the next five years (and beyond). First, Elkhart County Parks will be providing experiences for a growing population. Second, the population is diversifying, both in race/ethnicity make-up and

age segmentation; therefore, Elkhart County Parks will need to be cognizant of the diverse types of recreation experiences it provides. Third, there is a high likelihood of consumer participation and spending for recreation services, experiences, and fees; however, recreation services need to balance discretionary spending wants and desires with true unmet needs and resident expectations. These data trends have several implications for the Elkhart County Parks system, including but not limited to:

Operations and Maintenance: With an increased population, there is a reasonable expectation that park and facility usage will also increase (although to what level is uncertain). Therefore, there will be increased operation and maintenance costs associated with maintaining the existing system due to increased use.

Capital Improvement Planning: Monitoring a capital improvement plan (CIP) that accounts for both existing facility and amenity replacements and developing new facilities and amenities is paramount as the existing system will need to be expanded.

Recreation Experiences: Elkhart County Parks will need to guarantee recreation experiences cater to a diverse population in terms of interests and affordability. Additionally, as a county park system, Elkhart County Parks will need to work to fill a recreation niche not provided by the strong local municipal recreation systems in the county.

Translating Data into Action

Suggested Steps towards improving the current status of ALICE in Elkhart County

To improve the current status of *United for ALICE* for Elkhart County, Indiana from a Parks and Recreation perspective, the following steps can be taken:

- Needs Assessment and Community Engagement: Work with County Leadership and related agencies in conducting a needs assessment specifically focused on ALICE households in Elkhart County to understand their recreational needs, preferences, and barriers to access. Engage ALICE households directly through surveys, focus groups, and community meetings to gather input and feedback on desired recreational amenities and programs.
- 2. **Targeted Programming and Outreach:** Develop targeted recreational programs and initiatives designed to meet the needs of ALICE households in Elkhart County. Offer affordable or subsidized recreational activities, nature hikes, and cultural events, that are accessible to individuals and families with limited financial resources.
- 3. Partnerships with Community Organizations: Forge partnerships with local nonprofits, social service agencies, schools, churches, and businesses that serve ALICE households to expand access to recreational opportunities. Collaborate on joint programs, events, and outreach efforts to reach underserved populations and ensure that recreational resources are accessible to all residents.
- 4. **Financial Assistance Programs:** Establish financial assistance programs or scholarship opportunities to help ALICE households access recreational facilities, programs, and memberships at reduced or no cost. Work with local government agencies, philanthropic organizations, and corporate sponsors to secure funding and resources for these programs.
- Accessibility and Inclusivity: Ensure that recreational facilities, parks, and programs are
 designed to be inclusive and accessible to individuals of all ages, abilities, and
 backgrounds, including ALICE households. Incorporate universal design principles, ADA-

- compliant features, and accommodations to create welcoming and barrier-free environments for everyone to enjoy.
- 6. Community Gardens and Urban Green Spaces: Work with municipal park agencies in developing community gardens, urban green spaces, and pocket parks in neighborhoods with high concentrations of ALICE households to provide opportunities for outdoor recreation, gardening, and community gathering. These spaces can also support food security initiatives and promote healthy lifestyles.
- 7. **Educational and Skill-building Programs:** Work with County Leadership and related agencies in offering recreational programs and workshops focused on skill-building, education, and personal development to empower ALICE households to enhance their well-being and quality of life. Topics could include financial literacy, nutrition and wellness, job training, and environmental education.
- 8. **Promotion and Outreach Campaigns:** Launch targeted marketing and outreach campaigns to raise awareness of recreational opportunities available to ALICE households in Elkhart County. Use a variety of communication channels, including social media, community newsletters, and local media outlets, to reach residents and promote participation in recreational programs and activities.

By implementing these steps, the Parks and Recreation Department in Elkhart County can work to improve the status of United for ALICE and ensure that ALICE households have access to affordable, inclusive, and meaningful recreational opportunities that enhance their overall well-being and quality of life.

Population

An increasingly common best practice for park agencies across the country is to align staff diversity with the population in which they serve. Specifically, staffing standards are being adopted that aim to match staff diversity with community diversity. As Elkhart County's population is expected to increase in both number and diverse populations, Elkhart County Parks may want to move toward continued diversification with their staffing structure and park board members. Improving this organizational area will have positive implications for communication and marketing, public outreach and transparency, and community support for Departmental actions.

New Families

As more residential housing is built and an influx of young families move in, Elkhart County Parks must ensure they are relevant and communicating with this targeted audience. Young families pursue activities for their children and family-specific recreation experiences. With a multitude of similar providers in the county, Elkhart County Parks must ask itself, "What role do we play for young families within our county?" As the purveyor of natural, cultural, historic, and educational experiences, Elkhart County Parks' self-directed and leader-directed recreation experiences will need to continue evolving to match the expectations of more (and new) families to the area.

Pricing of Goods and Services

Elkhart County Parks charges fees associated with facility rentals, and certain programming. Elkhart County Parks will need to continue providing affordable recreation opportunities for residents. This idea can be delivered by instituting scholarship programs, and/or fee reductions. Additionally, fees and charges may incorporate SPI metrics when deciding on price points. SPI

metrics provide a market-driven understanding of the current (and potential) willingness to invest in various recreation-related goods and services.

Ox Bow County Park is the only park with an entrance fee. In addition, other fees are collected via Disc Golf, archery, shelter rentals, programs, and events as well as the sale of flour and gift ship items at Bonneyville Mill.

Many options for low-income populations are offered. All Elkhart County Parks as well as DeFries Gardens and the Elkhart County Historical Museum are free to enter with the exception of Ox Bow County Park, which charges a minimum of \$3/vehicle or the option of a \$25/year pass. Volunteers who give more than 20 hours of time are also eligible for a free annual pass.

In addition, since 2016 the Elkhart County Parks has offered at least one Ox Bow County Park pass that can be checked out for free at EVERY public library in the county with a library card. This partnership has grown and now 'Experience Passes' can also be checked out for other regional museums, gardens and attractions at the Goshen and Elkhart Libraries.

The Elkhart County Parks also offers a multitude of free and low-cost programming in its parks and at the Historical Museum to ensure people of all socio economic backgrounds feel welcomed.

Elkhart County as a whole has a close relationship with the Elkhart County Economic Development Corporation. The Elkhart County EDC understands the needs of business entities as well as their need to attract employees. Quality of life is a part of that equation which includes parks, trails, and museums. They feature a section on their website of "Culture and Recreation" which hosts links to the Elkhart County Parks.

In addition, the South Bend Elkhart Regional Partnership has been an important partner in the development of Corson Riverwoods County Park in which the Elkhart County Park and Recreation Board received a grant for more than \$100,000 towards the upcoming Pollinator Play Path.

ADA Focus

With more people moving into the county, an aging trend will inevitably occur in the future. Making ADA-related improvements to the park system is necessary to both cater to existing residents and future newcomers. Parks are multigenerational and mobility issues (along with sensory, auditory, etc.) are common as people age; therefore, park design standards will need to continue enhancing ADA-related amenities and site designs. Existing infrastructure may need to be retrofitted to improve ADA-related barriers and challenges.

Recreation Experiences

Elkhart County residents have a strong tendency to consume a wide range of recreation behaviors. Therefore, Elkhart County Parks may want to track and compare existing system engagement with market research metrics. Additionally, concentrating in the areas that residents are most likely to participate in should be a strong consideration. However, activities such as archery and target shooting, fishing, and equestrian trails (to name a few) can benefit from Elkhart County Parks' presence in providing these services. These activities may not have a large number of similar providers offering these opportunities, which allows Elkhart County Parks to assert itself as a county leader in these areas. Elkhart County Parks may want to routinely track and monitor local market research metrics and compare them to the participation/usage trends it experiences for various recreation experiences annually.



Section D: Public Participation

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Public Participation

Park and Recreation Issues

The Elkhart County Parks Department recognizes the importance of providing service to the community, and the best way to provide service to the community is to ask what their needs, opinions, and preferences are, and apply that information to future planning. For this Master Plan several methods of public input were used: Community Survey, Park Board & Staff Retreat, SWOT Analysis, and Public Meetings. Summaries can be found below with more complete information in the Appendix of this document.

Key Themes

The public may not fully understand Elkhart County Parks. Stakeholders acknowledge that with a strong local municipal parks and recreation focus in the county, it is easy for the general public to not be as familiar with Elkhart County Parks' park properties as they relate to other parks and recreation departments/providers. This idea is highlighted by the fact that county park systems typically maintain park properties found in established cities and towns along with unincorporated areas of the county. For example, a resident in Goshen may go to Ox Bow Park and believe he or she is in a park operated and maintained by the City of Goshen because of its location. Therefore, it is more of a challenge (perhaps) for Elkhart County Parks to educate general park users about its brand, parks, services, programs, etc.

Elkhart County is a growing area with a growing expectation for parks and recreation. With such strong local municipal parks and recreation systems, Elkhart County residents view parks and recreation as an *expectation* instead of a *nicety* or value-added community service. There are diverse experiences available for Elkhart County residents, and parks and recreation services are seen as quality-of-life amenities, economic drivers, and attractions for new residents and businesses.

Elkhart County Parks provides great natural experiences. Stakeholders support Elkhart County Parks' focus on large park spaces, nature and environment, and unique destinations. Stakeholders see Elkhart County Parks bridging the gap between local municipal systems. Parks such as Bonneyville Mill County Park and Ox Bow County Park (among other park properties) are examples of the unique experiences afforded to Elkhart County residents. Stakeholders desire to see Elkhart County Parks continue to focus on creating unique destinations in the county such as the Elkhart County Historical Museum and DeFries Gardens.

There are still underserved areas in the county. Stakeholders acknowledge that the county is still underserved in terms of parks and recreation. They see these areas as high-priority land acquisition focuses and desire to see Elkhart County Parks lead the effort to acquire and preserve more land. However, the majority of stakeholders are unaware that Elkhart County is considered one of 14 counties in the state of Indiana to be 'critically deficient' in the amount of public land available.

The Elkhart and St. Joseph Rivers are opportunities for growth. Stakeholders want to see increased access to the rivers. Local municipalities have begun creating more projects along the river to increase access and recreational opportunities. Stakeholders see Elkhart County Parks as a large part of a needed collaborative effort to increase recreational opportunities on and along both the Elkhart and St. Joseph Rivers.

Unmet need exists within the county. Stakeholders provided a variety of different unmet needs examples throughout the county, but the following were repeated the most (in no particular order):

- Connectivity and trails
- Land acquisition and preservation

- Park amenities and programs that keep pace with the diversifying resident base
- Attainable programming and opportunities for low-income families
- More destination economic drivers (such as expanding river & waterway access)

Elkhart County Parks can be a catalyst for addressing community issues. Stakeholders agree that Elkhart County Parks can provide positive influences on community obesity, mental and emotional health, physical activity, social connectivity to each other, and aging in place. The benefits of parks and recreation services are well-known, and it is no surprise that stakeholders see Elkhart County Parks playing a prominent role in the county's efforts to address these societal challenges.

Diversification and dedicated sources are important for the future system. Stakeholders all acknowledge that Elkhart County Parks has done a tremendous job utilizing its financial resources. When thinking about the future system, stakeholders provided a variety of funding ideas for Elkhart County Parks to consider, including but not limited to:

- Grants (although they acknowledge this is not a sustainable funding source)
- Annual vehicle pass for all County Parks
- Develop higher revenue producing activities/facilities
- Increase share of current tax-appropriate budget
- Increase County Innkeepers' Tax by 1% and include Elkhart County Parks as beneficiary
- Institute the use of a park bond for capital projects

Partnerships will be paramount to increased service delivery. Stakeholders agree that Elkhart County Parks has done a good job avoiding duplicating services of other providers. In an effort to see this continue, stakeholders mentioned a variety of partnership opportunities for Elkhart County Parks to consider expanding and/or beginning:

- Local units of government throughout the county
- Social equity organizations
- School systems
- Business sector
- Beacon Health and Aquatic Center
- Community Foundation of Elkhart County
- Health systems
- NIMBA (local chapter of the Indiana Mountain Bike Association)
- Churches and faith-based organizations

Focus on access. At the end of the day, stakeholders want to see Elkhart County Parks continue to focus on getting the most people access to parks and recreation services in Elkhart County as possible. This is an all-encompassing notion that pertains to land acquisition, trail development and connectivity, pricing of programs and services, partnerships, and much more. Stakeholders see Elkhart County Parks as a unifying entity that can help flesh out the governance/roles and responsibilities along the St. Joseph & Elkhart Rivers, fill park land service gap areas, create memorable experiences and destinations, and improve communication between parks and the public.

Public Input

As part of the master plan process solicitation from the general community, stakeholders and Park Board as well as the Departmental staff, and others, was conducted.

- A community survey (also available in Spanish) was prepared for online participation via Survey
 Monkey and was available from July 13, 2023 through October 13, 2023. The survey was
 advertised on social media as well as the local newspaper and radio announcements and was
 also available in paper form at the park office and at the Elkhart County Fair. A total of 588
 responses were collected during that time. A summary of the survey results can be found below.
- County Leadership, Park Board, and Staff Retreat was held on June 23, 2023 to brainstorm needs of the Department.
- A SWOT Analysis was conducted during September, 2023 by the Park Administration, Park Staff, Interpretive Naturalist Staff and Park Board. This provided an evaluation of strengths, weaknesses, opportunities, and threats of each group and of each park of the Park Department. Results of the SWOT Analysis can be found below.
- Public Meetings were advertised in social media and were held on August 31, September 20, and September 28, 2023. A total of sixteen people (not counting Park Staff/ Park Board) attended the meetings. Results of these meetings can be found below.
- Master Plan Updates were given at Elkhart County Park and Recreation Board Meetings (open to the public) throughout the planning process. Dates and locations of the meetings are provided below.

Community Survey Summary

A community survey was prepared for online participation from July 21, 2023 through October 24, 2023. The survey was also available in Spanish. The survey was advertised on social media and the County /Park websites, as well as newspaper and radio announcements. The survey was also advertised in hand-outs at the Elkhart County 4-H Fair during the week of July 21-29, 2023. A total of 588 survey responses were collected.

Most Visited Parks – Question #1 was regarding which park or facility of Elkhart County Parks they have visited in the past 12 months. The majority stated "Ox-Bow County Park" (69%) with "Bonneyville Mill County Park" coming in second (54%). "Pumpkinvine Nature Trail" was the 3rd most chosen (42%).

Usership of Parks – Question #2 asked how often the Elkhart County parks or trails were visited. The majority (34%) stated they visit "1-5 times a year", and those that visit a park "40 or more times a year" was 29 % of respondents.

Maintenance and Improvements – Question # 3 asked respondents to rate the upkeep and maintenance of the parks, trails, cultural resources, historic preservation and recreational facilities. 36% responded "Excellent", 54% said it's "Good", and 6% stated "Fair".

Park Operations – Question #4 asked if respondents were aware that Elkhart County Parks is operated separately from Goshen, Elkhart (City), Middlebury, Bristol, and Nappanee Park & Recreation Departments. 80% stated "Yes" and 20 % stated "No".

Public Land — Question #5 asked if respondents were aware that Elkhart County is considered one of 14 counties 'critically deficit' in the amount of public land available to the present population according to the IDNR Statewide Comprehensive Outdoor Recreation Plan. 19% stated "Yes"; 86% stated "No".

Protecting Open Space – Question #6 asked respondents to rate the importance of protecting natural open space and providing recreational opportunities via trails and waterways in Elkhart County. The majority (82%) said it is "Very Important"; 13 % said it is "Important", while 3% replied "Somewhat Important".

Preserving Historic and Cultural Resources – Question #7 asked the community how they would rate the importance of preserving historic and cultural resources of Elkhart County. 66 % stated "Very Important"; 24 % stated "Important", while 8% stated "Somewhat Important".

Benefits Provided by Parks – Question #8 asked respondents to choose which benefits the Parks Department provides. The top five answers (in order) were "Spaces to improve health and wellness", "Enhances community appearance", "Preserves natural areas", "Opportunities for education" and "Creates a desirable place to live".

Use of Park Facilities and/or Programs – Question #9 asked the community what reasons prevent their household from using an Elkhart County Park facility and/or program. The top five answers (in order) were "Too busy/lack of time", "Too far from home", "Weather", "Didn't know programs are offered", "Didn't know facilities exist".

Leisure/Recreation Activities – Question #10 asked respondents which leisure/recreation activities their household presently participates in. The most popular responses were "Hiking/Walking", "Events/Festivals", "Gardening/Visiting Gardens", "Bicycling", and "Kayaking/Canoeing".

Improvements – Respondents were asked in Question #11 to rate, by importance, the improvements to the Parks over the next 5 years. Top responses, in order: "Improve safety of parks", "Implement sustainable design and green practices", "Assist in connectivity of countywide multi-use trail system", "Acquire land for new parks/open spaces/natural areas", "Develop and expand river and waterway access sites".

Other Improvements – Question #12 asked respondents to write in what improvements they would like to see added in the next five years that was not mentioned above. The consensus was the need for more, and to connect existing, trails as well as adding/maintaining amenities, such as restrooms, water stations, and benches along the trails. Other suggestions include adding splashpads, equestrian trails, kayak/canoe rental, and accessible play equipment at the parks.

Services – Question #13 Respondents were asked to rate, by importance, adding or expanding services over the next 5 years. Top responses, in order: "Program offerings for children grades 5-12", "Programs for people with disabilities", "Program offerings for seniors", "Program offerings for children grades K-5", and "Environmental education programs".

Other Services – (Question #14) asked respondents to write-in suggestions for improving Elkhart County Parks Services. The most frequent response was to add guided nature walks followed by adding music events/concerts, and increase the use of the river with canoe/kayak rentals and trips.

Program Times – Respondents were asked in Question #15 what the two most convenient times for their household to attend programs are. The most convenient time was "Weekend (Sat.-Sun.) mornings (8a-12p)" with the second most convenient time being a tie between "Weekend (Sat.-Sun.) afternoons (12p-5p)" and "Weekend (Sat.-Sun.) evenings (5-9p)".

Funding Strategies – The survey asked responders, in Question #16, 'after first seeking all applicable grants and donations which funding strategies would you support for additional improvements and growth of the Elkhart County Parks and facilities?' In order, the most replies were for "Annual vehicle pass for all County Parks", a tie between: "Increase share of current tax-appropriated budget" and "Develop higher revenue producing activities/facilities", "Include County Parks & Increase County Innkeepers Tax by 1%", "Institute the use of a Park Bond for capital projects", "Increase user fees (i.e. program & shelter fees)" followed by "Establish a 1% food and beverage tax".

Support for Improvements & Growth – Question #17 followed up Question #16 by asking what the additional annual amount is that a household would be willing to pay to improve and support growth of the Elkhart County Parks. The top responses were "\$10-\$24 per year" (24%), "\$25-\$49 per year (23%), and "\$50-\$75 per year" (16%).

Communication – Question #18 asked respondents how they would like to learn about the Elkhart County Parks facilities and programs. The top responses in order of preference were "Park website", "Facebook", "In-park visits", "Friend/Word of mouth", and "Search engine (ex: Google)".

Age of the Responder – Question #19 – The bulk of the representation responding to this survey (79 %) was from those between 30 - 69 years of age.

Gender – Question #20 revealed that 65% of those that completed the survey were female, compared to 31% percent male, while the balance was non-binary or preferred not to answer.

Race/Ethnicity – Question #21 revealed the majority of respondents were "White" (85 %), with 5% being "Hispanic or Latino".

Place of Residence – The survey asked responders, in Question #22, to provide the zip code of their residence. The zip codes that received the most responses are 46526 (114), 46514 (95), 46528 (73) and 46516 (72).

Minors in Household – Question #23 asked the age range of children in the respondent's household. The largest response was "No children living at home" (40%), followed by "5-12 years" (24%) and "13-18 years" (18%).

Other Suggestions – Question #24 asked respondents what other priorities, partnerships, or opportunities they suggest for improving the Elkhart County Parks. The majority had no suggestions. The most popular answers were to partner/collaborate with non-profits, Boy Scouts, Pokagon Band of Potawatomi, Loveway, schools, and libraries to enhance learning experiences; keep up the good work; continue maintenance at Bonneyville and on trails.

Contact Information – Question #25 asked respondents to provide their contact information if they would like to receive additional information about the Elkhart County Parks programs and events. 165 respondents provided the information.

Responses to the Survey along with comments, suggestions and other remarks given are provided in the Appendix of this document.

Park Board Retreat

A Park Board Retreat was held on June 23, 2023 at the Elkhart County Historical Museum. The discussion responses collected are as follows:

Top Three Partnerships / Collaborations To Build

- Special Interest i.e., Boy Scouts, Schools/Colleges, Chambers of Commerce
- Local "Government" i.e., Sheriff, Fire, Council, Park Departments
- Executives / Donors / Estate Planning

Top Three Priorities (Capital Projects, Maintenance, Operations, Staffing, Funding, Programs, Services, Policies, Etc.)

- Facilities Replacement Schedule
- Budget Revenue Generation
- Programs Equestrian, Special Needs

Top Three Opportunities to Explore (New Venues, Services, Audiences, Local and Regional)

- Southwest area expansion
- Private Vendor Sponsorships i.e., Aerial Adventure Course
- Sponsorship / Donors i.e., Shelter re-naming, Landscaping

Strength • Weakness • Opportunity • Threat (SWOT) Analysis

During the month of September 2023 SWOT analysis were conducted by Park Administration, Park Board, Park Staff, and Interpretive Naturalist Staff. An analysis was also done of each park. The results of these SWOT analysis follow:

Administration SWOT Analysis nal Origin "STRENGTH" "WEAKNESS" Truly dedicated, hard-working employees made, getting everyone on the same page at same time Daily communication Some are anchored to the office more than they should be Time: stretched thin, respect of each other's time, Flexibility/Flexible with needs of others deadlines, needing assistance; emergencies or urger things interfere with planning/long term projects Staff believe our attitude is "we always do it this way" Decades of experience/know the ropes (sometimes we live in the past) Managers/staff 'delegate up' and not always taking full Know each other well (good & bad) responsibility of tasks they should handle Staff feel they are at 'mercy of others' waiting for decisions, Get along well Staff not understanding long term vs short term projects Authentic/passionate about what we do and vise versa Appreciate humor "Admin" seems to be a cuss word sometimes Support of Council/Commissioners/Park Board We are not in a park/with other staff = SILO Add to Quality of Life of citizens Don't always show positive feedback Variety of talents/passions of the outdoor field Never-ending list of ideas for our community Strive to do our best and support our staff Do our best to support our community/park patrons/partners/reservation customers, etc Helpful to Achieving the Objective – External Origin Harmful to Achieving the Objective – External Origin "OPPORTUNITY" "THREAT" Fundina/future recession Continue to capture post-Covid audience Change of elected officials (may not support parks/trails) Gossip amongst staff, changing stories, attitudes Location/environment of Administration Building: sound Attract and hire skilled professionals pollution (internal/external), public, isolation from staff, lack of privacy, safety when alone, building ages/issue Lack of Elkhart County funding/supporting DEI training Sponsorships/Grants/Donors Skill sets of present/future employees in a changing society Growing Endowments & Friends group (less hands-on/less trade skills) = increased costs in future to hire out specialized or licensed work/contract funding Use Master Plan as a tool to tackle back-burner projects/opportunities for problem solving Look through the eyes of the public We work in/for the outdoors and for the public Opportunities for personal and professional

Park Board SWOT Analysis

"STRENGTH"

Communication

Experience

Variety of viewpoints

Variety of backgrounds/knowledge

History/longevity with department

Supportive of staff/department

Fiscally responsible

Mission driven (natural + historical)

Open to new ideas

Funding/support by taxpayers

Director and deputy directors fight on behalf of department/board to build relationships with council/commissioners/partners Entrusted care of diverse, beautiful county park system spread out through county (except SW)

Helpful to Achieving the Objective - External Origin

"OPPORTUNITY"

Growth of awareness via social media Biggest wealth transition will be in the next 15 years $Estate\ planning: work\ with\ financial\ planners$ Grow our endowment funds

Grow the Friends Group

Grow our partnerships for support (ex: Elkhart County historical Society)

Build relationships with other park departments; work together to share resources

Capture next generation of park users

Continue to promote parks as Quality of Life benefit for

economic development

Sell ourselves better!

"WEAKNESS"

Government funding/potential reductions lack of diversity (board makeup vs community)

Resistance to change

Being stagnant

Park board members should build stronger relationships with Council/Commissioners (attend their meetings, etc.) Lack of info about public meetings (i.e., place park board meeting in Compass/on web)

Some citizens don't know about or visit County Parks (how do we reach them?)

Board has no strong connection to 'movers and

shakers' in community for outside support

Not selling ourselves enough

Lack of county owned recreation greenspace in southern part of County

Harmful to Achieving the Objective - External Origin

"THREAT"

Economic collapse

"Parks are a luxury" attitude rather than a necessity Growth of population vs. land available for protection

Land costs keep increasing

Goodwill of future elected officials and their support for parks/historical sites

Next generation spending time outdoors may mean less

supporters in future

Park Staff SWOT Analysis

Helpful to Achieving the Objective - Internal Origin

"STRENGTH"

Beautiful outdoor spaces Awesome & knowledgeable staff

Volunteers

Wide variety of recreation opportunities

Staff expertise

Awesome parks with variety

Variety of nature programs for the public

Compass magazine

Helpful to Achieving the Objective - External Origin

"OPPORTUNITY"

Very diverse community

Blue ways

County connections Community involvement

Partnerships/partner programs Broader marketing opportunities

"Rumor Mill" communication

Conflict

Inconsistency with procedures

Need more part-time staff

Could be more diverse (staff)

Need more trainings

Communication between sections

Could be more inclusive (age, disability)

Harmful to Achieving the Objective - External Origin "THREAT"

Harmful to Achieving the Objective - Internal Origin

"WEAKNESS"

Economy=cost of doing business

lack of equipment Public apathy

Erosion along trails and rivers

Loss of staff coverage

Vandalism

Public impact of properties

Weather

Other agencies with better facilities (out-compete us)

Interpretive Naturalist SWOT Analysis

Helpful to Achieving the Objective – Internal Origin "STRENGTH"

Educated/experienced staff

Many parks available to us and we use all of them (we try to spread the love)

Good relationship with schools in close proximity to park properties (Ox Bow Elem., Benton Elem., etc.)

A diverse team

Regular and open communication within the team

Creativity

Frugality

Flexibility in program offering and working with groups Variety of program offerings

Work well with other (we are a good partner)

Programming materials/props (mounts, live animals, etc.) Willingness to ask if we need something

Helpful to Achieving the Objective - External Origin "OPPORTUNITY"

Continued trust and support from Administration

Training opportunities (need to take advantage of what is out there)

Funding opportunities (grants, scholarships, donations,

Cross connections/partnerships with other natural resource agencies (ex: VA meetings, trails gathering, EEAI, etc.

Scheduled "nature connect" days on Sling

New properties/undeveloped properties Technolog

Harmful to Achieving the Objective – Internal Origin "WEAKNESS"

There are only 3 of us (have to turn people/groups away) Facility (no space, no privacy, no storage, all supplies are spread between multiple buildings)

Too many additional responsibilities leading to disconnect with nature and what's happening outside sometimes

Pricing of some programs (why do we charge schools and especially chaperones?)

Frugality (sometimes makes the perception of a less than stellar program)

Consistent and effective marketing for programs/events

Harmful to Achieving the Objective - External Origin

"THREAT" Field trip and bussing cuts at schools

Marlene retiring (potential for more scheduling load on naturalists)

Internal disagreement/drama department-wide

Lack of communication/understanding with ark

Area organizations with similar event/program on same date (compete of single audience)

Bonneyville Park / Corson Riverwoods SWOT Analysis

Helpful to Achieving the Objective – Internal Origin

"STRENGTH"

Likely the highest number of out of county visitors

Significant, varied trail systems (hiking, biking, skiing)

Cleanliness and aesthetic appeal well maintained

Solid, skilled, detailed and dedicated staff Prompt attention to property needs when equipped Variety of services, facilities and landscapes while still preserving habitats Good overall clientele

Helpful to Achieving the Objective – External Origin

"OPPORTUNITY"

Community volunteer bank Visitor donations specific to location Partnerships with related outside organizations/associations (NIMBA, Dahlia Society, ECCVB, and other area city/county departments) BMP - Most photographed location in Elkhart County CRW - new property development potential

Harmful to Achieving the Objective – Internal Origin

"WEAKNESS"

Aging equipment and buildings, no replacement/rotation plan in place

Short staffed and spread to thin (lack of necessary equipment and supplies)

Held back from real income potential via current avenues (very low fees or free services) / no profit margin to assist development PTSD

Harmful to Achieving the Objective – External Origin

"THREAT"

Weather (heat, cold drought, rain, wind, flooding, etc.) Insufficient budget allocation

Inflated costs of needs

Unsustainable over development pressure Micromanagement

Internal bureaucracy delays

Inconsistent internet search information (locations, hours, events, property lines, etc.)

Public perception and department reactions

OxBow Park SWOT Analysis

Helpful to Achieving the Objective – Internal Origin

"STRENGTH"

Cleanliness of property Trails well maintained

Equipment/vehicles available on-site

Staff skills: carpentry, painting, construction Friendliness/ability to engage public

Staff longevity

Helpful to Achieving the Objective - External Origin

"OPPORTUNITY"

Educating youth/public about park careers

Staircase to nowhere converted into overlook

Wildlife education opportunities

Update archery area to draw attendance

Pergola in small bike loop for photoshoots

Advertising

Utilizing the old tower field for signed education (similar

to permaculture site at EEC)

Water trail development/dredging

Harmful to Achieving the Objective – Internal Origin

"WEAKNESS"

Accidents: vehicles & equipment

Lack of formal training

Intra-departmental communication

Lack of leadership

Lack of preventative maintenance

Aging fleet/equipment

Aging park infrastructure

Harmful to Achieving the Objective - External Origin

"THREAT"

Lack of public knowledge of park related career

opportunities

Park overuse/misuse/intentional damage

Night bikers in unlit park

Lack of advertising

Stairway to nowhere liability

Spillway - accident liability & sedimentation of the

Lack of lighting at upper field around dusk

River Preserve & DeFries Gardens SWOT Analysis

Helpful to Achieving the Objective – Internal Origin "STRENGTH"

Park has been well maintained

Attractive landscape

Customer satisfaction

Committed employees

Quality and affordability

Helpful to Achieving the Objective - External Origin

"OPPORTUNITY"

The place for conservation of wildlife

Place for outdoor education

Find ways to retain employees and actively recruit new employee:

Stay true to nature and less development

Harmful to Achieving the Objective – Internal Origin

"WEAKNESS"

Aging Defries home and facilities

Lack of personnel training

Lack of security cameras Aging equipment

Harmful to Achieving the Objective – External Origin

"THREAT"

Funding

Shortage of qualified manpower/staff shortage

Cost of material

Less nature and more development

Goshen Dam safety concerns

Cobus Creek, Boot Lake, Treasure Island, and 6-Span SWOT Analysis

Helpful to Achieving the Objective – Internal Origin

"STRENGTH"

Equipment/vehicles available on-site

Staff provide good customer service and mostly achieve voluntary compliance from the public

Staff longevity & knowledge (full-time staff have degrees in field)

Staff strive to keep equipment in good repair

Seasonal staff are work oriented

Resourceful staff, ability to lean upon one another

Good communication within the team

Annual inspections of properties/properties well maintained

Set achievable goals

Helpful to Achieving the Objective - External Origin

"OPPORTUNITY"

Education youth/public about park careers

Blueway trails at Treasure Island and 6 Span Linear trail from Cobus to the Cleveland Library (or trails connecting our properties to ours or other properties) Update Treasure Island road and parking /fight erosion with tree and plantings or revetment

Restart Cobus Creek stream revitalization

Plant nursery options throughout Cobus Creek County Parl

for other parks)

Harmful to Achieving the Objective – Internal Origin

"WEAKNESS"

Lack of departments grooming for advancement

Seasonal staff lack training opportunities

Invasive species resources (time to treat/sometimes cost to

Lack an official plan for each property)e.g.: 6 Span "park" has been in hiatus for some time)

Spread out nature of our properties (distance/travel times)

Harmful to Achieving the Objective – External Origin

"THREAT"

Lack of public knowledge of park related caree

Park overuse/misuse/intentional damage

Natural forces: erosion, rot, invasive species, etc.

Economic health down the line

(nation>state>county>department) Everchanging legal environment

Elkhart County Historical Museum

"STRENGTH"

The staff - one of few in County with paid, fulltime professionally trained staff

Biggest history museum in County - facility & collection

Follow guidelines and expectations of the museum & history

Financially stable (as a part of County government/ECP

ECP partnerships with ECHS

Regional leaders in museum community Exhibits and Programs - consistent, variety, quality of interpretation, bringing fresh content to the public Building - Collections storage; still has capacity, especially in

Collection - Covers general Elkhart County history, large photo collection; big archive - allows for a variety in interpretation

Topics that the collection represents are represented thoroughly - across photos/objects/archives/library

Helpful to Achieving the Objective – External Origin

"OPPORTUNITY"

Supportive and diversifying funding sources - CEFCO,

Bristol Alumni, Corporations

Regional and EC Tourism Audience

Trend toward museum visitors looking for authentic experiences away from technology

CFEC priority for supporting grants for professional development opportunities AND Museum field emphasizes professional development and

provides many professional development opportunities Inventory and deaccession process is catalyst for new exhibits

Growing number of organizations representing diverse communities represent partnership opportunities

Harmful to Achieving the Objective - Internal Origin "WEAKNESS"

Not well- recognized by the general public in the community

Collections - Not very diverse; doesn't really represent our county; lack of uniqueness; huge gaps - underrepresented areas/groups not represented at all; Disproportionately large Bristol collection

Location - not a tourist draw; low visitation/attendance Building - Accessibility issues; HVAC, electrical systems outdated; constant need for both major and minor repairs; fundamentally poor design for a museum; audiences expect modern conveniences; bats, bugs, water - keep out what should stay out

Identity/Branding - as stand-alone for marketing or as a Park unit - but a museum has unique attributes separate from a

Marketing/exposure problem

Personnel - inadequate collections staff for size of collection and goals for collection; Part-time staff turnover

Harmful to Achieving the Objective – External Origin

"THREAT"

Location - Bristol: Inconvenient; industrialization of Bristol makes it a culture for work, nota leisure/tourism draw Current national climate challenging history education AND (related but separate) Political climate challenges exploration of difficult topics

Economy - constant threat of another recession

Inflation - costs to maintain the building.

If there were ever a dissolution of the ECP and ECHS

Bonneyville Mill

Helpful to Achieving the Objective – Internal Origin

"STRENGTH"

Team

Work ethic Creativity

Reliability

Helpful to Achieving the Objective – External Origin

"OPPORTUNITY"

Outreach

Inspiration

Cultural significance

Historical significance

Entertainment Public opinion Harmful to Achieving the Objective - Internal Origin

"WEAKNESS"

Vision Money

Time

Resources

Harmful to Achieving the Objective – External Origin

"THREAT"

Misunderstanding

Pre conceived ideas

Nature (mill and waterway)

Decay

Indifference

Public Meetings

As part of the master plan process solicitation from the general community was conducted during three (3) Public Meetings held at various park sites. Attendance sheets are in the Appendix of this document. The responses collected at these meeting are as follows:

Responses from Public Meeting #1

Elkhart County Parks 2024-2028 Five Year Master Plan Held at Bonneyville Mill County Park - August 31, 2023 @ 6:00pm

The responses to these six questions were received by brainstorming with all the participants (7) in the room, 6 of whom were from the general public:

1. What is the best thing about Elkhart County Parks?

- WE exist! (many counties still don't have a park system)
- Preservation of natural areas
- Outstanding staff
- Good Facebook/social media presence
- Variety of programs and events (not just arts and crafts)
- Mostly free
- Accessible

- Not crowded
- Opportunities with nature
- Gardens in parks: Calendar Garden & Sensory
 Garden
- Number of school children reached via naturalists
- Trails well marked
- Indiana Master Naturalist program is top notch!
- Tourism reach especially via Pumpkinvine

2. What is the biggest weakness or limitation of Elkhart County Parks?

- Age of facilities
- Demographic challenges: especially with lack of transportation for some
- Funding
- More signage needed
- Location and age of Historical Museum
- More trails needed for trail runners and mountain bikers

- Lack of advertising (dollars) example: need to market t-shirt fundraiser more
- No county park in SW corner of Elkhart County
- How to reach people who don't know about us/visit parks
- Grow park partnership with Pokagon Band of Potawatomi

3. Is there an area within the County that needs to be served or connected by the County Parks?

- People without transportation
- Hispanic community
- Trails and pedestrian bridges
- SW and SE corner of Elkhart County
- Take Historical Museum exhibits 'on the road' to cover areas where people can't come to us
- Remove 'elitism' from outdoor recreation opportunities:
- Connect with a more diverse groups via Tolson Center, Boys & Girls Clubs, Big Brother & Big Sisters
- -Skills clinic for those new to recreation opportunities

4. What new facilities or improvements should be considered in the next five years?

- Exhibit inside old courthouse
- Kayak storage rack (like a bike rack)
- Kayak rentals via kayak lockers
- Ice rink
- Back country camping

- Outreach to Veteran's/Veterans programming
- 3D Archery Course
- Pump track for basic mountain bike skills
- An easier Mountain Bike Trail for beginners

5. What new programs or services should be considered in the next five years?

- Hunter education classes
- Field trip transportation scholarship
- Add parks to MACOG bus routes
- Offer programs in Spanish

- Afterschool archery program
- More temporary exhibits at Historical Museum
- Author book signings in Museum and in parks
- Native plant programs

- Move programs to different sites
- Promote programs more in advance
- Partner with others (for example Superhero Museum at Halloween Hayrides)

6. If a bag of money was to fall on Elkhart County and could only be used by the County Parks where should it be spent?

- 3D archery range
- New museum and/or multi-use event center
- Watertrails/blueways education and marketing
- Buy more land for parks (especially in SW of county)
- Public facility upgrades
- Regional trail connectivity

These responses were received by hanging posters on the wall and encouraging participants to write in the answers:

TOP PRIORITIES

• Log jam (removed near Ox Bow)

OPPORTUNITIES TO EXPLORE

Boat lockers

materials

- Museum remote location displays
- Getting a copy of the Compass in every Elkhart County residents' mailbox

The Post Office (for distribution of marketing

PARTNERSHIPS & COLLABORATIONS TO BUILD

- Paddlesport community
 - Boys and Girls Club
 - Tolson Center

Responses from Public Meeting #2

Elkhart County Parks 2024-2028 Five Year Master Plan Held at Cobus Creek County Park – September 20, 2023 @ 6:00pm

The responses to these six questions were received by brainstorming with all the participants (5) in the room, 3 of whom were from the general public:

1. What is the best thing about Elkhart County Parks?

- Locations are accessible
- Variety of County Parks, yet all similar
- Transition/restoration of habitats over the years (example Cobus Creek County Park)
- Preserves history and brings it to life
- Waterways in every park
- Variety of trail types
- Staff are busy cleaning in the mornings
- Programs and experiences that are offered
- Birds!

- Museum and the Crossroads exhibits:
- Recognizing the less acknowledged and uncomfortable parts of history
 - Indigenous cultures
- -Saturday tours have been great!
- Mountain Bike Trail
- Diversity of recreational uses in the parks (volleyball to picnics to playgrounds and much more)

2. What is the biggest weakness or limitation of Elkhart County Parks?

- Invasive species
- Budget challenges (impacts maintenance and amenities)
- Lack of a nature center

- Office space at Administration Office (size and location)
- Could we ever be at over capacity?
 - o Wear and tear
 - Full parking lots

3. Is there an area within the County that needs to be served or connected by the County Parks?

- Wa-Nee/Baugo area lacking trails and parks
- Public transportation to parks lacking
- Needs for improving ADA
- Accommodations for sensory impaired/special needs
- Health of wildlife

- -imbalance of predator/prey
- -impact of climate change
- -over population of deer in some seasons/some parks

4. What new facilities or improvements should be considered in the next five years?

- Trail connector to St. Joe County
- Nature Center
- Overlook on Buttonbush Lake at Boot Lake Nature Preserve
- Major physical improvements needed at Museum

5. What new programs or services should be considered in the next five years?

- Equipment rentals (xc skis, kayaks, family fun picnic kit, yard games, etc.)
- Campground
- Natural public art
- "Gold Member" give people an opportunity to pay more for their annual Ox Bow Pass and receive a special color sticker/pin/sticker or other trinket

6. If a bag of money was to fall on Elkhart County and could only be used by the County Parks where should it be spent?

- Invasive plant species removal in all parks
- Land acquisition to create more parks for the future
- Multi-use interpretive center at Ox Bow County
 Park

Responses from Public Meeting #3

Elkhart County Parks 2024-2028 Five Year Master Plan Held at Ox Bow County Park – September 28, 2023 @ 6:00pm

The responses to these six questions were received by brainstorming with all the participants in the room, 5 of whom were from the general public:

1. What is the best thing about Elkhart County Parks?

- Safe places to enjoy nature (Cobus, Ox Bow, River Preserve, Boot Lake as examples)
- Every park has something different (unique and wide array of activities)
- Provide a variety of education and program opportunities
- Great places to bring friends who are traveling through the area
- Convenient locations: Can visit any of the parks within a half hour drive
- Cross Country meets are well attended

- Parks are well cared for
- Great place to bring kids/grandkids ("screen-a-ma-tize vs. leaf-a-ma-tize")
- Stories and history of each park
- Compass magazine
- Monthly programs such as hiking club and bird walks
- Wish we had more parks!
- Impact on community after-Covid (programs, events, etc.)

2. What is the biggest weakness or limitation of Elkhart County Parks?

- Need better clarity with communication on events/programs.
 - -For example tonight's meeting was advertised at Ox Bow Haus Shelter in one place and Cottonwood Shelter in others.
 - o -Unable to see event on the website the day of the event as it erases it at beginning of day.
 - -Could allow extended night hours for night sky viewing (or more night time programs).
 - -Log jam in the river

3. Is there an area within the County that needs to be served or connected by the County Parks?

- Trails: poor bicycle accessibility and safety in some areas = need for more trails (group was excited about the upcoming CR 17 bypass over CR 33)
- Growth of trail transitions from urban to rural areas: Street lanes for bikers to connect with trails
- Wa-Nee Trail
- Park also needed in the Wa-Nee area (southwest Elkhart County has no County Park)

4. What new facilities or improvements should be considered in the next five years?

- Provide access to Wolf Lake
- Canoe/Kayak lockers and facilities

- Identify and market Blueway connections
- Gardens, Art, and other facilities

- Tree top walk with a zipline
- Dredge canal at Bonneyville ("don't want to grind to a halt.")
- Nature Center/Interpretive Center
- More interpretive signage in parks to help tell the stories of the parks/educate about what people see

5. What new programs or services should be considered in the next five years?

- More interpretation
 - o -programs
 - o -signage (give site context)
 - -county home history for example
 - o -books: write the history of each park
 - o -tell more of the story of the land before settlement: Miami and Potawatomi
 - -more programs similar to the "History Detective" series at Museum
- Pop-up naturalist programs in different parks and parts of County
- Volunteer opportunities: Expand/more awareness/training
- Programs to teach people to 're-wild' their land

6. If a bag of money was to fall on Elkhart County and could only be used by the County Parks where should it be spent?

- More land
- Land in Nappanee
- More staff
- Keep rewarding staff with pay increases
- Land for equine trails
- Discovery Center at Ox Bow

- Trail Development
 - -safe access
 - o -outside parks
 - -raised trails at Bonneyville in flood plain

Park Board Meetings

Master Plan Updates were given at Elkhart County Park and Recreation Board Meetings (open to the public) throughout the planning process as noted below.

June 12, 2023 at 4:30pm

Location: River Preserve County Park, DeFries Gardens

• Director shared with Park Board that an outline and agenda has been set for the Master Plan retreat on June 23 which will involve park staff and board members.

July 10, 2023 at 4:30pm

Location: Bonneyville Mill County Park, One Room Schoolhouse

Staff shared that the Master Plan retreat was a success and that a majority of the staff and several
park board members were present to discuss top priorities for the next five years and beyond.
 Next steps are to schedule public meetings, distribute community survey, and have each section
perform a SWOT analysis.

August 14, 2023 at 4:30pm

Location: Ox Bow County Park, Ox Bow Haus Shelter

Director reported that during the first week of the Master Plan survey, more than 230
participants responded. Public meeting dates are being set and a news release and social media
ads will help advertise as well as email invites to user groups and partners.

September 11, 2023 at 4:30pm

Location: Cobus Creek County Park

Director reported that the first Five Year Master Plan meeting was held on August 31 at 6:00 PM
at Bonneyville Mill and was a success with eight attendees from a variety of backgrounds. Board
member Karen Mackowiak attended and felt it was successful despite the low number of people.

October 9, 2023 at 4:30pm

Location: Ox Bow County Park, Ox Bow Haus Shelter

Staff reported that the final two Master Plan meetings held on September 20 at Cobus Creek
County Park and September 28 at Ox Bow County Park were a success. Ronda appreciated Park
Board members attending the Public Meetings to listen to the feedback from the community.
Although the groups were small, good conversations and feedback were discussed at all three
meetings. Ronda shared copies of answers to the Community Survey as well.

April 8, 2024 at 4:30pm

Location: Elkhart County Historical Museum

• The draft of the Master Plan was distributed and reviewed by the Elkhart County Park Board at a public meeting. A PowerPoint presentation also outlined the planning process. The Master Plan was approved by the Park Board. Two members of the public were in attendance.

Needs Analysis

Through a culmination of work sessions, public surveys, ongoing discussions, and adherence to standards and guidelines, the master plan process for Elkhart County has identified several crucial planning components centered around addressing community needs. These components encompass:

- 1. Connectivity: Elkhart County boasts a wealth of high-quality trails and greenways managed by both the County Parks system, which includes the renowned Pumpkinvine Nature Trail, and various municipalities within the county. The ongoing community planning initiative, Connect in Elkhart County, aims to enhance connectivity by establishing alternative transportation links to key community destinations. Elkhart County Parks actively participates as a stakeholder in this visionary planning effort.
- Park and Open Space Acreage: Elkhart County has been classified as a "critical county" in terms of park and open space acreage according to the Indiana Statewide Comprehensive Outdoor Recreation Plan (SCORP). Indiana's Level of Service guideline specifies a requirement of 55 acres per 1,000 persons which creates a shortfall of 8,173 acres of public recreation acres in the county.

The County leadership will need to develop a long-term strategy in addressing this level of service standard and deficiency of park acres.

Revenue and Funding Strategies: The County Parks system requires continued focus on revenue and financial strategies to support its growth and development in the years ahead. This entails fostering unique partnerships, collaborations, and financial incentives, including estate planning and gifting programs, to augment funding for park initiatives. These strategies will remain integral to the sustained progress of Elkhart County Parks.

Trails & Connectivity

Connectivity throughout Elkhart County is seen as a valuable quality of life infrastructure, connecting neighborhoods with communities and destinations for work, leisure, education, and transportation.

Connect in Elkhart County is an initiative spearheaded by the Community Foundation of Elkhart County in partnership, with stakeholders, including Elkhart County Parks. The primary focus of

the Community Foundation is to enhance the quality of life in the county by expanding the trail network and connecting amenities and destinations.

The program aims to achieve community objectives such as promoting connectivity fostering development and enhancing residents' quality of life. This is accomplished through;

- 1. **Enhancing Transportation Infrastructure**; *Connect in Elkhart County* invests in improving road networks, public transportation systems and active transportation options like biking and walking paths. These enhancements increase mobility alleviate traffic congestion and provide access to services for both residents and visitors.
- 2. **Driving Economic Growth**; The initiative drives growth by improving market access attracting businesses and creating a business environment within Elkhart County. Enhanced transportation infrastructure facilitates the movement of goods and services supports industries such, as manufacturing and tourism and encourages investments leading to job creation.
- 3. Enhanced Connectivity and Accessibility; Connect in Elkhart County improves connections and accessibility by offering affordable and convenient transportation choices for people of all ages and abilities. By expanding public transit options implementing ride sharing services and developing pedestrian infrastructure the program aims to make transportation more accessible while fostering inclusion. This is especially beneficial for groups like seniors, individuals with disabilities and those with income.
- 4. Environmental Sustainability; The initiative focuses on promoting sustainability through initiatives that reduce vehicle emissions preserve resources and encourage alternative modes of transportation such as walking, biking and carpooling. Investments in eco infrastructure like electric vehicle charging stations and multi modal transportation centers aim to create an environment that supports public health while bolstering climate resilience efforts in Elkhart County.
- 5. **Community Health and Well-being**; Connect in Elkhart County prioritizes community health and well-being by advocating for transportation options, outdoor activities, and physical exercise. The presence of sidewalks, bike lanes and trails do not encourage physical activity but also helps combat sedentary lifestyles leading to improved overall health outcomes for residents. Moreover, improved access to healthcare facilities plays a role in promoting health equity, within the community by emphasizing care practices.
- 6. Social Equity and Inclusion; The initiative aims to promote fairness and inclusivity, in transportation by ensuring that all community members benefit from transportation investments regardless of their income, race, age or where they live. Connect in Elkhart County places a priority on considering fairness in transportation planning and decision-making processes. This includes addressing differences in access to transport options and striving for opportunities for everyone in the community to engage in social and cultural activities.

In essence the *Connect in Elkhart County* program has the potential to bring about changes within the community. It can foster an accessible and sustainable future for both residents and businesses in the area. Through investments in transport infrastructure support for growth and improvements to quality of life this initiative helps strengthen community bonds while

enhancing the well-being of Elkhart County residents. Elkhart County Parks remains committed to these shared objectives alongside the Community Foundation, as partners moving forward.

Another community resource that supports trails & connectivity is *Vibrant Communities*. *Vibrant Communities*' Action Agenda 2.0 is a collection of recommendations derived through community input to help evaluate quality of place and identify gaps and opportunities for growth in the communities of Elkhart County. The following are countywide action items for a long-term plan for Elkhart County:

Countywide Parks & Trails

- Toll Road Gateway Signage Elkhart County will develop a gateway signage program along the
 toll roads or major highways which enter the county to direct, enhance, and support visitor
 experience.
- Wa-Nee Visionary Trail Project Comprehensive plans from both Nappanee and Wakarusa
 include the vision of a multi-use path connecting the two communities. This visionary trail is a
 product of many rounds of public input, to build a safe, accessible, and vibrant trail for walkers,
 runners, and cyclists that connects the communities of Nappanee and Wakarusa. This trail will
 link downtowns, schools, and neighborhoods to each other, and immerse us in the countryside
 we all know and love.
- Countywide and Regional Multimodal Loop Elkhart County will explore/develop a multimodal
 loop that connects all of Elkhart County's communities and our regional neighbors, with an
 emphasis on highlighting assets such as scenic parks, trails, rivers and other amenities. This
 multimodal loop is part of 130-mile network of low-stress streets and trails which should
 support residents and visitors and be accessible to everyone. We believe we should be a leader
 in connecting people to the great outdoors.
- Elkhart County Greenspace Elkhart County Parks and the municipal park agencies will explore, identify, and develop a plan to address the countywide deficit of greenspace versus the growing population. The plan will incorporate recommendations of the Indiana DNR Statewide Comprehensive Outdoor Recreation Plan, best served locations, natural resource protection, potential opportunities to acquire land, and resources necessary to manage additional properties.
- Elkhart County Discovery Center Elkhart County Parks will plan to build a multi-use interpretive and event center that encompasses the mission of "Inspiring Connections with Culture and Nature." This regionally unique destination will celebrate all that Elkhart County has to offer as a place to live, learn, and play. The site will feature state of the art history and nature placemaking exhibits, indoor spaces and outdoor greens for education and community gatherings, as well as connections to trails, the river, and great outdoors. It will bring the Elkhart County Park's 50-year-old mission under one modern roof and give the community and visitors a 'space to discover their place' in a park that attracts a quarter million annual visitors.
- County Park Restroom Amenities Elkhart County will install new public restrooms in most of the Elkhart County Parks to update current facilities for accessibility, groundwater protection, and increased needs for modern and sanitary visitor services.
- Elkhart County Blueways Establish a countywide blueway task force to research and develop a countywide collaboration plan for recreational use of connective blueways. Plan should address public access points, safety concerns, security needs, takeouts, costs, profit sharing and potential rental equipment/company options (i.e. kayak/canoes).

Countywide Environmental & Natural Resources

- Natural Resources Elkhart County will work with local, state, and conservation agencies such as
 land trusts to explore ways to preserve, protect, and celebrate Elkhart County's unique natural
 resources and ecosystems. From the vast river system to wetlands, bogs, and woodlands, the
 protection of these resources will balance the impact of development and help preserve the
 beauty of Elkhart County.
- **Native Plantings** This broad initiative will promote and increase public pride and awareness in native plants. It will educate and encourage use of ornamental native plants instead of exotics and strive to make Elkhart County a leader in sustainable landscaping.
- Sustainable Foods Elkhart County will use and celebrate locally grown and produced foods
 which will support local pride, health, and an understanding of sustainable food practices.
 Elkhart County will strive to be known for educating its residents on sustainable practices and to
 be known for its public/private gardens, enthusiasts, and events.
- Supporting Healthy Living for Residents We will foster a community of healthy residents. We will promote active living, and regularly participating in placemaking activities which support and improve the health and wellbeing of our people and their surrounding environment.
- Supporting Diversified, Equitable and Inclusive Environments We will continue to develop partnerships which allow us to help create, support and provide access to a built environment which observes and aligns with our values of diversity, equity, and inclusion.

Park and Open Space Acres

As mentioned above, Indiana Statewide Comprehensive Outdoor Recreation Plan (SCORP) has identified Elkhart County as a "critical county" in the inventory of Park & Open Space acres.

Indiana uses level of service (LOS) guidelines to determine if there is an adequate supply of acreage or deficit in the needs of the county residents. Those SCORP LOS standards are:

- 20 acres of locally owned / operated public outdoor recreation acres per 1,000 people
- 35 acres of state & federally owned / operated public outdoor recreation acres per 1,000 people

Elkhart County has a shortfall of 8,173.31 acres of park acres.

(Information below, taken from SCORP 2021-2025 Plan.)

Indiana Statewide Comprehensive Outdoor Recreation Plan (SCORP) 2021-2025

| SCORP LOS | 2018 Population | Recommended SCORP Acres | Current County Acres | Deficiency |
|---------------------------------|-----------------|-------------------------|----------------------|------------|
| Local Acres (@ 20a/1000) | 205,560 | 4,111.20 | 2,687.54 | (1,423.66) |
| State & Fed. Acres (@ 35a/1000) | 205,560 | 7,194.60 | 444.95 | (6,749.65) |
| TOTALS | | 11,305.80 | 3,132.49 | (8,173.31) |



Over the past few years, the Elkhart County Parks director has raised awareness of the SCORP plan and its numbers with the Elkhart County Commissioners and Elkhart County Council. As a result, an upcoming 60 acre parcel will eventually be transferred from the County Commissioners to create a new park along County Road 17.

One of Elkhart County's greatest challenges is the lack of state and federal land within Elkhart County. There are only a few large parcels of intact land left that could be possible sites for state park or fish and wildlife area. As decades expand and development continues, this will be an ever-increasing challenge for Elkhart County.

By implementing the following strategies, Elkhart County can work towards achieving the SCORP level of service and provide residents and visitors with high-quality outdoor recreation opportunities that enhance their health, well-being, and quality of life.

- Needs Assessment: Work with County Leadership and related agencies in conducting a
 comprehensive needs assessment to identify gaps and deficiencies in outdoor recreation
 facilities, programs, and services within Elkhart County. Gather input from residents,
 stakeholders, and community organizations to understand their preferences, priorities, and
 unmet needs.
- 2. Strategic Planning: Develop a strategic plan for improving outdoor recreation in Elkhart County, setting clear goals, objectives, and action steps to address identified needs and priorities. Prioritize projects and initiatives based on their potential impact, feasibility, and alignment with SCORP level of services. Establish this issue as a primary goal of the County's Strategic Comprehensive Plan.
- 3. **Infrastructure Investments:** Allocate resources and funding to develop, maintain, and enhance outdoor recreation infrastructure in Elkhart County, including acreage, parks, trails, and natural areas. Focus on projects that address critical needs, serve underserved populations, and promote equitable access to recreational opportunities.
- 4. **Partnerships and Collaboration:** Forge partnerships with government agencies, nonprofit organizations, businesses, and community groups to leverage resources, expertise, and support for outdoor recreation initiatives in Elkhart County. Collaborate on joint projects, fundraising efforts, and advocacy campaigns to maximize impact and sustainability.
- 5. **Public Engagement and Education:** Engage residents, stakeholders, and the public in the planning, development, and management of outdoor recreation resources in Elkhart County. Educate the community about the importance of outdoor recreation for health, well-being, and quality of life, and encourage participation in recreational activities and volunteer opportunities.
- 6. **Inclusive and Accessible Design:** Ensure that outdoor recreation facilities and programs in Elkhart County are designed to be inclusive and accessible to individuals of all ages, abilities, and backgrounds. Incorporate universal design principles, ADA-compliant features, and accommodations to ensure that everyone can participate and enjoy outdoor activities.
- 7. **Environmental Stewardship:** Promote environmental stewardship and sustainability in outdoor recreation planning and management in Elkhart County. Implement conservation practices, habitat restoration efforts, and sustainable land management strategies to protect and preserve natural resources for future generations to enjoy.
- 8. **Evaluation and Monitoring:** Regularly evaluate and monitor the effectiveness of outdoor recreation initiatives in Elkhart County, gathering feedback from residents, stakeholders, and users to assess progress towards SCORP level of services goals and objectives. Adjust and improvements as needed to ensure that recreational resources meet the evolving needs of the community.



Section E: Plan of Action

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Elkhart County Parks & Recreation Action Plan 2024-2028

Department Goals and Strategies

1. Improve the quality of life for citizens by preserving culture and history, providing education and experiences, and promoting health and wellness.

- Generate sites and user experiences that 'inspire connections with culture and nature'
- Be a part of a community team to promote and improve trails and blueways throughout Elkhart County
- Plan, grow, and develop the county park system to meet the needs of the growing population including acquisition of new land for future park development
- Provide opportunities for diversity, equity, and inclusion of all citizens
- Expand community partnerships with stakeholders, organizations, volunteers, and business community
- Continue to establish partnership with health department, hospitals, and other wellness organizations
- Be a key participant in Vibrant Communities 2.0 and Connect in Elkhart County and help create a more vibrant community to live, work, and play

2. Create parks and historical sites that are unique destinations

- Promote the unique facilities of the Elkhart County Parks to the citizens and visitors of Elkhart County
- Diversify and attract participation in public programs, special events, and facility visits.
- Maintain and build park facilities that contribute to the economy of Elkhart County through tourism.
- Establish the Pollinator Play Path as a National Demonstration Site
- Improve the interpretative, wayfinding, and informational signage throughout the department.
- Plan, fundraise, and build a multi-functional and modern interpretive facility as a feature destination.

3. Diversify funding of the Elkhart County Parks

- Continue to raise awareness of and grow the Elkhart County Parks Legacy Endowment Fund
- Generate projects for diverse grant applications such as the Land & Water Conservation Fund
- Increase opportunities for donations and gifts of land to the Department.
- Increase revenue generation through review of user fees.
- Seek sponsorship opportunities with business entities for events, exhibits, and amenities.
- Continue to engage with non-profit partners on collaborative events.
- Work with commissioners and council to identify capital needs and other sources for revenue.

4. Establish a plan to improve and update equipment, buildings, and amenities

- Establish equipment and facility replacement plans and reduce deferred maintenance.
- Build new accessible restrooms and amenities throughout the Elkhart County Parks
- Update shelters, playgrounds, and other facilities to enhance visitor experience.
- Incorporate ADA transition plan in all park improvements.
- Create safer parks and destinations with a trained staff while also updating policies and park ordinance.

5. Protect the natural resources within the Elkhart County Parks and throughout Elkhart County

- Establish a land management plan for each park and nature preserve location.
- Identify rare and endangered plant and animal species found on properties and in region.
- Assist partners to identify critical areas in Elkhart County threatened by loss of habitat and destruction of natural resources.
- Assist community partners with the establishment of a CISMA (Cooperative Invasive Species Management Area) to help educate the community about native plants and reduce invasives.
- -Assist with watershed management plans and initiatives as well as stormwater management

Plan of Action

The following pages form the recommended 5-year Action Plan for Elkhart County Park & Recreation.

This matrix of actions is used as a guide and reviewed quarterly. This allows for the Master Plan to be a working document that is utilized to lead and guide staff.

The Action Matrix is organized with the stated Actions, related Park Site(s)/Facility, Estimated Costs (if applicable), Funding Source(s), the Action Priority, and suggested Year of Implementation.

In addition, the Action Plan is organized into five (5) Categories:

- Capital Improvement Actions
- Administrative Policy / Procedure / Planning Actions
- Programs / Services Actions / Public Outreach / Marketing Actions
- Maintenance & Equipment Actions
- Creative and Engagement Actions and Partnerships

For implementation of Actions over the next 5 years only the "A" Priorities are considered. The "B" and "C" Priorities are noted as potential elements to consider past the next 5 years or, if circumstances permit, to be reassigned to an "A" Priority.

There are several Actions that may be implemented, or assisted by others in collaboration with the Park Department, i.e., County Planning Department, non-profit Friends group, etc.

The following graphic shows the funding sources that will be instrumental in the implementation of the Action Plan over the next five years:

Funding Key:

ARPA: American Rescue Plan Act

DE: DeFries Endowment EN: Endowment Funds GD: Grants and Donations

GF: General Fund IDNR: Indiana DNR

INSWMP: Indiana Stream & Wetland Mitigation Program

LWCF: Land Water Conservation Fund NRC: Parks Non-reverting Capital NRO: Parks Non-reverting Operating

READI: Regional Economic Acceleration Development

Initiative

TA: Parks Tax Appropriate Budget TIF: Tax Incremented Funding

Secondary in next 5 years (5 to 10 years) Priority Criteria: Secondary in next 5 years (10 to 20 years)

"B" -"C" -

| | | | | | | | | | y in next 5 yea in-going or No | | , 20 years) | | | |
|--|--------------|--------------------------|------------------------------|-------------------|----------|---------------------------|--|-----------------|-----------------------------------|--------|-------------|----------------|-------------------|-----------------------|
| A | В | С | D | E | F | G | Н | | | Five - | Year Plan | | | |
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | 2 | 026 | 2027 | 2028 | Future Pri Estimat |
| CAPITAL IN | IPROVEMENT A | CTIONS (repairs, | new development, la | nd acquisition, | etc.) | | | | | | | | | |
| Acquire land adjacent to existing parks as opportunities arise | Parks | All | \$1,000,000 | NRC, GD, LWCF | А | Capital Improvement | | | \$ 500,000.00 | \$ | 500,000.00 | | | |
| Acquire land in other areas of Elkhart County where habitat needs protection such as woodlands, wetlands, and riparian habitats; including in SW area of county which is underserved | Parks | All | TBD | NRC, GD, LWCF | A | Capital Improvement | | | | | | | | |
| Develop site plan for a Veteran's Memorial Park | Parks | Commissioner/ Council | \$50,000 | GD, GF, TIF | А | Capital Improvement | 65 acre parcel to be donated by County Commissioners | | \$ 50,000.00 | | | | | |
| Fundraising and development of Veteran's Memorial Park | Parks | Commissioner/ Council | \$5,000,000 | GD, TIF, LWCF | А | Capital Improvement | | | | | | \$ 2,500,000.0 | 0 \$ 2,500,000.00 | |
| As facilities are updated, include recommendations of ADA transition plan | Parks | All | included in project amounts | NRC, GD | А | Capital Improvement | | | | | | | | |
| Installation of 4 modern restrooms and 11 latrines in all County Parks (except Cobus) in addition to accessible parking and routes to each | Parks | All | \$4,500,000 | ARPA/ GF | А | Capital Improvement | | \$ 4,500,000.00 | | | | | | |
| Assess and consolidate locks/cores/keys throughout department | Parks | All | \$10,000 | NRC | А | Maintenance/ Equipment | | | \$ 10,000.00 | | | | | |
| Implement swipe-card locks on rentable enclosed shelters and other buildings for improved access control | Parks | Various Sites | TBD | NRC | В | Maintenance/ Equipment | | | | | | | | |
| Sustainable pervious parking lot options for each park to balance with impervious areas for stormwater management and user access | Parks | AII | TBD | NRC, TA | В | Capital Improvement | | | | | | | | |
| Develop a plan for a dog park within park system | Parks | TBD | TBD | GD, GR | В | Capital Improvement | | | | | | | | \$ 20,0 |
| Develop group camping sites within department (i.e. scouts) including back country and/or canoe sites at Turkey Creek and/or Treasure Island | Parks | TBD | TBD | NRC, GD | В | Capital Improvement | | | | | | | | |
| Installation of solar lighting in select areas to increase staff and public safety | Parks | TBD | TBD | NRC | В | Capital Improvement | | | | | | | | |
| Ensure connection of major parks by multi-use trail systems that are implemented | Trails | AII | TBD | GD/TIF | В | Capital Improvement | | | | | | | | |
| Accessible paved path designed for each park | Trails | TBD | TBD | NRC | В | Capital Improvement | | | | | | | | |
| | | | | | | | | | | | | | | |
| BONNEYVILLE MILL COUNTY PARK New Entrance Sign on State Road 120 to increase marketing of Mill | Bonneyville | Entrance | \$10,000 | NRO | A | Capital Improvement | | \$ 10,000.00 | | | | | | |
| Collaborate with County Highway for safe bike/pedestrian crossings | Bonneyville | CR 131/CR 8 | \$12,000 | NRC | А | Capital Improvement | | \$ 12,000.00 | | | | | | |
| Evaluate, design and replace, or remove lookout tower | Bonneyville | Lookout | TBD | NRC, GD | Α | Capital Improvement | | TBD | | | | | | |
| Develop site plan for Kum Mol Rie area | Bonneyville | Kum Mol Rie | \$5,000 | NRO | Α | Capital Improvement | | | | | ! | 5,000.00 |) | |
| Review integrity and evaluate design of stone dam, trail & head races, and mill pond | Bonneyville | Mill | \$75,000 | NRC, GD | А | Capital Improvement | | | | \$ | 75,000.00 | | | |
| Dredge waterway throughout mill raceway to enhance water power to the Mill | Bonneyville | Mill | \$150,000 | | А | Capital Improvement | | | | | ! | \$ 150,000.00 | | |
| Establish commercial/retail kitchen area for baking with mill flour products, cooking classes, and events | Bonneyville | Mill/Feedlot | \$20,000 | NRC, GD | А | Capital Improvement | | | | \$ | 20,000.00 | | | |
| Build isolated room in barn for producing product mixes with mill flour | Bonneyville | Mill/Feedlot | \$1,500 | NRC | А | Capital Improvement | | \$ 1,500.00 | | | | | | |
| Exterior repair and painting of One Room School House including gutters | Bonneyville | ORS | \$18,000 | NRC | А | Capital Improvement | | \$ 18,000.00 | | | | | | |
| Repair bathroom of residential house | Bonneyville | Residential House | \$11,500 | NRC | Α | Capital Improvement | | \$ 11,500.00 | | | | | | |
| Porch repair of residential house | Bonneyville | Residential House | \$5,000 | NRC | Α | Capital Improvement | | | | \$ | 5,000.00 | | | |
| Playground/playscape near Briar Patch | Bonneyville | Briar Patch | \$125,000 | NRC, GD | Α | Capital Improvement | | | | | | | \$ 125,000.00 | |
| Replace/Upgrade Briar Patch Shelter including electric | Bonneyville | Briar Patch | \$250,000 | NRC | Α | Capital Improvement | | 1 | | \$ | 250,000.00 | | 1 | |

Secondary in next 5 years (5 to 10 years)

"B" -"C" -

Priority Criteria: Secondary Introduct 5 years (10 to 20 years) "X" - On-going or No Cost

| A | В | С | D | E | F | G | Н | | | Five - Year Plan | | | |
|--|------------------------------|---------------------------------|------------------------------|--------------------|----------|---------------------|---------------------|---------------|--------------|------------------|---------------|--------------|---------------------------|
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | 2026 | 2027 | 2028 | Future Prior Estimates |
| Expand year-round, maintained, permanent parking at Briar Patch | Bonneyville | Briar Patch | \$150,000 | NRC, TA, GD | Α | Capital Improvement | | | | \$ 150,000.00 | | | |
| Valley Line Latrine repair | Bonneyville | Valley Line | \$1,500 | NRC | Α | Capital Improvement | | \$ 1,500.00 | | | | | |
| Replace wetland overlook | Bonneyville | Valley Line area | \$55,000 | NRC, GD | А | Capital Improvement | | | | | \$ 55,000.00 | | |
| Replace roof on maintenance shop | Bonneyville | Maintenance Shop | \$35,000 | NRC | Α | Capital Improvement | | | \$ 35,000.00 | | | | |
| Exterior paint of maintenance shop | Bonneyville | Maintenance Shop | \$18,000 | NRC | Α | Capital Improvement | | | \$ 18,000.00 | | | | |
| Public restroom remodel | Bonneyville | Maintenance Shop | \$25,000 | NRC | А | Capital Improvement | | | | \$ 25,000.00 | | | |
| Upgrades to Mountain Bike Trail for features and erosion prevention | Bonneyville | Mountain Bike Trail | \$3,000 | NIMBA | А | Capital Improvement | | \$ 3,000.00 | | | | | |
| Move Mountain Bike Trail Head to Briar Patch area | Bonneyville | Mountain Bike Trail | \$2,000 | NIMBA | Α | Capital Improvement | | \$ 2,000.00 | | | | | |
| Replacement of Lookout and Meadow shelters | Bonneyville | Lookout/Meadow | TBD | | В | Capital Improvement | | | | | | | \$ 450,000. |
| Replace Kum Mol Rie Shelter | Bonneyville | Kum Mol Rie | TBD | NRC, GD | В | Capital Improvement | | | | | | | \$ 200,000. |
| Remodel Feedlot shelter for enclosed sides and drop down ceiling | Bonneyville | Mill/Feedlot | TBD | NRC | В | Capital Improvement | | | | | | | |
| Exterior repair and paint of white house | Bonneyville | Residential House | TBD | NRC | В | Capital Improvement | | | | | | | \$ 15,000 |
| Plan for future interpretive use of house | Bonneyville | Residential House | TBD | NRC, GD | В | Capital Improvement | | | | | | | |
| Update site plan/engineering design of the South Farm site | Bonneyville | Briar Patch/ Meadow/ Lookout | TBD | NRO, TA | В | Capital Improvement | | | | | | | \$ 15,000 |
| Wetland boardwalk addition | Bonneyville | Valley Line area | TBD | NRC, GD | В | Capital Improvement | | | | | | | \$ 150,000 |
| Planning for Mountain Bike Pump Track | Bonneyville | Mountain Bike Trail | TBD | NIMBA, GD | B/C | Capital Improvement | | | | | | | |
| Relocate and restore historic interurban ticket station | Bonneyville | ORS | TBD | GD, NRC | С | Capital Improvement | | | | | | | \$ 5,000. |
| BOOT LAKE NATURE PRESERVE | | | | | | | | | | | | | |
| Marked survey along northwest corridor/subdivision and construct fence | Boot Lake Nature Preserve | | \$10,000 | NRO | А | Capital Improvement | | \$ 10,000.00 | | | | | |
| Design and build parking lot; including overflow parking for large programs and events | Boot Lake Nature Preserve | | \$120,000 | | А | Capital Improvement | | | | | \$ 120,000.00 | | |
| Transform small pavilion into education kiosk including interpretive signage and program seating | Boot Lake Nature Preserve | | \$12,000 | NRC, GD | A | Capital Improvement | | | | \$ 12,000.00 | | | |
| Establish trail and observation deck to Buttonbush Lake | Boot Lake Nature Preserve | | TBD | NRC, GD | В | Capital Improvement | | | | | | | \$ 150,000 |
| Plan for future service building | Boot Lake Nature Preserve | | TBD | | В | Capital Improvement | | | | | | | \$ 250,000 |
| Protection of buffer areas around wetlands with land acquisition | Boot Lake Nature Preserve | | TBD | NRC, GD | В | Capital Improvement | | | | | | | |
| COBUS CREEK COUNTY PARK | | | | | | | | | | | | | |
| Upgrade overflow parking lot into permanent parking spaces | Cobus Creek | | \$60,000 | NRC, | А | Capital Improvement | | | | \$ 60,000.00 | | | |
| Install Labyrinth Garden | Cobus Creek | | \$12,000 | NRC, GD, TIF | А | Capital Improvement | | | \$ 12,000.00 | | | | |
| Install new pedestrian bridge with weight limit for equipment | Cobus Creek | | \$12,000 | NRC | А | Capital Improvement | | | | | | \$ 12,000.00 | |
| Develop connection between Cobus Creek County Park and Cleveland Township Library | Cobus Creek | | TBD | GD, TIF | В | Capital Improvement | | | | | | | |
| Explore feasibility of automated entry gates at Boot Lake and Cobus Creek | Cobus Creek/ Boot Lake | | TBD | | С | Capital Improvement | | | | | | | |
| CORSON RIVERWOODS COUNTY PARK | | | | | | | | | | | | | |
| Complete development of a park shelter. | Corson Riverwoods | | \$250,000 | LWCF, GD, NRC, TIF | Α | Capital Improvement | | \$ 250,000.00 | | | | | |
| Permanent entrance sign | Corson Riverwoods | | \$10,000 | NRC | Α | Capital Improvement | | \$ 10,000.00 | | | | | |
| Construct kiosk | Corson Riverwoods | | \$3,500 | | Α | Capital Improvement | | \$ 3,500.00 | | | | | |
| Boardwalk to river's edge | Corson Riverwoods | | \$100,000 | TIF | Α | Capital Improvement | | | | \$ 100,000.00 | | | |

Priority Criteria:

Secondary in next 5 years (5 to 10 years)
Unlikely in next 5 years (10 to 20 years)
"X" - On-going or No Cost

"B" –

Elkhart County Parks & Recreation Action Plan 2024-2028

| A | В | С | D | E | F | G | н | | | Five - Year Plan | | | |
|--|-------------------|---|------------------------------|----------------------|----------|-----------------------|---------------------|---------------|---------------|------------------|---------------|--------------|------------------------------|
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | 2026 | 2027 | 2028 | Future Priority Estimates |
| Pollinator Play Path and Hummingbird Art Sculpture | Corson Riverwoods | | \$275,000 | READI, TIF | A | Capital Improvement | | \$ 275,000.00 | | | | | |
| ELKHART COUNTY HISTORICAL MUSEUM | | | | | | | | | | | | | |
| Replace air conditioning/humidity controls in annex | Museum | | \$170,000 | GD, NRC, ECHS | Α | Capital Improvement | | | | \$ 170,000.00 | | | |
| Replace ceiling lights in gymnasium with energy efficient | Museum | | TBD | GD, ECHS, NRC | В | Capital Improvement | | | | | | | |
| fixtures | www. | | | <i>GD, ECHS, WIC</i> | | - capital improvement | | | | | | | |
| Develop a capital plan for accessibility, climate control and updates to the Museum | Museum | | TBD | GD, ECHS, NRC | В | Capital Improvement | | | | | | | |
| GOSHEN DAM | | | | | | | | | | | | | |
| Feasibility study of Goshen Dam (high hazard dam) | Goshen Pond Dam | | TBD | GD, NRO | В | Capital Improvement | | | | | | | \$ 200,000.00 |
| Spillway Reconstruction | Goshen Pond Dam | | TBD | GD, GF | С | Capital Improvement | | | | | | | \$ 5,000,000.00 |
| | | | | 35, 5 | | | | | | | | | φ 3,000,000.00 |
| OX BOW COUNTY PARK | | | | | | | | | | | | | |
| Trail Head development: kiosks, trail grade and info signs, | Ov Boy Boyle | твр | ¢1E 000 | NRC | _ | Canital Improvement | | | ¢ 15,000,00 | | | | |
| picnic sites, etc. | Ox Bow Park | IBD | \$15,000 | NRC | Α | Capital Improvement | | | \$ 15,000.00 | | | | |
| Remove Farmstead Shelter | Ox Bow Park | Farmstead | \$3,000 | NRC | Α | Capital Improvement | | | \$ 3,000.00 | | | | |
| Improvements to Upper Field parking lot | Ox Bow Park | Upper Field | \$50,000 | NRC | A | Capital Improvement | | | | \$ 50,000.00 | | | |
| Cottonwood Shelter overlook replacement | Ox Bow Park | Cottonwood | \$50,000 | NRC | Α | Capital Improvement | | | \$ 50,000.00 | | | | |
| Repair and replace aging playground equipment | Ox Bow Park | Cottonwood, Upper Field, Fishermans | \$375,000 | NRC, GD | A | Capital Improvement | | | \$ 125,000.00 | \$ 125,000.00 | \$ 125,000.00 | | |
| Replacement of roofs on four shelters | Ox Bow Park | Black Maple, Coffee Tree, Stable, Honey Locust | \$100,000 | NRC | A | Capital Improvement | | | \$ 25,000.00 | \$ 25,000.00 | \$ 25,000.00 | \$ 25,000.00 | |
| Update, repair and replace boardwalks | Ox Bow Park | Apple Orchard Trail, Witmer Trace, Inner Loop | \$150,000 | NRC, NRO, GD | А | Capital Improvement | | | \$ 50,000.00 | \$ 50,000.00 | \$ 50,000.00 | | |
| Installation of National Fitness Campaign adult exercise equipment | Ox Bow Park | County Home Property | \$250,000 | Health Dept Grant | А | Capital Improvement | | | \$ 250,000.00 | | | | |
| Service Center parking lot upgrade with new gravel | Ox Bow Park | Service Center | \$10,000 | NRC | Α | Capital Improvement | | \$ 10,000.00 | | | | | |
| Expand Fisherman's Shelter parking area | Ox Bow Park | Fishermans Shelter | \$15,000 | NRC | Α | Capital Improvement | | | \$ 15,000.00 | | | | |
| Storage unit for equipment and lumber | Ox Bow Park | Service Center | \$14,000 | NRC | Α | Capital Improvement | | | | \$ 14,000.00 | | | |
| Study feasibility, hire design firm, fundraise, and build an interpretive facility that features Elkhart County's cultural and natural history | Ox Bow Park | County Home Property | TBD | GD, LWCF, NRC, GF | В | Capital Improvement | | | | | | | \$ 20,000,000.00 |
| Design and construct prefabricated vehicle and foot traffic bridge(s) over ford/spillway | Ox Bow Park | Spillway | TBD | LARE, SW | В | Capital Improvement | | | | | | | \$ 500,000.00 |
| Design and construct indoor rental pavilion (Capacity 75-150) with modern restrooms with ADA facilities | Ox Bow Park | Upper Field | TBD | NRC, GD | В | Capital Improvement | | | | | | | \$ 200,000.00 |
| Increase electric capacity for special events | Ox Bow Park | Chapel Area/Lower Field | TBD | NRC | В | Capital Improvement | | | | | | | |
| New entrance sign | Ox Bow Park | Gatehouse | TBD | NRC, NRO, TA, GD | В | Capital Improvement | | | | | | | \$ 10,000.00 |
| Resurface upper field parking lot | Ox Bow Park | Upper Field | TBD | NRC | В | Capital Improvement | | | | | | | |
| Accessible removable paddle launch on Elkhart River | Ox Bow Park | Boat launch | TBD | NRC, GD | В | Capital Improvement | | | | | | | \$ 45,000.00 |
| Gatehouse redesign for park access/accessibility | Ox Bow Park | Gatehouse | TBD | NRC, GD | С | Capital Improvement | | | | | | | |
| PUMPKINVINE NATURE TRAIL | | | | | | | | | | | | | |
| Design and install a retention basin or raise trail near 7.5 mile marker to prevent seasonal flooding of trail | Pumpkinvine | | \$50,000 | GD | Α | Capital Improvement | | | | | \$ 50,000.00 | | |
| Develop trailhead kiosk at CR 35 | Pumpkinvine | | \$4,000 | GD | Α | Capital Improvement | | | | | | \$ 4,000.00 | |
| Transition of GAP II land from the Friends of the Pumpkinvine to Park Board | Pumpkinvine | | \$0 | - | А | Capital Improvement | | х | | | | | |

Elkhart County Parks & Recreation Action Plan 2024-2028

"A" – Primary in next 5 years

Priority Criteria: Secondary in next 5 years (5 to 10 years)
Unlikely in next 5 years (10 to 20 years)
"X" - On-going or No Cost

"B" -"C" –

| Α | В | С | D | E | F | G | Н | | | Five - Year Plan | | | |
|---|---------------------|-------------------------------|------------------------------|-------------------|----------|-------------------------------------|-----------------------------|-----------------|-----------------|------------------|-----------------|-----------------|------------------------------|
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | 2026 | 2027 | 2028 | Future Priority Estimates |
| Develop an asphalt treatment or replacement programs | Pumpkinvine | | TBD | GD, NRO | В | Capital Improvement | | | | | | | |
| RIVER PRESERVE COUNTY PARK | | | | | | | | | | | | | |
| Full removal of Baintertown Dam and River & Canal | River Preserve | Baintertown Dam | \$150,000 | INSWMP | A | Capital Improvement | | | \$ 150,000.00 | | | | |
| Restoration in partnership with IDNR | River Freserve | Baintertown and | \$130,000 | IIVSVVIVIF | _ ^ | Capital Improvement | | | | | | | |
| Replacement of roofs on Baintertown and Benton Shelters | River Preserve | Benton | \$24,000 | NRC | Α | Capital Improvement | | | \$ 12,000.00 | \$ 12,000.00 | | | |
| Rebuild or rejuvenate Benton Hydro levee (north and south sides) | River Preserve | Benton Hydro | TBD | NRC | Α | Capital Improvement | | | | | | | |
| Expand Benton Hydro Parking Lot | River Preserve | Benton Hydro | \$6,000 | NRC | Α | Capital Improvement | | \$ 6,000.00 | | | | | |
| Design-Build renovation of DeFries homestead | River Preserve | DeFries Garden | \$300,000 | EN, GD | Α | Capital Improvement | | \$ 300,000.00 | | | | | |
| Renovate and expand parking at DeFries Gardens; | Divor Drocomo | DeFries Garden | ¢50,000 | DE | _ | Canital Improvement | | | | \$ 50.000.00 | | | |
| particularly in front of west garage | River Preserve | DeFries Garden | \$50,000 | DE | Α | Capital Improvement | | | | \$ 50,000.00 | | | |
| Restore exterior of Baintertown Power Plant building and add interpretive signage to outside | River Preserve | Baintertown | TBD | NRC, GD | В | Capital Improvement | | | | | | | \$ 30,000.00 |
| Alter Benton Dam with rock riffle and river restoration | River Preserve | Benton Dam | TBD | GD, INSWMP | В | Capital Improvement | | | | | | | \$ 375,000.00 |
| Construct a trail between Baintertown canal and abandoned railroad | River Preserve | Baintertown Canal | TBD | NRO, GD | В | Capital Improvement | | | | | | | \$ 25,000.00 |
| Develop a small natural playscape adjacent to parking lot at Benton Dam | River Preserve | Benton Dam | TBD | NRC, GD | В | Capital Improvement | | | | | | | \$ 15,000.00 |
| Construct new maintenance facility | River Preserve | Benton or other feasible area | TBD | NRC | В | Capital Improvement | | | | | | | \$ 200,000.00 |
| Create an accessible picnic pad | River Preserve | DeFries Garden | TBD | NRC, DE | В | Capital Improvement | | | | | | | \$ 10,000.00 |
| Develop an accessible trail between Benton Landing and Benton Dam | River Preserve | Benton | TBD | NRO | С | Capital Improvement | | | | | | | |
| Develop board walk and overlook at Benton Dam wetland area | River Preserve | Benton Dam | TBD | NRC | С | Capital Improvement | | | | | | | \$ 25,000.00 |
| Install automatic gate at entry drive | River Preserve | DeFries Garden | TBD | NRC | С | Capital Improvement | | | | | | | \$ 10,000.00 |
| | | | | | | | | | | | | | |
| SIX-SPAN BOAT LAUNCH | | | | | | | Commissioner owned facility | | | | | | |
| Remodel of pole barn for office/program/rental space | Six-Span Bridge | | \$100,000 | TIF | Α | Capital Improvement | · | | \$ 100,000.00 | | | | |
| Construction of pavilion | Six-Span Bridge | | \$125,000 | TIF | Α | Capital Improvement | | | \$ 125,000.00 | | | | |
| Installation of a paddle rental/locker facility | Six-Span Bridge | | \$20,000 | TIF, CD | Α | Capital Improvement | | | | \$ 20,000.00 | | | |
| WOLF LAKE COUNTY PARK | | | | | | | | | | | | | |
| Develop access lane and parking area at Wolf Lake | Wolf Lake | | \$75,000 | NRC, TA, GD, IDNR | A | Capital Improvement | | | | \$ 75.000.00 | | | |
| Entrance sign and kiosk at Wolf Lake | Wolf Lake | + + | \$10,000 | NRC, TA, GD, IDNR | Δ | Capital Improvement | | | | \$ 10,000.00 | | | |
| Develop accessible trail to lake including boardwalk/pier | Wolf Lake | + + | 7BD | NRC, TA, GD, LWCF | R | Capital Improvement | | | | 7 10,000.00 | | | \$ 125,000.00 |
| Construct a small shelter and latrine | Wolf Lake | + | TBD | NRC, TA, GD, LWCF | C | Capital Improvement | | | | | | | \$ 120,000.00 |
| Construct a sman sherter and latime | Wolf Lake | | IBU | NAC, TA, GD, LWCF | C | Capital Improvement | | | | | | | 3 120,000.00 |
| C | APITAL IMPROV | EMENT TOTALS: | \$14,513,000 | | ' | | | \$ 5,424,000.00 | \$ 1,545,000.00 | \$ 1,798,000.00 | \$ 3,080,000.00 | \$ 2,666,000.00 | \$ 28,145,000.00 |
| | | | | | | | | | | | | | |
| | <u>ADMINISTRATI</u> | VE POLICY / PROCI | DURE / PLANNING | G ACTIONS | | | | | | | | | |
| Renew lease of County Home property adjacent to Ox Bow from commissioners | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | x | | | | |
| Review each park policy and make recommendations to the Park Board for updates | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | х | х | Х | х | |
| Review and update park ordinance with necessary updates; with final approval from Commissioners and Park Board | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | | | | | |

"B" –

Priority Criteria: Secondary in next 5 years (5 to 10 years)
Unlikely in next 5 years (10 to 20 years)
"X" - On-going or No Cost

Elkhart County Parks & Recreation Action Plan 2024-2028

| A | В | С | D | E | F | G | Н | | | Five - Year Plan | | | |
|---|----------------|------------------|------------------------------|-------------------|----------|--|---------------------|--------------|-------------|------------------|-------------|-------------|------------------------------|
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | 2026 | 2027 | 2028 | Future Priority Estimates |
| Review park open hours and recommendations of park staffing/expected procedures | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | Х | | | | |
| Define MOU with IDNR in care of Lieber Nature Preserve and other natural areas in Elkhart County | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | Х | | | | |
| Update Six Span Boat Launch MOU with expansion of site | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | Х | | | | |
| Update MOU with NIMBA for Mountain Bike Trail maintenance | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | | | | | |
| Complete MOU with Pumpkinvine Advisory Committee Members | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | Х | х | | | |
| Discontinue MOU and transfer Goshen Dam boat launch back to Goshen City Parks | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | Х | | | | |
| Evaluate user/entrance fees and gates at areas such as Cobus, Boot Lake, Bonneyville, Corson Riverwoods, DeFries, Museum, Six Span | Administration | Park Board | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | | x | | | |
| Park Board members to increase civic and public engagement | Administration | Park Board | \$0 | NRO, TA | А | Administrative / Policy / Procedure | | х | Х | х | Х | х | |
| Review gifts, donations, and naming policies/procedures and create policy and marketing materials | Administration | Park Board/Staff | \$0 | NRO, TA | А | Administrative / Policy / Procedure | | x | x | x | | | |
| Review revenue generation including: cost recovery pyramid, fees for services, fund development, in-kind donations, sponsors for large projects, building endowments for each park, QR codes for donations, donation tubes at entrances | Administration | Park Board/Staff | | NRO, TA | А | Administrative / Policy / Procedure | | х | х | х | х | х | |
| Design and implement peer employee recognition program | Administration | Staff | TBD | NRO | А | Administrative / Policy / Procedure | | x | X | | | | |
| Design employee/department on-boarding manual | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | x | X | | | | |
| Develop an equipment replacement plan | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | | х | X | | |
| Streamline waiver for volunteers, vendors, etc. | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | x | | | | | |
| Work with County IT to evaluate technology needs for the department including computer and fiber infrastructure | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | | | | | |
| Increase accessibility and support for professional development | Administration | Staff | \$15,000 | NRO, TA | А | Administrative / Policy / Procedure | | \$ 3,000.00 | \$ 3,000.00 | \$ 3,000.00 | \$ 3,000.00 | \$ 3,000.00 | |
| Explore sites and options for a 3D archery range | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | | х | Х | | |
| Work with Elkhart County on phasing in paperless time management system for payroll | Administration | Staff | \$19,000 | TA | А | Administrative / Policy / Procedure | | \$ 19,000.00 | | | | | |
| Develop inventory of green practices and policies for Department to help prepare for environmental resiliency | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | | x | x | x | | |
| Develop sign/kiosk inventory | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | Х | х | | | |
| Explore addition of a disc golf course in the Middlebury/Bristol area | Administration | Staff | TBD | NRO, NRC, GD | А | Administrative / Policy / Procedure | | | | | Х | х | |
| Develop methods such as using Teams to increase and improve intradepartmental communication | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | Х | х | Х | х | |
| Engage community with growing endowment funds at the Community Foundation | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | Х | Х | Х | Х | |
| Grow the Friends of the Elkhart County Parks to a 8 to 12 member non-profit | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | Х | х | Х | х | |
| Work with Emergency Management on Goshen Dam Flood Emergency Plan implementation of practice exercises with local police/sheriff/fire | Administration | Staff | TBD | NRO, TA | А | Administrative / Policy / Procedure | | х | х | | | | |

"B" -"C" –

Priority Criteria: Secondary in next 5 years (5 to 10 years)
Unlikely in next 5 years (10 to 20 years)
"X" - On-going or No Cost

| | | | | | | | | 1 | X - OII-going | | | | | | |
|--|-------------------------------------|------------------|------------------------------|-------------------|----------|--|---------------------|--------------|---------------|-------|-----------------|----------|----------|-------------|------------------------------|
| A | В | С | D | E | F | G | н | | ı | | Five - Year Pla | <u>n</u> | | | |
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | | 2026 | 2 | 2027 | 2028 | Future Priority Estimates |
| Evaluate winter access to parking lots as climate change produces milder winters | Administration | Staff | TBD | NRC | А | Administrative / Policy / Procedure | | х | х | | | | | | |
| Land management plan for each park/natural area; including survey of flora/fauna, land use, best management practices, removal of invasives, restoration of native habitats | Administration | Staff | TBD | NRO, NRC, GD, TA | А | Administrative / Policy / Procedure | | х | x | | x | | x | | |
| Update gatehouse and mill money management/procedures; new register system and possible incorporation of Apple Pay/Venmo/and other digital payment methods | Administration | Staff | TBD | NRO | А | Administrative / Policy / Procedure | | х | х | | х | | | | |
| Conduct park visitor counts in all parks using traffic and trail counters | Administration | All Staff | \$4,000 | NRO | А | Administrative / Policy / Procedure | | | \$ 4,0 | 00.00 | | | | | |
| Reevaluate and revise emergency action plans and Standard Operating Procedures; standardize plans across department and train staff | Administration | Staff | TBD | NRO | А | Administrative / Policy / Procedure | | х | х | | х | | х | х | |
| Improve information sharing on security, guest, and safety issues within the park system | Administration | Staff | TBD | NRO | A | Administrative / Policy / Procedure | | Х | х | | Х | | x | х | |
| Achieve annual growth in revenue generation | Administration | All Staff | TBD | NRO | А | Administrative / Policy / Procedure | | х | х | | Х | | X | х | |
| Seek private vendor partnerships for paddle lockers, bike share, mountain bike concessionaire, adventure aerial course | Administration | Staff | TBD | NRO, GD | A/B | Administrative / Policy / Procedure | | | X | | X | | X | | |
| Conduct a Recreation Impact Fee Study and related Ordinance for the County | Administration | Staff | TBD | NRO, GD | В | Administrative / Policy / Procedure | | | | | Х | | Х | | |
| Create a trail terrain rating system for all park trails | Administration | Staff | TBD | NRO, TA | В | Administrative / Policy / Procedure | | | Х | | X | | | | |
| Develop department-wide marketing strategy and marketing plan | Administration | Staff | TBD | NRO, TA | В | Administrative / Policy / Procedure | | | X | | X | | X | | |
| Promotion and packaging of venues for rentals such as company picnics and weddings | Administration | Staff | TBD | NRO, TA | В | Administrative / Policy / Procedure | | | | | | | X | | |
| Develop formal internship/work-study program | Interpretation | All Staff | TBD | | В | Programs / Services | | X | X | | X | | | | |
| ADMINISTRATIVE – POLICY / PR | ROCEDURE / PLA | NNING TOTALS: | \$34,000 | | | | | \$ 22,000.00 | \$ 3,00 | 00.00 | \$ 3,000.0 | 00 \$ | 3,000.00 | \$ 3,000.00 | \$ - |
| | | | | | | | | | | | | | | | |
| PF | ROGRAMS / SERV | /ICES /PUBLIC OL | JTREACH/MARKETI | ING ACTIONS | | | | | | | | | | | |
| Improve visitor experiences by evaluating, planning, and creating interpretive signage in locations such as the Mill, Cobus Creek, Ox Bow, River Preserve, One Room School, etc. | All Sites | Interp. Staff | \$15,000 | NRO, GD | A | Programs / Services | | \$ 3,000.00 | \$ 3,0 | 00.00 | \$ 3,000. | 00 \$ | 3,000.00 | \$ 3,000.00 | |
| Increase accessibility of Bonneyville Mill flour products in the community | Bonneyville | Mill | TBD | | А | Programs / Services | | Х | х | | X | | x | х | |
| Develop interpretive plan for the Mill Valley | Bonneyville | Mill | TBD | NRO, GD | Α | Programs / Services | | | | | | | X | Х | |
| Expand public open hours and programming of the One Room School house; including volunteer docent program | Bonneyville | One Room School | TBD | NRO | A | Programs / Services | | х | х | | X | | | | |
| Remove collections from non-collection spaces at Museum | Elkhart County Historical Museum | Museum | TBD | | А | Programs / Services | | х | х | | х | | Х | | |
| Seek sponsorships and install temporary exhibits; including Indiana Semiquincentennial/waterways exhibit | Elkhart County Historical Museum | Museum | \$10,000 | | А | Programs / Services | | х | \$ 5,0 | 00.00 | \$ 5,000. | 00 | x | х | |
| Continue to host regular Museum Committee Meetings with Park Board/Elkhart County Historical Society and staff for future planning | Elkhart County Historical Museum | Museum | ТВО | | А | Programs / Services | | х | х | | х | | х | х | |
| Assist partners in research, writing, and photographs for future Courthouse exhibit | Elkhart County Historical Museum | Museum | TBD | NRO, TA | А | Programs / Services | | х | х | | | | | | |

Elkhart County Parks & Recreation Action Plan 2024-2028

"A" – Primary in next 5 years
Secondary in next 5 years (5 to 10

Priority Criteria: Secondary in next 5 years (5 to 10 years)
Unlikely in next 5 years (10 to 20 years)
"X" - On-going or No Cost

"B" –

| Α | В | С | D | E | F | G | Н | | | Five - Year Plan | | | |
|--|--|------------------------------------|------------------------------|-------------------|----------|---------------------|---------------------|-------------|-------------|------------------|-------------|------|------------------------------|
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | 2026 | 2027 | 2028 | Future Priority Estimates |
| Museum staff will continue to grow and expand programming through Elkhart County | Elkhart County Historical Museum | Museum | TBD | GD, NRO | А | Programs / Services | | х | х | х | х | х | |
| Develop and market One-Room School program to a wide | | One Room School | \$1,000 | NRO | A | Programs / Services | | | \$ 1,000.00 | | | | |
| regional audience Expand communication and marketing of | Field Hips | One Room School | Ş1,000 | NKO | <u> </u> | Programs / Services | | | 3 1,000.00 | | | | |
| environmental/historical education program offerings to public, private, and parochial schools as well as | Field Trips | Interp. Staff | \$500 | NRO, TA | А | Programs / Services | | \$ 500.00 | | | | | |
| homeschools | | | | | | | | | | | | | |
| Implement teacher survey to identify quality of programs and needs being met through environmental education ar historical interpretation | d Field Trips | Interp. Staff | TBD | | А | Programs / Services | | | х | | х | | |
| Update curriculum plans for school-based education programs; including aligning with Indiana State Standards | Field Trips | Interp. Staff | TBD | | А | Programs / Services | | | | | | | |
| Create field trip subsidy/scholarship program for low- income schools | Field Trips | All Staff | TBD | GD, Endowment | Α | Programs / Services | | | | х | Х | х | |
| Update and reprint field trip offering brochure for educato | rs Field Trips | Interp. Staff | \$2,000 | | Α | Programs / Services | | \$ 2,000.00 | | | | | |
| Create innovative ways to expand program reach in cold season months (November to March) | Field Trips/Programs | Interp. Staff | TBD | | Α | Programs / Services | | х | х | х | Х | х | |
| Achieve annual growth in Mill and Museum general attendance | Interpretation | Mill and ECHM | TBD | NRO | А | Programs / Services | | х | x | x | x | × | |
| Achieve annual growth in public program and special ever reach | Interpretation | All Staff | TBD | | Α | Programs / Services | | Х | х | х | Х | х | |
| Development of interpretive water trails throughout park system and Elkhart County | Interpretation | Interp. Staff | \$2,000 | NRO, GD | Α | Programs / Services | | | | | \$ 2,000.00 | | |
| Evaluate staff-led field trip safety and liability standards | Interpretation | Interp. Staff | TBD | | Α | Programs / Services | | | Х | Х | | | |
| Gather community input via survey and focus groups on the development of new programs and interpretive services that supports inclusivity and diversity | e Interpretation | Interp. Staff | \$1,000 | NRO | А | Programs / Services | | \$ 500.00 | \$ 500.00 | | | | |
| Identify and address gaps in interpretive programming | Interpretation | Interp. Staff | TBD | | Α | Programs / Services | | Х | Х | Х | Х | Х | |
| Educational marketing wrap for naturalist trailer | Interpretation | Naturalists | \$4,500 | TA, NRO | Α | Programs / Services | | \$ 4,500.00 | | | | | |
| Enhance Museum and DeFries portions of the website wit interactive pages that engage visitors on or off sites | Museum/DeFries | Staff | TBD | NRO | A | Programs / Services | | х | х | | | | |
| Improve public education on invasive species removal (signage, social media, programs, volunteer projects) | Outreach | Naturalist Resource Coordinator | TBD | NRO | А | Programs / Services | | х | Х | Х | Х | х | |
| Market programs and park news to park neighbors and community leaders via expansion of Compass mailing list | Outreach | Admin Staff | \$1,000 | NRO, TA | А | Programs / Services | | \$ 1,000.00 | | | | | |
| Park Bench Fitness Program initiative with Goshen Health | Ox Bow, River Preserve, Cobus Creek, Pumpkinvine | All Staff | \$200 | In-kind | А | Programs / Services | | \$ 200.00 | | | | | |
| Create guidelines and policy for independent instructors offering programs at park facilities | Public Programs | Admin Staff | TBD | | А | Programs / Services | | | х | | | | |
| Diversify audiences reached through age-specific program (ex. Senior Strolls, toddler nature playtimes, etc.) | Public Programs | Interp. Staff | TBD | | А | Programs / Services | | х | х | х | х | х | |
| Establish a bike scholarship/rental partnership to utilize during bike related programs/summer camps | Public Programs | Interp. Staff | \$2,000 | | А | Programs / Services | | | \$ 1,000.00 | \$ 1,000.00 | | | |
| Identify grant opportunities and sponsorships to support new and existing programs; including collaboration betwe staff to better communicate timing of requests | en Public Programs | Interp. Staff | TBD | GD | A | Programs / Services | | х | х | х | х | х | |
| Continue to increase efforts in environmentally sustainability education | Public Programs | Naturalists | \$500 | NRO | А | Programs / Services | | \$ 500.00 | | | | | |

Priority Criteria: Secondary in next 5 years (5 to 10 years)
Unlikely in next 5 years (10 to 20 years)
"X" - On-going or No Cost

"B" -"C" –

| A | В | С | D | E | F | G | н | | | Five - Year Plan | | | | |
|---|-------------------------------------|------------------|------------------------------|-------------------|----------|---------------------------|---------------------|--------------|--------------|------------------|-------------|-------------|-----------------------|--------|
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | 2026 | 2027 | 2028 | Future Pri Estimat | • |
| Plan new events and public programs to offer diversity each year to general public; including bilingual/Spanish programming | Public Programs | Interp. Staff | \$3,000 | NRO | А | Programs / Services | | \$ 500.00 | \$ 1,000.00 | \$ 500.00 | \$ 500.00 | \$ 500.00 | | |
| Continue outreach to variety of socio-economic groups and promote inclusivity and increase diversity of audiences | Public Programs | Interp. Staff | TBD | NRO | A | Programs / Services | | х | x | x | x | x | | |
| Create more collaborations with area artists including music in the parks, open-air performers, art guilds, etc. | Public Programs | Naturalists | TBD | NRO | А | Programs / Services | | х | Х | х | Х | Х | | |
| Provide 'experiences' through programming. | Public Programs | Naturalists | TBD | NRO | Α | Programs / Services | | Х | Х | Х | Х | Х | | |
| Quarterly collaborative community program presented by entire interpretive division | Public Programs | All Staff | TBD | NRO | A | Programs / Services | | х | x | x | x | х | | |
| Organize volunteer opportunities/marketing/ outreach/data collection | Volunteers | All Staff | TBD | | А | Programs / Services | | х | х | х | Х | Х | | |
| Information kiosks at Bonneyville Mill in main parking and Briar Patch parking areas | Bonneyville | Mill | TBD | NRO | В | Programs / Services | | | | | | | \$ 7,0 | 000.00 |
| Develop barn into a Mill interpretive station to improve visitor experience and knowledge | Bonneyville | Mill | TBD | NRC, NRO, GD | В | Programs / Services | | | | | | | \$ 30,0 | 000.00 |
| Design and build a blacksmith demonstration area | Bonneyville | Mill | TBD | NRC, GD | В | Capital Improvement | | | | | | | | |
| Implement audience feedback procedures for exhibits and general visitation at Museum | Elkhart County Historical Museum | Museum | TBD | | В | Programs / Services | | | | | | | | |
| Museum staff will work to create a regional library of lending equipment | Elkhart County Historical Museum | Museum | TBD | GD | В | Programs / Services | | | | | | | | |
| Museum staff will work to host a traveling exhibit in areas outside of Museum | Elkhart County Historical Museum | Museum | TBD | GD | В | Programs / Services | | | | | | | | |
| Organize and write the history of each park | Interpretation | Interp. Staff | TBD | | В | Programs / Services | | | | | | | | |
| Create opportunities for diverse activities and outreach partnerships with schools; such as year long projects, STEM, connecting to outdoor labs | Partnerships | Interp. Staff | TBD | | В | Programs / Services | | | | | | | | |
| Install underwater turbine observation system | Bonneyville | Mill | TBD | NRO, GD | С | Programs / Services | | | | | | | | |
| Expand opportunity for selling Mill flour products through a possible small on-site bakery or pretzel shop | Bonneyville | Mill | TBD | NRC, NRO, GD | С | Programs / Services | | | | | | | | |
| | PROGRAMS / SE | RVICES TOTALS: | \$42,700 | | | | | \$ 12,700.00 | \$ 11,500.00 | \$ 9,500.00 | \$ 5,500.00 | \$ 3,500.00 | \$ 37,0 | 000.00 |
| | MAII | NTENANCE & EQU | JIPMENT ACTIONS | | | | | | | | | | | |
| Partner with local conservation organizations for stream restoration to benefit trout habitat | Cobus Creek | | TBD | NRO | А | Maintenance/ Equipment | | х | х | х | х | х | | |
| Develop accessible picnic sites throughout parks | All | All Parks | TBD | NRO | А | Maintenance/ Equipment | | | х | х | х | | | |
| Develop shelter, building, equipment replacement schedules | All | All Parks | TBD | NRC | А | Maintenance/ Equipment | | | Х | х | Х | | | |
| Improve and increase wayfinding signage; including bilingual signage | All Sites | All Staff | \$10,000 | NRO, TA, NRC | Α | Maintenance/ Equipment | | \$ 2,000.00 | \$ 2,000.00 | \$ 2,000.00 | \$ 2,000.00 | \$ 2,000.00 | | |
| Trail repairs and connections at Bonneyville Mill; particularly in floodplain | Bonneyville | | TBD | NRC | Α | Maintenance/ Equipment | | Х | Х | х | | | | |
| Install irrigation system and well in sensory garden | Cobus Creek | | \$7,000 | NRC | А | Maintenance/ Equipment | | | \$ 7,000.00 | | | | | |
| Seasonal path development in woodland and wet meadow sections to north and south of park. | Corson Riverwoods | | TBD | NRC | А | Maintenance/ Equipment | | | | х | | | | |
| Farm debris removed from wetland edge/overlook | Corson Riverwoods | | \$1,000 | NRC | Α | Maintenance/ Equipment | | | \$ 1,000.00 | | | | | |
| Evaluate and stabilize condition of Museum building to ensure value of property is kept up for future use if new interpretive center is constructed | Elkhart County Historical Museum | | TBD | NRC | А | Maintenance/ Equipment | | х | х | х | х | х | | |

Priority Criteria: Secondary in next 5 years (5 to 10 years)
Unlikely in next 5 years (10 to 20 years)
"X" - On-going or No Cost

"B" –

Elkhart County Parks & Recreation Action Plan 2024-2028

| A | В | С | D | E | F | G | Н | | | | Five - Y | ear Plan | | | | |
|---|-------------------------------------|--|------------------------------|-------------------|----------|---------------------------|---------------------|-----------------|----|-----------|----------|-----------|--------|--------|-------------|-------------------------|
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2 | .025 | 20 | 26 | 2027 | | 2028 | re Priority stimates |
| Gutter repairs on west side of gym and storm water drainage repairs | Elkhart County Historical Museum | | \$2,500 | NRC | А | Maintenance/ Equipment | | \$ 2,500.00 | | | | | | | | |
| Purchase of vehicles for natural resources/public safety divisions | Equipment | Operations | \$43,000 | NRO, TA | А | Maintenance/ Equipment | | \$ 43,000.00 | | | | | | | | |
| Purchase a dump truck with chipper box for park and forestry maintenance | Equipment | Operations | \$100,000 | NRO, TA | А | Maintenance/ Equipment | | | | | \$ 1 | 00,000.00 | | | | |
| Replace aging wood chipper for park and trail maintenance | Equipment | Operations | \$18,000 | NRO, TA | А | Maintenance/ Equipment | | | | | \$ | 8,000.00 | | | | |
| Towable wood chipper for trail use | Equipment | All Parks | \$4,500 | NRO, TA | А | Maintenance/ Equipment | | | \$ | 4,500.00 | | | | | | |
| Goshen Dam inspections every two years | Goshen Dam | | \$15,000 | NRC | А | Maintenance/ Equipment | | \$ 5,000.00 | | | \$ | 5,000.00 | | | \$ 5,000.00 | |
| Safety signs and repair/replacement of pier | Goshen Dam | | | NRC | А | Maintenance/ Equipment | | | | | | | | | | |
| Reconstruct firepit options at shelters | Ox Bow Park | Black Maple/ Coffee Tree/ Honey Locust/ Stable | \$10,000 | NRC, TA | А | Maintenance/ Equipment | | | \$ | 2,500.00 | \$ | 2,500.00 | \$ 2,! | 500.00 | \$ 2,500.00 | |
| Road improvement; grade and roll road | Ox Bow Park | Coffee Tree to Stable | \$25,000 | NRC | А | Maintenance/ Equipment | | | | | \$ | 25,000.00 | | | | |
| Complete fundraising and renovation of Disc Golf Course: tee pads, baskets, signage, kiosk, etc. | Ox Bow Park | Disc Golf | \$25,000 | GD, NRC | А | Maintenance/ Equipment | | \$ 25,000.00 | | | | | | | | |
| Installation of rain barrel at gatehouse | Ox Bow Park | Gate House | \$300 | NRO, TA | А | Maintenance/ Equipment | | | \$ | 300.00 | | | | | | |
| Ox Bow Haus electrical upgrades | Ox Bow Park | Ox Bow Haus | \$8,000 | NRC | А | Maintenance/ Equipment | | \$ 8,000.00 | | | | | | | | |
| Reinforcement/lift of spillway bridge | Ox Bow Park | | \$5,000 | NRC | А | Maintenance/ Equipment | | | | | \$ | 5,000.00 | | | | |
| Implement different trash containment/procedure system | Ox Bow Park | | TBD | NRC, NRO | A | Maintenance/ Equipment | | | | x | | (| | | | |
| Replace lawn mowers | Ox Bow Park, River Preserve | | \$40,000 | NRO, TA | А | Maintenance/ Equipment | | \$ 20,000.00 | \$ | 20,000.00 | | | | | | |
| Repair trail damage between CR 127 and 126, and CR 31 and 33 | Pumpkinvine | | \$20,000 | NRC, GD | А | Maintenance/ Equipment | | | | | \$ | 20,000.00 | | | | |
| Widen and repair the bridge at Benton Dam needle gates | River Preserve | Benton Dam | \$10,000 | NRC | А | Maintenance/ Equipment | | | \$ | 10,000.00 | | | | | | |
| Replace all kiosks | River Preserve | Baintertown, Benton | \$9,000 | NRC | А | Maintenance/ Equipment | | | \$ | 3,000.00 | \$ | 3,000.00 | \$ 3,0 | 00.00 | | |
| Repair soffit and fascia on DeFries home | River Preserve | DeFries Gardens | \$1,000 | DE | А | Maintenance/ Equipment | | \$ 1,000.00 | | | | | | | | |
| Repair erosion along riverbank at Treasure Island park | Treasure Island Park | | \$20,000 | NRC, GD | А | Maintenance/ Equipment | | | \$ | 20,000.00 | | | | | | |
| Re-design and make improvements of road and parking area | Treasure Island Park | | \$50,000 | NRC | А | Maintenance/ Equipment | | \$ 10,000.00 | | | \$ | 10,000.00 | | | | |
| Purchase Utility Vehicle to replace aging equipment for park, trail, and facility maintenance | | | \$25,000 | NRO, TA | A | Maintenance/ Equipment | | | | | \$ | 25,000.00 | | | | |
| Complete energy audits for each park | All | All buildings | TBD | NRO | В | Maintenance/ Equipment | | | | | , | (| | | | |
| Develop "adopt-a-trail" and "adopt-a-waterway" program | All | All Parks | TBD | NRO, GD | В | Maintenance/ Equipment | | | | | , | (| | | | |
| Tree spade, watering tank for trucks, small greenhouse for natives | All Parks | | TBD | NRO, TA | В | Maintenance/ Equipment | | | | | | | | | | \$ 20,000.00 |
| Portable saw mill to be sustainable with creating own lumber | All Parks | | TBD | NRO | В | Maintenance/ Equipment | | | | | | | | | | |
| Remove tube bridge due to erosion issues and seasonal flooding | Bonneyville | | TBD | NRC | В | Maintenance/ Equipment | | | | | | | | | | \$ 5,000.00 |
| Evaluate electrical system in Bonneyville Mill | Bonneyville | Mill | TBD | NRC | В | Maintenance/ Equipment | | | | | | | | | | \$ 10,000.00 |

"X" - On-going or No Cost

Priority Criteria: Secondary in next 5 years (5 to 10 years)
Unlikely in next 5 years (10 to 20 years)

"B" –

Elkhart County Parks & Recreation Action Plan 2024-2028

Ε F G Н Five - Year Plan **Total Costs Future Priority Funding** Notes / Park Component / Plan of Action Division or Site 2025 2027 2028 Park Site(s) **Priority** 2024 2026 Category (2024 - 2028)Source **Comments Estimates** Maintenance/ NRC 20,000.00 Painting of Briar Patch Shelter Bonneyville В Equipment Elkhart County Maintenance/ GD Review stage condition TBD В Historical Museum Equipment Maintenance/ Replace staircase to river with a river overlook/deck TBD NRC 5.000.00 Ox Bow Park В Equipment Maintenance/ GD TBDUpdate archery range Ox Bow Park В Equipment Maintenance/ Repaint and add walls to gatehouse interior Ox Bow Park Gate House TBD NRC В Ś 3.000.00 Equipment Maintenance/ TBD Purchase of mini-excavator River Preserve Operations NRO, TA В Equipment Maintenance/ \$ Accessible picnic area at Treasures Island Treasure Island Park TBD NRC В 1,000.00 Equipment Maintenance/ Construct a landing for water traffic to park Treasure Island Park TBD NRC В 4,000.00 Equipment Maintenance/ Treasure Island Park TBD NRC В 3,000.00 Install signage kiosk Equipment Pond dredging at Cobus; removal of reed canary grass in Maintenance/ Cobus Creek TBD NRC wetlands Equipment Construct a well pipe from river to Baintertown pond and Maintenance/ TBD River Preserve NRC С Baintertown wetland Equipment **EQUIPMENT AND MAINTENANCE TOTALS:** 116,500.00 245,500.00 \$ 9,500.00 \$449,300 70,300.00 \$ 7,500.00 \$ 71,000.00 **CREATIVE AND ENGAGEMENT ACTIONS & PARTNERSHIPS** Continue to partner with Connect in Elkhart County and other entities and non-profits to support multi-use trail TBD **GD/TIF Capital Improvement** Х Χ Х Х Х connections including 40-mile loop, and connections from St. Joe County, Wakarusa, Nappanee Continue to be a part of the Vibrant Communities 2.0 and Х Х Х Х foster the vision of parks enhancing the quality of life for all TBD NRC, NRO, GD Creative & Engagement Elkhart citizens Develop partnerships with local artisans and businesses to TBD NRO Α Creative & Engagement Χ Х Χ promote Bonneyville Mill flour products Establish greater connections with Visitor Bureaus, TBD NRO X Х Χ Х X Α Creative & Engagement Chambers of Commerce, and Economic Development Continue to network with area park departments in Elkhart TBD Α Creative & Engagement Χ Х Χ Χ Χ County Support the newly formed Elkhart County CISMA TBD NRO Α Х Χ Х Χ X Creative & Engagement (Cooperative Invasive Species Management Area) Continue to offer all libraries in Elkhart County an Ox Bow 50.00 \$ 50.00 \$ 50.00 \$ \$250 In-kind 50.00 | \$ 50.00 Park pass that is available as an 'experience' checkout with Creative & Engagement library cards Continue to engage local hospitals and medical professionals to promote parks as a partner in healthy TBD GD Creative & Engagement Χ Χ Х Х lifestyles. Seek partnerships with local colleges and universities for Creative & Engagement TBD NRO, GD X Χ Χ Χ X service learning opportunities with students and faculty Promote recreational use of waterways in Elkhart County as part of the Elkhart County Waterways Alliance; including 400.00 400.00 \$ 400.00 | \$ 400.00 \$ 400.00 \$ development of interpretive canoe trail routes with \$2,000 GD Creative & Engagement waterway and informational signage (ex, location, river miles, emergency contacts)

Elkhart County Parks & Recreation Action Plan 2024-2028

"A" – Primary in next 5 years

Secondary in next 5 years (5 to 10 years) Priority Criteria: Unlikely in next 5 years (10 to 20 years)

"X" - On-going or No Cost

| Α | В | С | D | E | F | G | Н | Five - Year Plan | | | | | |
|--|--------------|------------------|------------------------------|-------------------|----------|--------------------------|---------------------|------------------|--------------|--------------|--------------|--------------|---------------------------|
| Park Component / Plan of Action | Park Site(s) | Division or Site | Total Costs (2024 – 2028) | Funding Source | Priority | Category | Notes / Comments | 2024 | 2025 | 2026 | 2027 | 2028 | Future Priority Estimates |
| Feasibility study of future equine park; including coordination of volunteers to fundraise for such a large endeavor and/or developing with other possible partners such as Fairgrounds or Loveway | | | TBD | GD | В | Creative & Engagement | | | | | Х | Х | \$ 20,000.00 |
| Work with MACOG and other transportation partners to develop plan for public transportation to area parks as well as future implementation of electric vehicle infrastructure | | | TBD | GD | В | Creative & Engagement | | | Х | Х | | | |
| CREATIVE AND ENGAGEMENT TOTALS: \$2,250 | | | | | | | \$ 450.00 | \$ 450.00 | \$ 450.00 | \$ 450.00 | \$ 450.00 | \$ 20,000.00 | |
| TOTALS "A" Priorities: \$15,041,250 | | | | | TO | ΓALS "A" Priori | ties Per Year: | \$ 5,575,650 | \$ 1,630,250 | \$ 2,056,450 | \$ 3,096,450 | \$ 2,682,450 | \$ 28,273,000 |

Funding Key:

ARPA: American Rescue Plan Act

DE: DeFries Endowment

EN: Endowment Funds

GD: Grants and Donations

GF: General Fund IDNR: Indiana DNR

INSWMP: Indiana Stream & Wetland Mitigation Program

LWCF: Land Water Conservation Fund

NRC: Parks Non-reverting Capital

NRO: Parks Non-reverting Operating

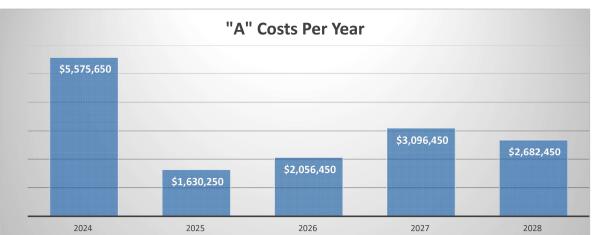
READI: Regional Economic Acceleration Development

Initiative

TA: Parks Tax Appropriate Budget

TIF: Tax Incremented Funding





"B" -

"C" -

Action Year Budget Summary





Funding Resources

Many are the demands on local government to fund the variety of programs provided to the public sector. Following, is a brief description of the principal resources available to the Elkhart County Park and Recreation Board for implementing programs for recreational purposes.

NRC — Non-Reverting Capital Funds

Non-Reverting Capital Fund Accounts are created for the purpose of acquiring land or making specific capital improvements. All proceeds from gate entry fees at Ox Bow County Park are deposited into this capital fund.

NRO — Non-Reverting Operations

Non-Reverting Operating funds are created for park purposes from which expenditures may be made by appropriation by the Parks and Recreation Board. All receipts from program participation, event admissions, concessions, rentals, sales of merchandise and food, user fees from disc golf and archery operations and revenue generated by park operations throughout the park system and rental fees from facilities are deposited into the non-reverting operating fund.

TA — Park General Budget

Each year a significant portion of the tax appropriated Park General Fund is devoted to personnel expenses. These expenses include base salaries, medical and life insurance benefit coverage, and PERF (Public Employee Retirement Fund) contributions. In addition to personnel expenses, this fund is also used to cover maintenance costs associated with park upkeep, operating expenses, and costs associated with promoting and running the recreation program and special events as well as machinery, equipment and building repairs.

COIT — County Option Income Taxes

Adopted by county councils, city councils and towns, this income tax raises funds for new spending for all local units except schools.

CEDIT — County Economic Development Income Taxes

Revenue raised by CEDIT must be used for economic development projects or public capital projects.

CCF — Cumulative Capital Fund

The Park and Recreation Law 36-10-3-20 allows money to be placed in a fund for the purpose of acquiring land or making specific capital improvements. The Park and Recreation Department can also make requests to the County Council for funds from the general CCD Fund for specific projects.

DE— DeFries Gardens Endowment Fund

The Elkhart County Parks is very fortunate to have an endowment fund for the operation of the DeFries Gardens site located within the Elkhart County River Preserve. This fund was left by Elisabeth DeFries to maintain the homestead and gardens located at the site. The endowment is cared for and maintained by the Community Foundation of Elkhart County.

GD — **Gifts** and **Donations**

Donations of money, land, and time are important resources to the Park Department. Many recreation activities and special events would not occur if such donations were not received from individuals, service clubs, and businesses. Over the past five years, the Elkhart County Parks Legacy Fund was created at the Community Foundation of Elkhart County. Proceeds from this endowment can be used each year for various projects. Also, land donations to the park system have been received since early in the history of the Park Department and, where

advantageous, these land donations should be encouraged and received by the Park Board.

GOB — General Obligation Bonds

General obligation bonds, which are retired by tax money, provide a funding source for implementation of large scale projects or improvements. The Park Board can not exceed a set percentage (2%) of the assessed valuation of the taxing district. Public hearings must be held and approval is required by the County Council. The Elkhart County Park and Recreation Board has never bonded, but may want to review this option for major repairs and updates.

RIF — Recreation Impact Fees

A Recreational Impact Fee Ordinance allows for the new housing developments to assist in the funding of facilities (based on identified recreational standards) to serve that particular population growth. This funding source is not to be used for current facility deficiencies.

TIF - Tax Incentive Financing

For recreation and trail amenities within or near TIF districts, the redevelopment commission (RDC) can play a partner role in helping to fund capital costs involved with developing new park and trails amenities. This aids in improving quality of life and reducing blight.

HIF — **Highway Impact Fees**

Similar to the Recreation Impact Fee funding source, the City's Highway Impact Fees can be used for trail development within road right-of-ways.

LWCF — Land and Water Conservation Funds

Administered by the Indiana Department of Natural Resources, Division of Outdoor Recreation, these funds are used most predominantly for park development of outdoor recreation facilities. These grant funds can be utilized to finance up to 50% of the cost of eligible projects and are awarded annually. To qualify for LWCF funds, a city/county must have a park and recreation board established in accordance with state statues and have an approved Park and Recreation Master Plan.

HCT – President Benjamin Harrison Conservation Trust

President Benjamin Harrison Conservation Trust was created to fund the purchase of natural areas for public use. Funded by the sale of environmental license plates and donations, the money is used for land acquisition. A Project Committee reviews the proposed projects submitted to the Conservation Trust Committee, which in turn recommends approval by the Governor. The Trust Committee members are appointed by the governor and legislative leaders. A portion of the Conservation Trust funds is available to the Division of Outdoor Recreation for the purchase of land that meets established criteria. Projects could include greenways and land for trails.

RTP —Recreational Trails Program

The Recreational Trails Program (RTP) is an assistance program of the Department of Transportation's Federal Highway Administration (FHWA). Federal transportation funds benefit recreation by making funds available to the States to develop and maintain recreational trails and trail-related facilities for both non-motorized and motorized recreational trail uses. The RTP funds come from the Federal Highway Trust Fund, and represent a portion of the motor fuel excise tax collected from non-highway recreational fuel use: fuel used for off-highway recreation by snowmobiles, all-terrain vehicles, off-highway motorcycles, and off-highway light trucks.

HPF — Historic Preservation Fund Program

Each year, the U.S. Congress appropriates approximately funds to the Historic Preservation Fund (HPF) The HPF provides matching grants to encourage private and non-federal investment in historic preservation efforts nationwide, and assists State, local governments, and Indian tribes with expanding and accelerating their historic preservation activities nationwide. HPF grants serve as a catalyst and "seed money" for preserving and protecting our nation's irreplaceable heritage for this and future generations.

LARE — Lake and River Enhancement

The goal of the Division of Fish and Wildlife's Lake and River Enhancement Section is to protect and enhance aquatic habitat for fish and wildlife, to insure the continued viability of Indiana's publicly accessible lakes and streams for multiple uses, including recreational opportunities. This is accomplished through measures that reduce non-point sediment and nutrient pollution of surface waters to a level that meets or surpasses state water quality standards. To accomplish this goal, the LARE Program provides technical and financial assistance for qualifying projects.

OG — Other Grants

Other grant sources, besides the traditional recreation related ones sponsored by the state and federal government, exist for park improvement projects. Also, there are urban forestry grants available and grants from the Indiana Arts Commission that can be related to park and recreation projects. Private companies are also often sponsors of foundations and grant programs that may be related to an aspect of park and recreation such as tree planting, aid to persons with disabilities, or programs for disadvantaged youth. Companies also sometimes sponsor volunteer programs to the community with their employee or executive resources. In addition, Elkhart County Parks has opportunities to apply for a grant with the Community Foundation of Elkhart County.

Funding Sources

- A. Indiana Department of Transportation
- B. Indiana Department of Natural Resources, Division of Outdoor Recreation
- C. Indiana Committee for the Humanities
- D. Indiana Arts Commission
- E. Indiana Department of Aging and Community Services
- F. Indiana Federal Property Program
- G. Indiana Department of Commerce
- H. Indiana State Board of Health
- I. U.S. Department of Commerce, Economic Development Administration
- J. U.S. Department of Health and Human Services
- K. U.S. Army Corps of Engineers
- L. U.S. Armed Services
- M. U.S. Department of Education
- N. President's Council on Physical Fitness and Sports
- O. Green Thumb, Inc.
- P. The Nature Conservancy
- Q. Acres, Inc.
- R. The Trust for Public Land
- S. National Association for the Exchange of Industrial Resources
- T. Fish America Foundation

- U. Capital Fund Drive Campaign
- V. Memorial GivingW. Deferred Giving
- X. Public-Private Partnerships
- Y. Private Philanthropy
- Z. Park Foundations and "Friends" Groups

The aforementioned funding sources are not intended as an exhaustive list of available sources. In carrying out its responsibilities, the Park and Recreation Board will continue to research various federal grant-in-aid programs and private sector resources that could be utilized in the development of park and recreation projects.





Section F: Resolutions and Approvals

| Board Resolution Adopting Master Plan | Page F - | - 3 |
|---------------------------------------|----------|-----|
| Section 504 Assurance of Compliance | Page F - | _ |
| IDNR Approval Letter | Page F - | _ 5 |

Resolution Adopting the Elkhart County Parks Master Plan Update 2024-2028

WHEREAS, the Elkhart County Park and Recreation Board is aware of the parks and recreational needs of the residents of the County of Elkhart;

WHEREAS, the Elkhart County Park and Recreation Board is desirous of providing aesthetic and functional parks and recreational facilities and programs to the residents of Elkhart County and to meet their needs, and;

WHEREAS, the Elkhart County Park and Recreation Board realizes the importance of sound planning in order to meet the needs of its citizenry, and;

WHEREAS, the Elkhart County Park and Recreation Board is continually aware of the value and importance of leisure opportunities and recreational programs and facilities to the future of the Elkhart County Parks and Recreation Department, its programs and services, and to the residents of Elkhart County,

NOW THEREFORE BE IT RESOLVED that the Elkhart County Park and Recreation Board, by unanimous declaration, does adopt the Elkhart County Parks and Recreation Master Plan 2024-2028, dated April 8, 2024 as its official plan for the growth and development of parks and recreation opportunities in Elkhart County, Indiana, over the next five years. The Elkhart County Park and Recreation Board is committed to an annual review and update of the goals and objectives of this Master Plan.

Passed and signed the Eighth day of April, Two Thousand Twenty Four (2024)

Elkhart County Park and Recreation Board:

| County | Andrews | County |
| County | Andrews | Member |
| County | August |
| County | Au

Part III-Checklist of Employment Practices [43 CFR, Section 17.210; Guideline Section VI.

ASSURANCE OF COMPLAINCE SECTION 504 OF THE REHABILITATION ACT OF 1973

The Elkhart County Park Board (Applicant) has received and read the guidelines for compliance with Section 504 of the Rehabilitation Act of 1973 issued by the United States Department of the Interior and will comply with these guidelines and the Act.

SIGNATURE May Myllo

Klaus Mueller (President's printed name)

SIGNATURE

Karen Mackowiak

(Secretary's printed name)

DATE 4-8-24

Greg Beilfuss - Chief Planner 2024 IDNR – State Parks: Community Grants and Trails 402 W. Washington St., W298 Indianapolis, IN 42204-2782 (317) 232-4071 May 9th,

Klaus Mueller Elkhart County Park Board 211 W. Lincoln Ave. Goshen, IN 46526

Dear Klaus,

The DNR Division of State Parks planning staff has reviewed the final draft of the 2024-2029 Elkhart County Five Year Parks and Recreation Master Plan. The plan meets the Department of Natural Resources' minimum requirements for local parks and recreation master plans. This letter certifies that your community **is eligible to apply for Land and Water Conservation Fund (LWCF) Grants through this office in the 2024 grant year**. A new plan will be due on November 15th, 2029 at which time your current LWCF grant application eligibility will expire.

If you haven't already, we strongly recommend that you contact our grant section chief as soon as possible about future grant applications. The grants staff can assist in your grant application process. They can be reached by phone at: (317) 232-1295 or by e-mail at: nsimmons@dnr.lN.gov.

We support your planning efforts and encourage your participation in the grant programs administered by the Division of State Parks. If you require further information regarding planning, do not hesitate to call me at: (317) 232-4071 or by e-mail at: gbeilfuss@dnr.IN.gov.

Sincerely,

Greg Beilfuss Chief Planner - IDNR Division of State Parks, Community Grants and Trails



Appendix

Reference Sources Used in this Study
Appendix Items



Reference Sources Used in this Study

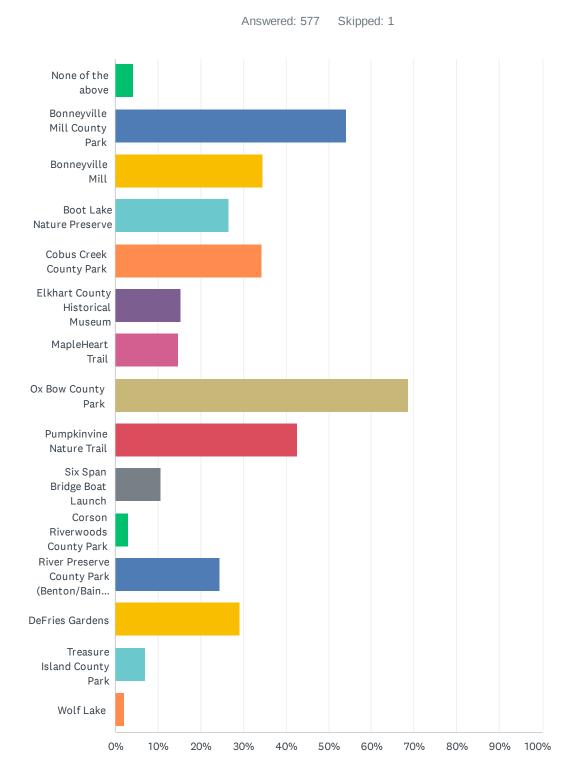
- Soil Survey of Elkhart County Indiana
- Esri, ACS
- Economic Development Corporation of Elkhart County
- Elkhart County Park & Recreation Master Plan Update 2019-2023
- Greater Elkhart Chamber
- Indiana Statewide Comprehensive Outdoor Recreation Plan, 2021-2025
- www.amishcountry.org
- www.stats.indiana.edu
- www.vibrantelkhartcounty.org
- www.connectinelkhartcounty.com
- www.elkhartcountyparks.org

Appendix Items

- Elkhart County Parks Community Survey Results English
- Elkhart County Parks Community Survey Results Spanish
- Public Meetings Advertisement
- Public Meeting Attendance sheets
- Public Presentation of Master Plan Press Release
- Public Presentation of Master Plan
- Public Presentation of Master Plan Approval Report
- ADA Grievance-Procedure



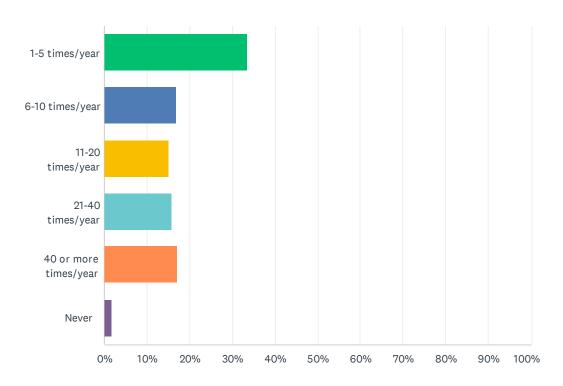
Q1 Which of the following parks or facilities have you visited in the past 12 months? (check all that apply)



| ANSWER CHOICES | RESPONSES | |
|---|-----------|-----|
| None of the above | 4.33% | 25 |
| Bonneyville Mill County Park | 54.07% | 312 |
| Bonneyville Mill | 34.49% | 199 |
| Boot Lake Nature Preserve | 26.69% | 154 |
| Cobus Creek County Park | 34.32% | 198 |
| Elkhart County Historical Museum | 15.25% | 88 |
| MapleHeart Trail | 14.73% | 85 |
| Ox Bow County Park | 68.63% | 396 |
| Pumpkinvine Nature Trail | 42.63% | 246 |
| Six Span Bridge Boat Launch | 10.75% | 62 |
| Corson Riverwoods County Park | 2.95% | 17 |
| River Preserve County Park (Benton/Baintertown) | 24.61% | 142 |
| DeFries Gardens | 29.12% | 168 |
| Treasure Island County Park | 6.93% | 40 |
| Wolf Lake | 2.08% | 12 |
| Total Respondents: 577 | | |

Q2 How often do you visit the Elkhart County Parks, historical sites, or trails listed above (choose ONE)?

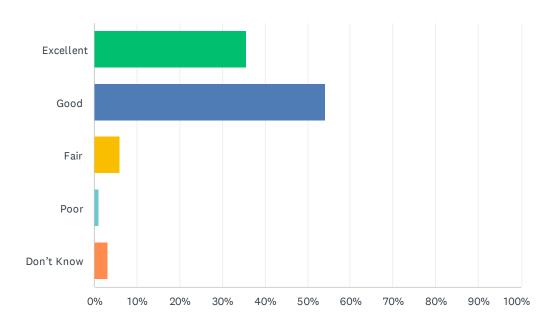
Answered: 577 Skipped: 1



| ANSWER CHOICES | RESPONSES |
|-----------------------|------------|
| 1-5 times/year | 33.45% 193 |
| 6-10 times/year | 16.81% 97 |
| 11-20 times/year | 15.08% 87 |
| 21-40 times/year | 15.77% 91 |
| 40 or more times/year | 17.16% 99 |
| Never | 1.73% |
| TOTAL | 577 |

Q3 How would you rate the general upkeep and maintenance of the existing Elkhart County Parks facilities?

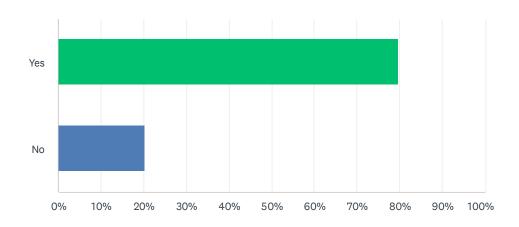
Answered: 577 Skipped: 1



| ANSWER CHOICES | RESPONSES | |
|----------------|-----------|-----|
| Excellent | 35.53% | 205 |
| Good | 54.07% | 312 |
| Fair | 6.07% | 35 |
| Poor | 1.04% | 6 |
| Don't Know | 3.29% | 19 |
| TOTAL | | 577 |

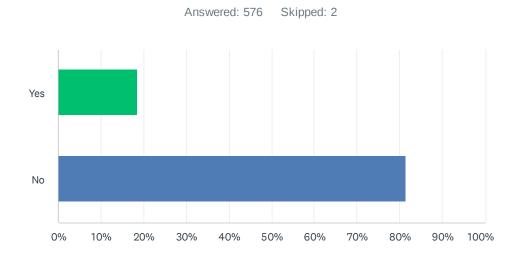
Q4 Are you aware that Elkhart County Parks is operated separately from Goshen Parks & Recreation, Elkhart (City) Parks & Recreation, Middlebury Parks & Recreation Department, Bristol Parks Department, and Nappanee Parks and Recreation and others?

Answered: 577 Skipped: 1



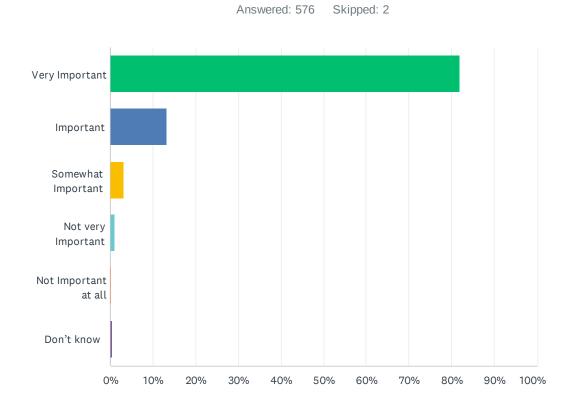
| ANSWER CHOICES | RESPONSES | |
|----------------|-----------|-----|
| Yes | 79.72% | 460 |
| No | 20.28% | 117 |
| TOTAL | | 577 |

Q5 Are you aware Elkhart County is considered one of 14 counties 'critically deficit' in the amount of public land available to the present population according to the Indiana DNR Statewide Comprehensive Outdoor Recreation Plan?



| ANSWER CHOICES | RESPONSES | |
|----------------|-----------|-----|
| Yes | 18.58% | 107 |
| No | 81.42% | 469 |
| TOTAL | | 576 |

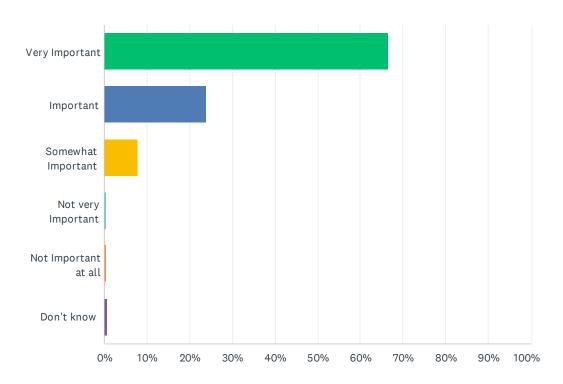
Q6 How would you rate the importance of protecting natural open space and providing recreational opportunities via trails and waterways in Elkhart County?



| ANSWER CHOICES | RESPONSES | |
|----------------------|-----------|-----|
| Very Important | 81.94% | 472 |
| Important | 13.19% | 76 |
| Somewhat Important | 3.13% | 18 |
| Not very Important | 1.04% | 6 |
| Not Important at all | 0.17% | 1 |
| Don't know | 0.52% | 3 |
| TOTAL | | 576 |

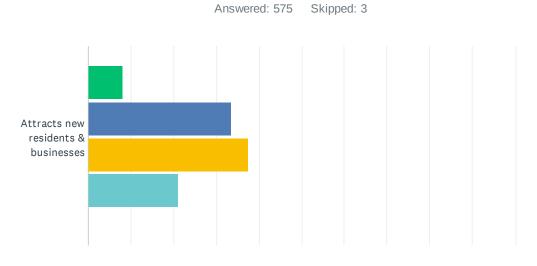
Q7 How would you rate the importance of preserving historic and cultural resources of Elkhart County?

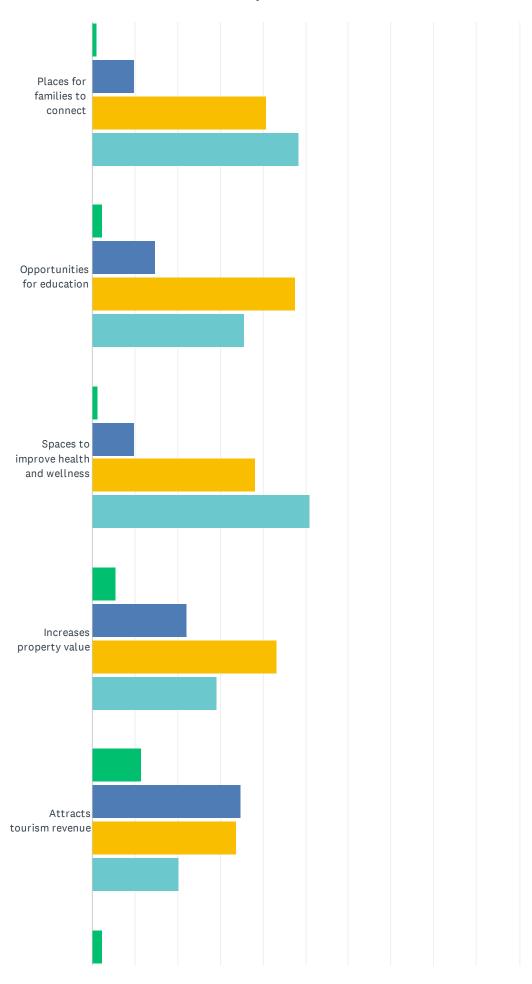
Answered: 573 Skipped: 5

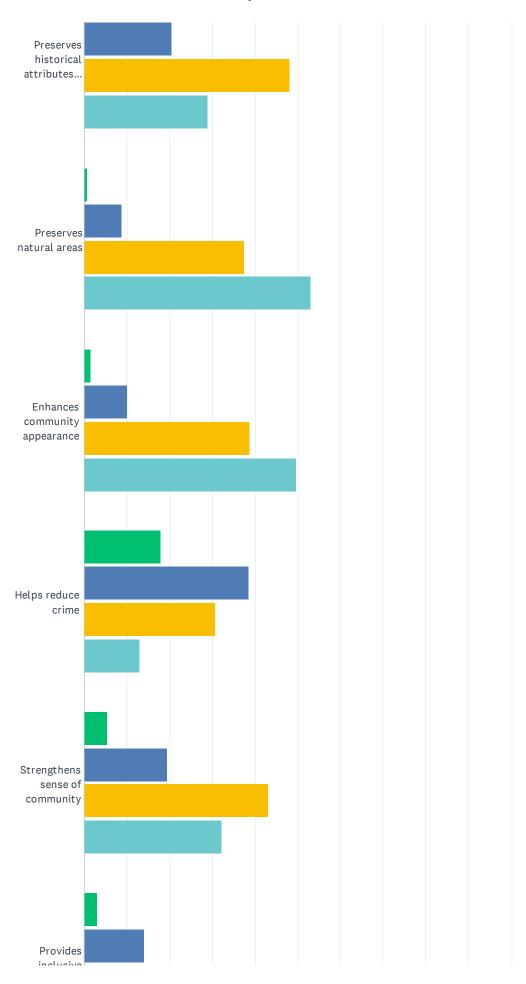


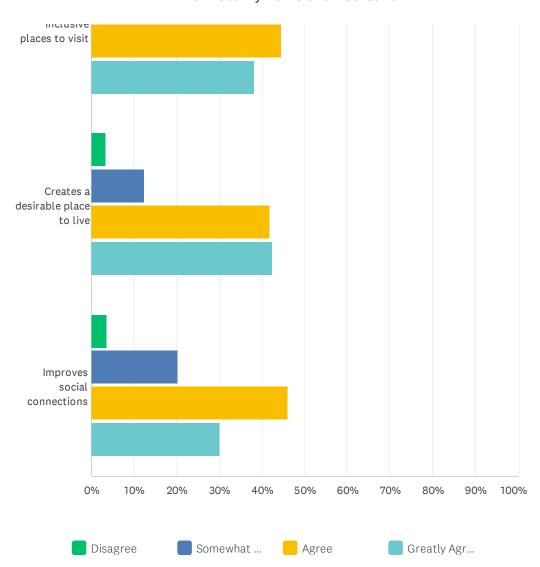
| ANSWER CHOICES | RESPONSES | |
|----------------------|-----------|----|
| Very Important | 66.49% | 31 |
| Important | 23.91% | 37 |
| Somewhat Important | 7.85% 4 | 15 |
| Not very Important | 0.52% | 3 |
| Not Important at all | 0.52% | 3 |
| Don't know | 0.70% | 4 |
| TOTAL | 57 | 73 |

Q8 Do you agree that the Elkhart County Parks provides these benefits to your community?





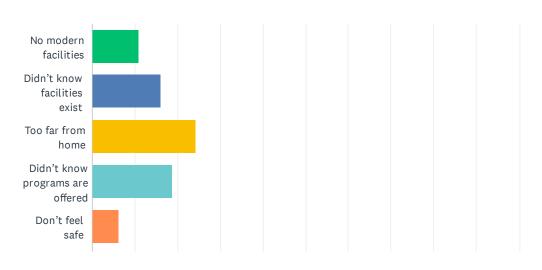


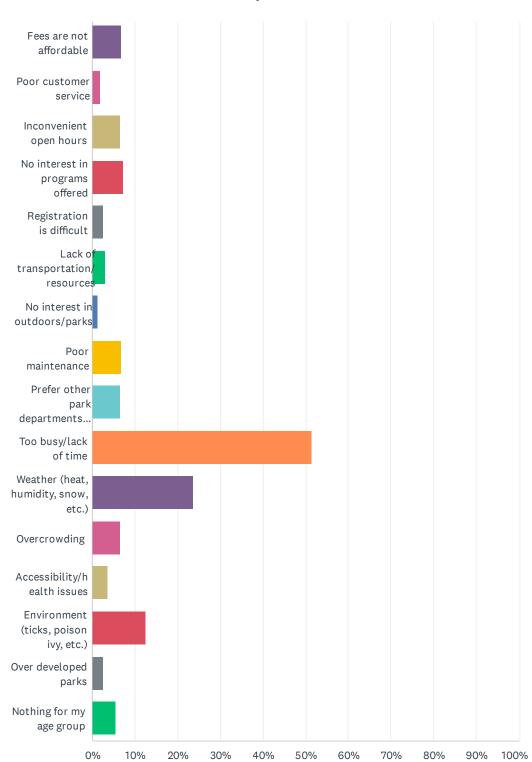


| | DISAGREE | SOMEWHAT AGREE | AGREE | GREATLY AGREE | TOTAL | WEIGHTED AVERAGE |
|---------------------------------------|---------------|-------------------|---------------|------------------|-------|---------------------|
| Attracts new residents & businesses | 8.06% 46 | 33.45% 191 | 37.48% 214 | 21.02% 120 | 571 | 2.71 |
| Places for families to connect | 1.04% | 9.91% 57 | 40.70% 234 | 48.35% 278 | 575 | 3.36 |
| Opportunities for education | 2.26% 13 | 14.63% 84 | 47.56% 273 | 35.54% 204 | 574 | 3.16 |
| Spaces to improve health and wellness | 1.22% 7 | 9.74% 56 | 38.09% 219 | 50.96% 293 | 575 | 3.39 |
| Increases property value | 5.48% 31 | 22.08% 125 | 43.29% 245 | 29.15% 165 | 566 | 2.96 |
| Attracts tourism revenue | 11.44% 65 | 34.68% 197 | 33.63% 191 | 20.25% 115 | 568 | 2.63 |
| Preserves historical attributes | 2.45% 14 | 20.49% 117 | 48.16% 275 | 28.90% 165 | 571 | 3.04 |
| Preserves natural areas | 0.70% | 8.70% 50 | 37.57% 216 | 53.04% 305 | 575 | 3.43 |
| Enhances community appearance | 1.40% 8 | 9.98% 57 | 38.88% 222 | 49.74% 284 | 571 | 3.37 |
| Helps reduce crime | 17.83% 100 | 38.50% 216 | 30.66% 172 | 13.01% 73 | 561 | 2.39 |
| Strengthens sense of community | 5.26% 30 | 19.47% 111 | 43.16% 246 | 32.11% 183 | 570 | 3.02 |
| Provides inclusive places to visit | 3.01% 17 | 14.16% 80 | 44.60% 252 | 38.23% 216 | 565 | 3.18 |
| Creates a desirable place to live | 3.33% 19 | 12.46% 71 | 41.75% 238 | 42.46% 242 | 570 | 3.23 |
| Improves social connections | 3.68% | 20.18% 115 | 46.14% 263 | 30.00% 171 | 570 | 3.02 |

Q9 Check the reasons that prevent your household from using an Elkhart County Parks facility and/or program (check all that apply)

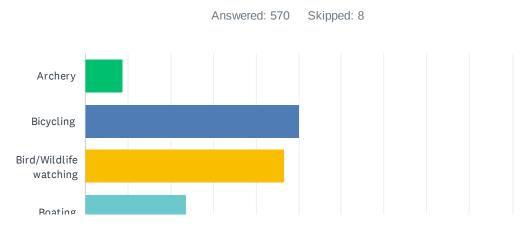


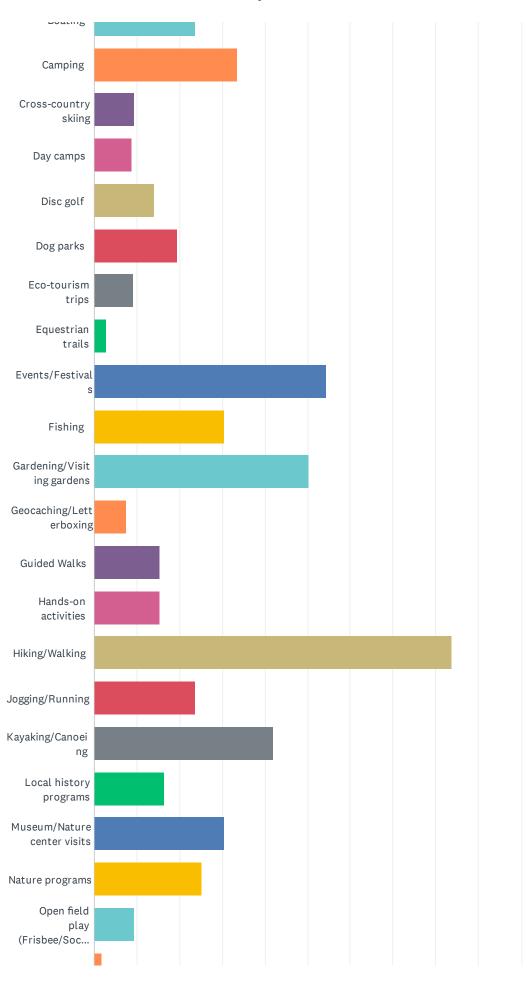


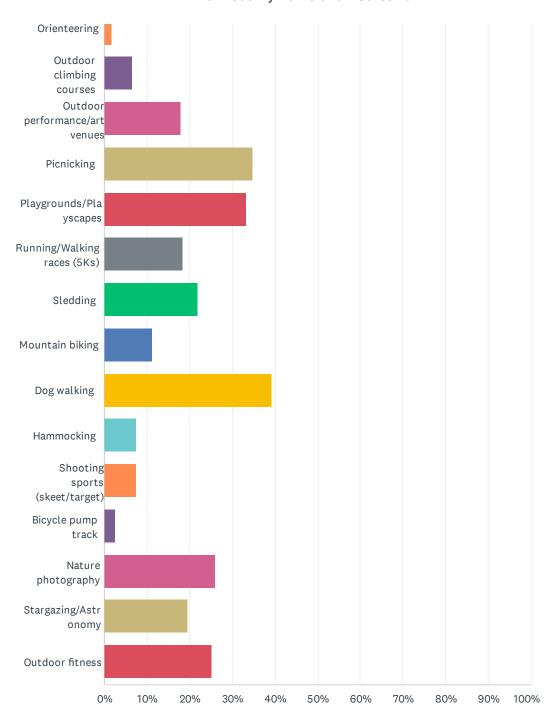


| ANSWER CHOICES | RESPONSES | |
|---------------------------------------|-----------|-----|
| No modern facilities | 10.78% | 47 |
| Didn't know facilities exist | 16.06% | 70 |
| Too far from home | 24.31% | 106 |
| Didn't know programs are offered | 18.81% | 82 |
| Don't feel safe | 6.19% | 27 |
| Fees are not affordable | 6.88% | 30 |
| Poor customer service | 1.83% | 8 |
| Inconvenient open hours | 6.65% | 29 |
| No interest in programs offered | 7.34% | 32 |
| Registration is difficult | 2.52% | 11 |
| Lack of transportation/resources | 2.98% | 13 |
| No interest in outdoors/parks | 1.38% | 6 |
| Poor maintenance | 6.88% | 30 |
| Prefer other park departments | 6.65% | 29 |
| Too busy/lack of time | 51.38% | 224 |
| Weather (heat, humidity, snow, etc.) | 23.62% | 103 |
| Overcrowding | 6.65% | 29 |
| Accessibility/health issues | 3.67% | 16 |
| Environment (ticks, poison ivy, etc.) | 12.61% | 55 |
| Over developed parks | 2.52% | 11 |
| Nothing for my age group | 5.50% | 24 |
| Total Respondents: 436 | | |

Q10 Which of these leisure/recreation activities does your household presently participate in? (check all that apply)



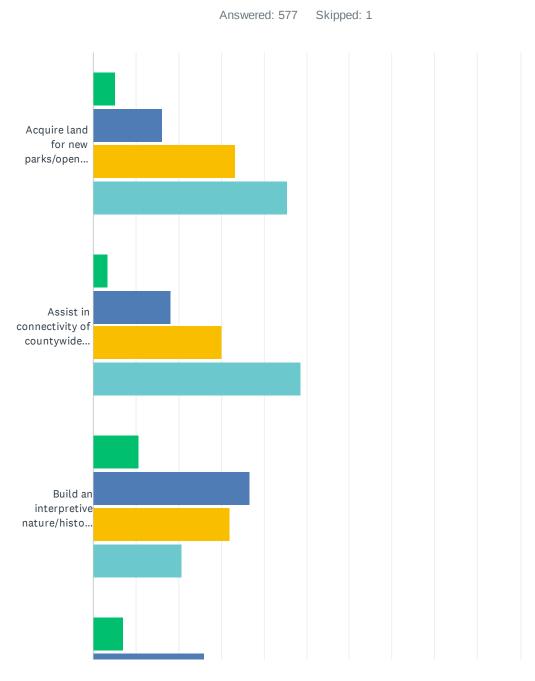


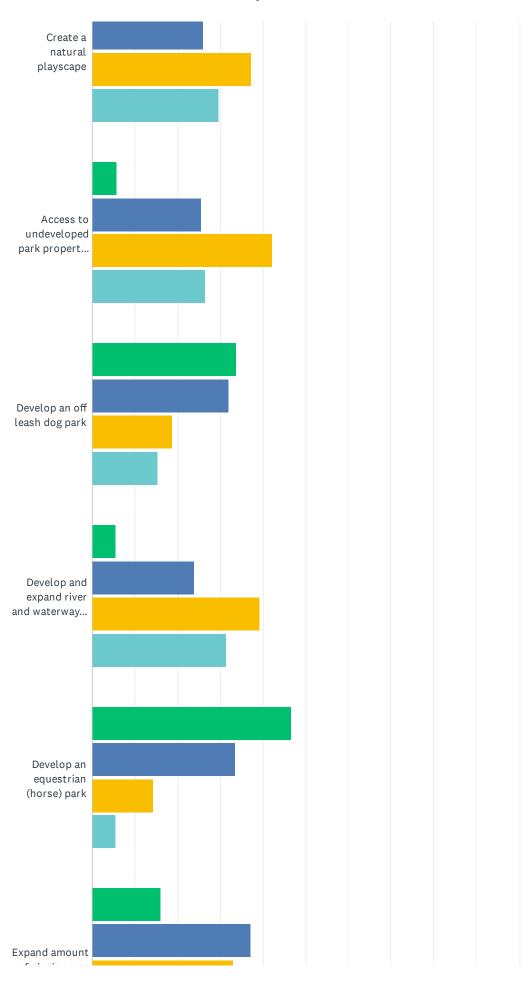


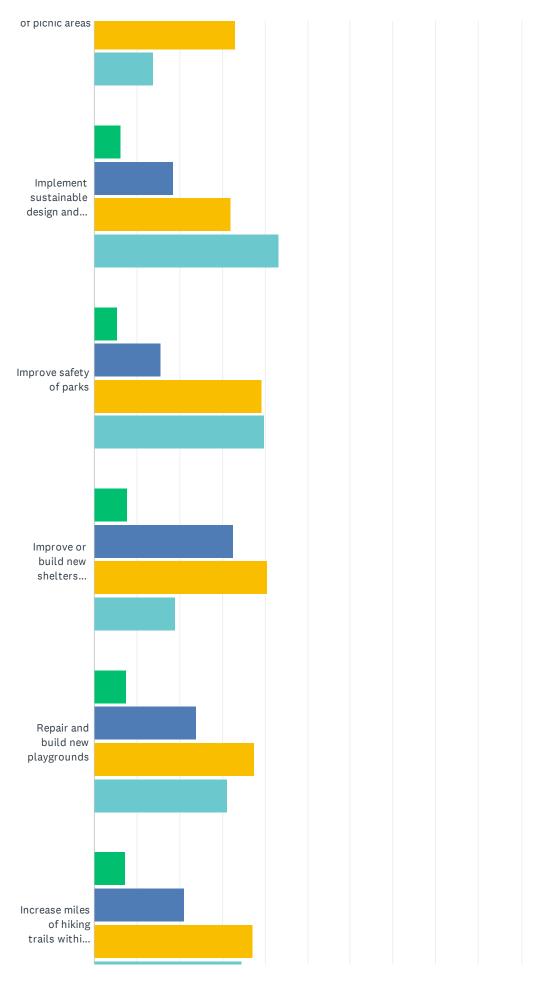
| ANSWER CHOICES | RESPONSES | |
|----------------------------------|-----------|-----|
| Archery | 8.77% | 50 |
| Bicycling | 50.00% | 285 |
| Bird/Wildlife watching | 46.67% | 266 |
| Boating | 23.68% | 135 |
| Camping | 33.51% | 191 |
| Cross-country skiing | 9.30% | 53 |
| Day camps | 8.77% | 50 |
| Disc golf | 14.04% | 80 |
| Dog parks | 19.47% | 111 |
| Eco-tourism trips | 9.12% | 52 |
| Equestrian trails | 2.81% | 16 |
| Events/Festivals | 54.39% | 310 |
| Fishing | 30.53% | 174 |
| Gardening/Visiting gardens | 50.35% | 287 |
| Geocaching/Letterboxing | 7.37% | 42 |
| Guided Walks | 15.44% | 88 |
| Hands-on activities | 15.44% | 88 |
| Hiking/Walking | 83.86% | 478 |
| Jogging/Running | 23.68% | 135 |
| Kayaking/Canoeing | 41.93% | 239 |
| Local history programs | 16.32% | 93 |
| Museum/Nature center visits | 30.53% | 174 |
| Nature programs | 25.26% | 144 |
| Open field play (Frisbee/Soccer) | 9.30% | 53 |
| Orienteering | 1.75% | 10 |
| Outdoor climbing courses | 6.67% | 38 |
| Outdoor performance/art venues | 17.89% | 102 |
| Picnicking | 34.74% | 198 |
| Playgrounds/Playscapes | 33.16% | 189 |
| Running/Walking races (5Ks) | 18.42% | 105 |
| Sledding | 21.93% | 125 |
| Mountain biking | 11.40% | 65 |

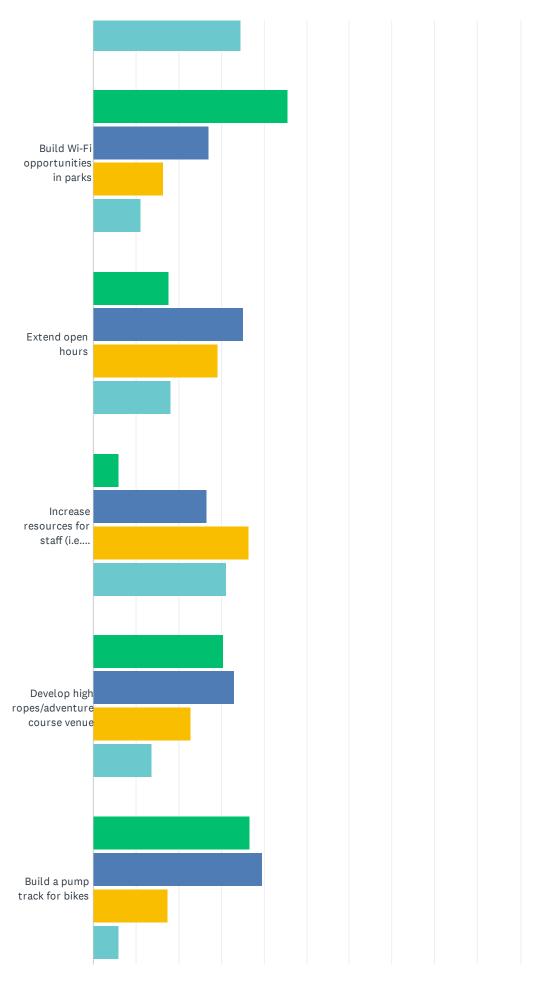
| Dog walking Hammocking | 39.30% -7.54% | 224 43 |
|--------------------------------|------------------|-----------|
| Shooting sports (skeet/target) | 7.54% | 43 |
| Bicycle pump track | 2.63% | 15 |
| Nature photography | 25.96% | 148 |
| Stargazing/Astronomy | 19.65% | 112 |
| Outdoor fitness | 25.26% | 144 |
| Total Respondents: 570 | | |

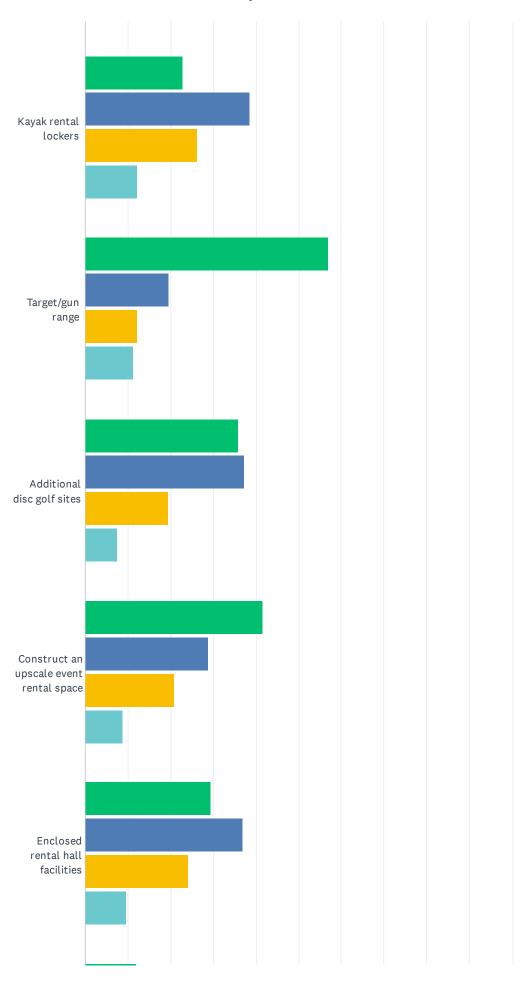
Q11 How would you rate the importance of these IMPROVEMENTS to the Elkhart County Parks over the next 5 years?

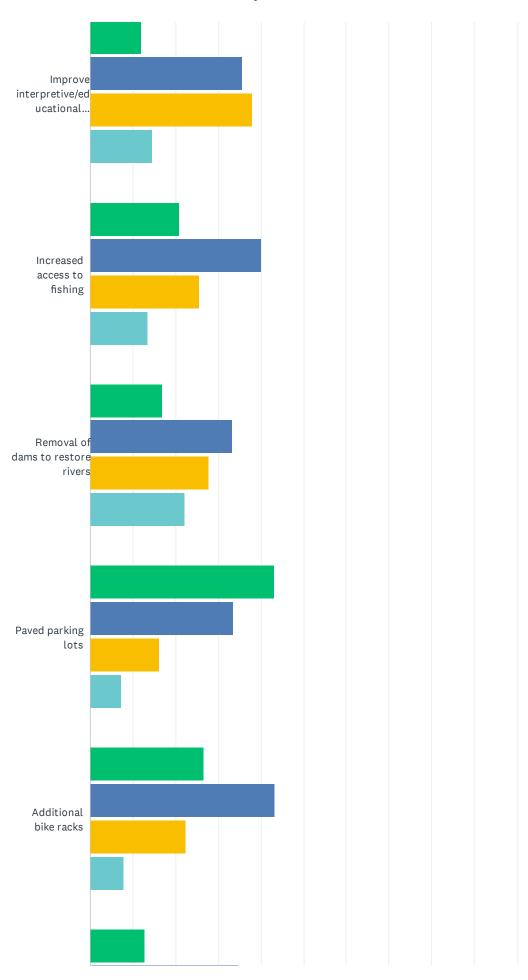


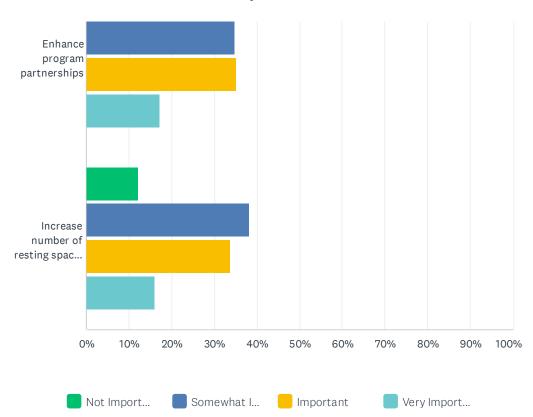












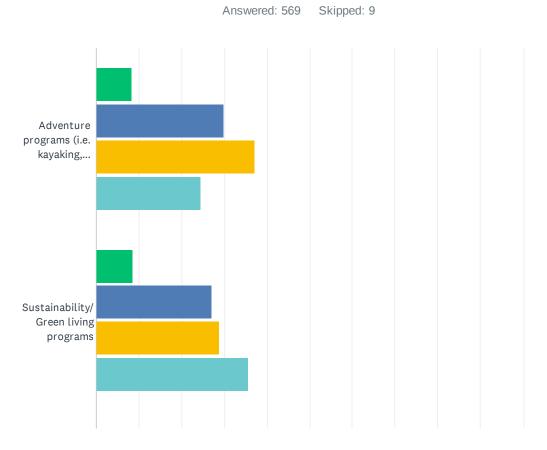
| | NOT IMPORTANT | SOMEWHAT IMPORTANT | IMPORTANT | VERY IMPORTANT | TOTAL | WEIGHTED AVERAGE |
|---|------------------|-----------------------|---------------|-------------------|-------|---------------------|
| Acquire land for new parks/open spaces/natural areas | 5.05% 29 | 16.20% 93 | 33.28% 191 | 45.47% 261 | 574 | 3.19 |
| Assist in connectivity of countywide multi-use trail system | 3.32% 19 | 18.15% 104 | 30.02% 172 | 48.52% 278 | 573 | 3.24 |
| Build an interpretive nature/history center | 10.56% 60 | 36.62% 208 | 32.04% 182 | 20.77% 118 | 568 | 2.63 |
| Create a natural playscape | 6.96% 39 | 26.07% 146 | 37.32% 209 | 29.64% 166 | 560 | 2.90 |
| Access to undeveloped park properties (i.e. Wolf Lake) | 5.84% 33 | 25.49% 144 | 42.30% 239 | 26.37% 149 | 565 | 2.89 |
| Develop an off leash dog park | 33.75% 190 | 31.97% 180 | 18.83% 106 | 15.45% 87 | 563 | 2.16 |
| Develop and expand river and waterway access sites | 5.64% 32 | 23.81% 135 | 39.15% 222 | 31.39% 178 | 567 | 2.96 |
| Develop an equestrian (horse) park | 46.80% 263 | 33.45% 188 | 14.23% 80 | 5.52% 31 | 562 | 1.78 |
| Expand amount of picnic areas | 15.99% 90 | 37.12% 209 | 33.04% 186 | 13.85% 78 | 563 | 2.45 |
| Implement sustainable design and green practices | 6.17% 35 | 18.52% 105 | 31.92% 181 | 43.39% 246 | 567 | 3.13 |
| Improve safety of parks | 5.29% 30 | 15.52% 88 | 39.33% 223 | 39.86% 226 | 567 | 3.14 |
| Improve or build new shelters | 7.76% 44 | 32.63% 185 | 40.56% 230 | 19.05% 108 | 567 | 2.71 |
| Repair and build new playgrounds | 7.45% 42 | 23.94% 135 | 37.59% 212 | 31.03% 175 | 564 | 2.92 |
| Increase miles of hiking trails within parks | 7.22% 41 | 21.13% 120 | 37.15% 211 | 34.51% 196 | 568 | 2.99 |
| Build Wi-Fi opportunities in parks | 45.57% 257 | 27.13% 153 | 16.31% 92 | 10.99% 62 | 564 | 1.93 |
| Extend open hours | 17.66% 98 | 35.14% 195 | 29.19% 162 | 18.02% 100 | 555 | 2.48 |
| Increase resources for staff (i.e. nature center, equipment | 5.88% 33 | 26.56% 149 | 36.36% 204 | 31.19% 175 | 561 | 2.93 |
| Develop high ropes/adventure course venue | 30.50% 172 | 32.98% 186 | 22.87% 129 | 13.65% 77 | 564 | 2.20 |
| Build a pump track for bikes | 36.78% 203 | 39.67% 219 | 17.57% 97 | 5.98% 33 | 552 | 1.93 |
| Kayak rental lockers | 22.90% 128 | 38.64% 216 | 26.30% 147 | 12.16% 68 | 559 | 2.28 |
| Target/gun range | 56.99% 318 | 19.53% 109 | 12.19% 68 | 11.29% 63 | 558 | 1.78 |
| Additional disc golf sites | 35.78% 200 | 37.39% 209 | 19.32% 108 | 7.51% 42 | 559 | 1.99 |
| Construct an upscale event rental space | 41.53% 233 | 28.88% 162 | 20.86% 117 | 8.73% 49 | 561 | 1.97 |
| | | | | | | |

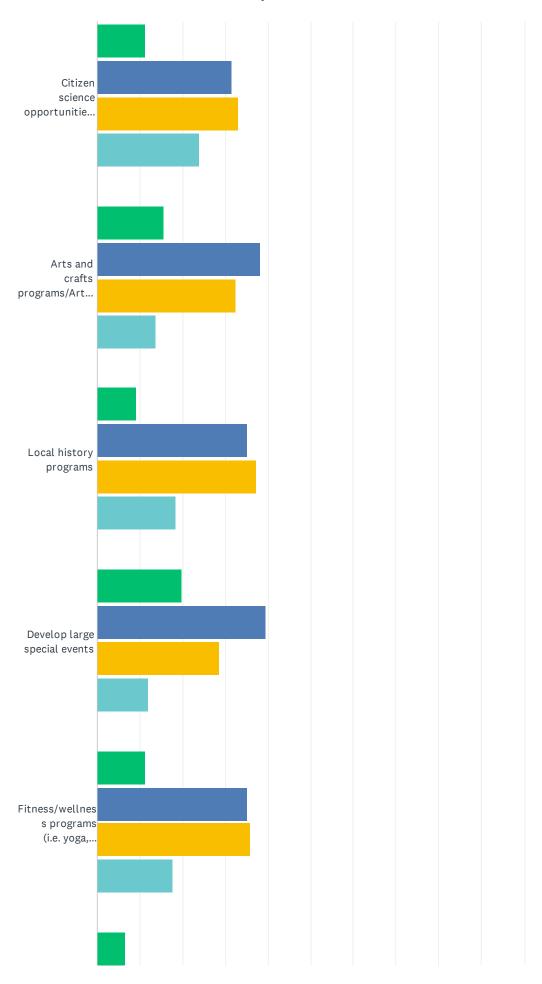
| Enclosed rental hall facilities | 29.41% 165 | 36.90% 207 | 24.06% 135 | 9.63% 54 | 561 | 2.14 |
|---|---------------|---------------|---------------|-------------|-----|------|
| Improve interpretive/educational | 11.99% | 35.60% | 37.92% | 14.49% | | |
| signage | 67 | 199 | 212 | 81 | 559 | 2.55 |
| Increased access to fishing | 20.93% | 40.07% | 25.58% | 13.42% | | |
| | 117 | 224 | 143 | 75 | 559 | 2.31 |
| Removal of dams to restore rivers | 16.82% | 33.27% | 27.79% | 22.12% | | |
| | 92 | 182 | 152 | 121 | 547 | 2.55 |
| Paved parking lots | 43.11% | 33.45% | 16.10% | 7.33% | | |
| , , | 241 | 187 | 90 | 41 | 559 | 1.88 |
| Additional bike racks | 26.68% | 43.19% | 22.32% | 7.80% | | |
| | 147 | 238 | 123 | 43 | 551 | 2.11 |
| Enhance program partnerships | 12.75% | 34.79% | 35.15% | 17.30% | | |
| | 70 | 191 | 193 | 95 | 549 | 2.57 |
| Increase number of resting spaces (i.e. | 12.17% | 38.10% | 33.69% | 16.05% | | |
| benches) | 69 | 216 | 191 | 91 | 567 | 2.54 |

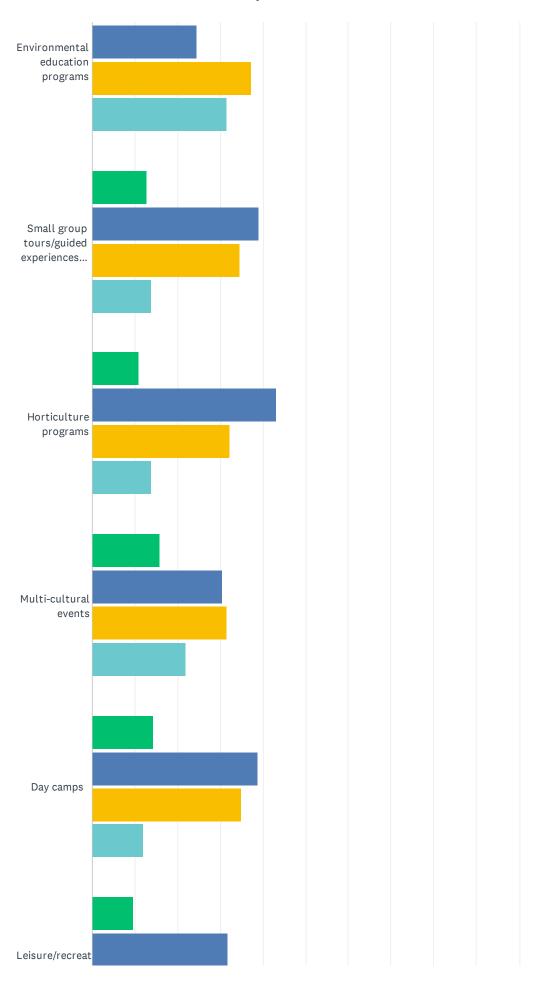
Q12 Is there an IMPROVEMENT you would like to see added within the next 5 years that is not on the above list?

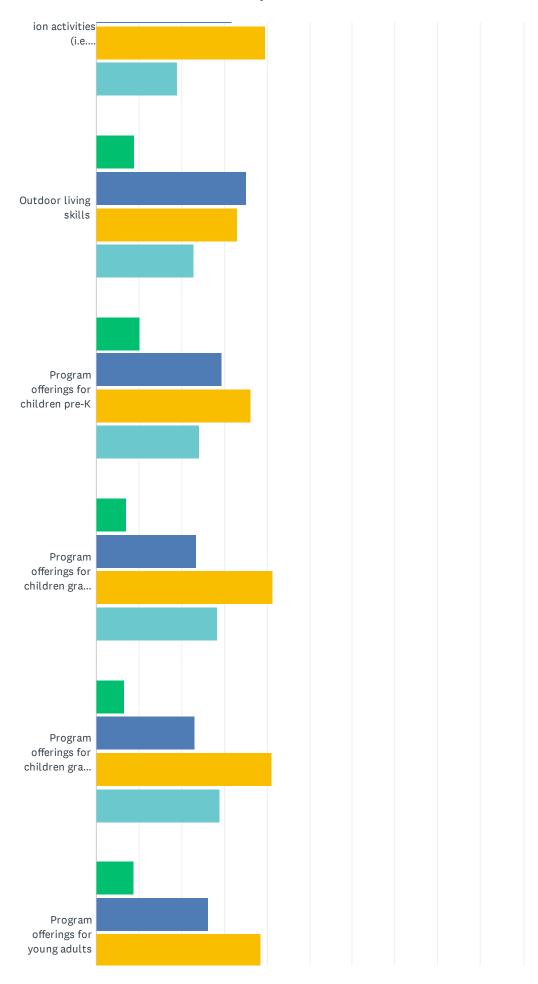
Answered: 177 Skipped: 401

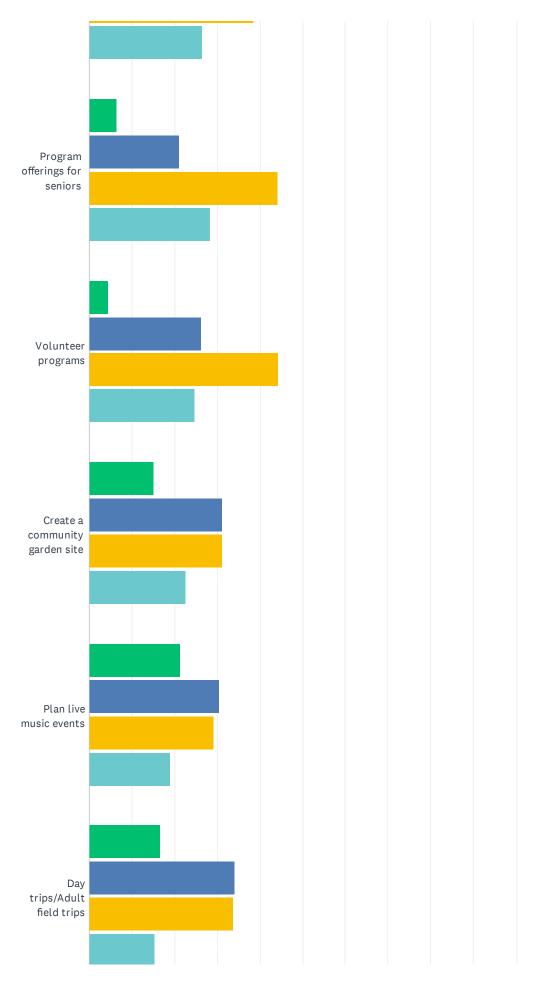
Q13 How would you rate the importance of adding or expanding these Elkhart County Parks SERVICES over the next five years.

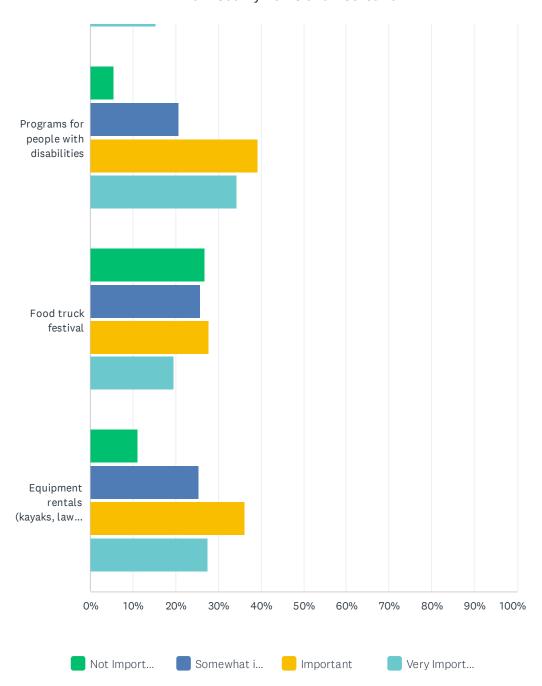












| | NOT IMPORTANT | SOMEWHAT IMPORTANT | IMPORTANT | VERY IMPORTANT | TOTAL | WEIGHTED AVERAGE |
|--|------------------|-----------------------|---------------|-------------------|-------|---------------------|
| Adventure programs (i.e. kayaking, climbing) | 8.32% 47 | 29.91% 169 | 37.17% 210 | 24.60% 139 | 565 | 2.78 |
| Sustainability/Green living programs | 8.59% 48 | 27.01% 151 | 28.80% 161 | 35.60% 199 | 559 | 2.91 |
| Citizen science opportunities (i.e. wildlife counts, bioblitz) | 11.33% 63 | 31.65% 176 | 33.09% 184 | 23.92% 133 | 556 | 2.70 |
| Arts and crafts programs/Art fair | 15.54% 87 | 38.21% 214 | 32.50% 182 | 13.75% 77 | 560 | 2.44 |
| Local history programs | 9.19% 51 | 35.14% 195 | 37.30% 207 | 18.38% 102 | 555 | 2.65 |
| Develop large special events | 19.89% 111 | 39.43% 220 | 28.67% 160 | 12.01% 67 | 558 | 2.33 |
| Fitness/wellness programs (i.e. yoga, 5Ks) | 11.25% 63 | 35.18% 197 | 35.89% 201 | 17.68% 99 | 560 | 2.60 |
| Environmental education programs | 6.62% 37 | 24.51% 137 | 37.39% 209 | 31.48% 176 | 559 | 2.94 |
| Small group tours/guided experiences | 12.75% 71 | 38.96% 217 | 34.47% 192 | 13.82% 77 | 557 | 2.49 |
| Horticulture programs | 10.91% | 43.09% 237 | 32.18% 177 | 13.82% 76 | 550 | 2.49 |
| Multi-cultural events | 15.73% 87 | 30.56% 169 | 31.65% 175 | 22.06% 122 | 553 | 2.60 |
| Day camps | 14.36% 79 | 38.73% 213 | 34.91% 192 | 12.00% 66 | 550 | 2.45 |
| Leisure/recreation activities (i.e. hayrides/bike tours) | 9.52% 53 | 31.78% 177 | 39.68% 221 | 19.03% 106 | 557 | 2.68 |
| Outdoor living skills | 8.89% 49 | 35.21% 194 | 33.03% 182 | 22.87% 126 | 551 | 2.70 |
| Program offerings for children pre-K | 10.27% 57 | 29.37% 163 | 36.22% 201 | 24.14% 134 | 555 | 2.74 |
| Program offerings for children grades K-5 | 7.03% 39 | 23.42% 130 | 41.26% 229 | 28.29% 157 | 555 | 2.91 |
| Program offerings for children grades 5- 12 | 6.68% 37 | 23.10% 128 | 41.16% 228 | 29.06% 161 | 554 | 2.93 |
| Program offerings for young adults | 8.79% 48 | 26.19% 143 | 38.64% 211 | 26.37% 144 | 546 | 2.83 |
| Program offerings for seniors | 6.50% 36 | 21.12% 117 | 44.04% 244 | 28.34% 157 | 554 | 2.94 |
| Volunteer programs | 4.55% 25 | 26.23% 144 | 44.44% 244 | 24.77% 136 | 549 | 2.89 |
| Create a community garden site | 15.06% 83 | 31.03% 171 | 31.22% 172 | 22.69% 125 | 551 | 2.62 |
| Plan live music events | 21.40% 119 | 30.40% 169 | 29.14% 162 | 19.06% 106 | 556 | 2.46 |
| Day trips/Adult field trips | 16.73% 92 | 34.18% 188 | 33.64% 185 | 15.45% 85 | 550 | 2.48 |

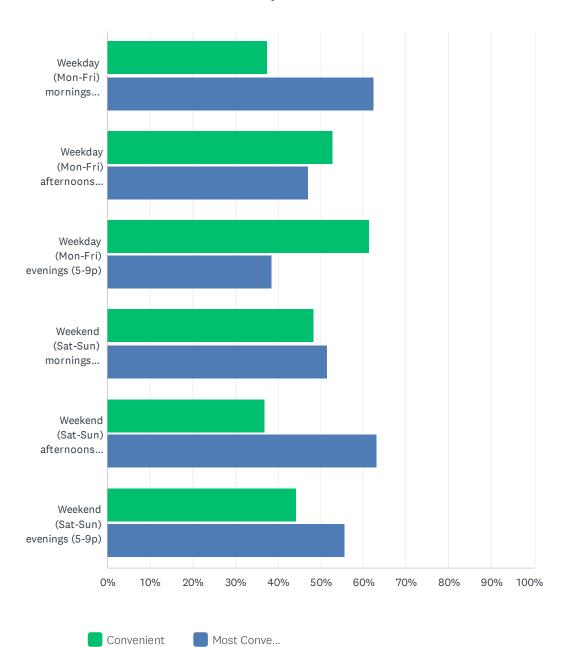
| Programs for people with disabilities | 5.64% 31 | 20.73% 114 | 39.27% 216 | 34.36% 189 | 550 | 3.02 |
|---|---------------|---------------|---------------|---------------|-----|------|
| Food truck festival | 26.81% 148 | 25.91% 143 | 27.72% 153 | 19.57% 108 | 552 | 2.40 |
| Equipment rentals (kayaks, lawn games, disc golf) | 11.09% 61 | 25.27% 139 | 36.18% 199 | 27.45% 151 | 550 | 2.80 |

Q14 Is there a SERVICE you would like to see implemented in the next 5 years at an Elkhart County Park that is not on the above list?

Answered: 75 Skipped: 503

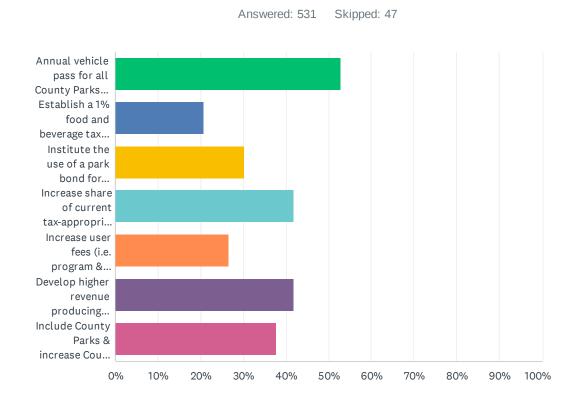
Q15 What are the TWO most convenient program times for your household to attend programs at the Museum, Mill, or within the Elkhart County Parks (choose TWO)?

Answered: 546 Skipped: 32



| | CONVENIENT | MOST CONVENIENT | TOTAL | WEIGHTED AVERAGE |
|---------------------------------------|---------------|-----------------|-------|------------------|
| Weekday (Mon-Fri) mornings (8a-12p) | 37.50% 21 | 62.50% 35 | 56 | 1.63 |
| Weekday (Mon-Fri) afternoons (12p-5p) | 52.81% 47 | 47.19% 42 | 89 | 1.47 |
| Weekday (Mon-Fri) evenings (5-9p) | 61.40% 105 | 38.60% 66 | 171 | 1.39 |
| Weekend (Sat-Sun) mornings (8a-12p) | 48.34% 102 | 51.66% 109 | 211 | 1.52 |
| Weekend (Sat-Sun) afternoons (12p-5p) | 36.81% 120 | 63.19% 206 | 326 | 1.63 |
| Weekend (Sat-Sun) evenings (5-9p) | 44.44% 52 | 55.56% 65 | 117 | 1.56 |

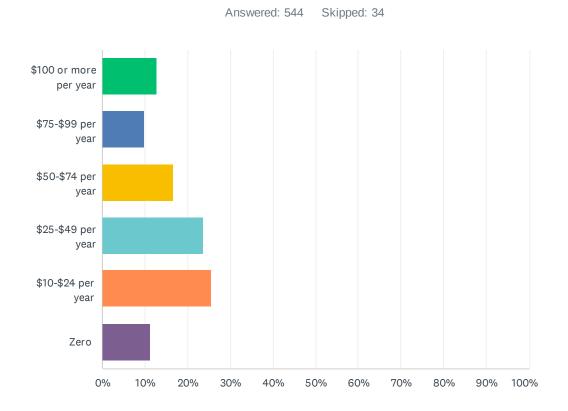
Q16 After FIRST seeking all applicable grants and donations, which of the following funding strategies would you support for additional improvements and growth of the Elkhart County Parks and facilities? (check all that apply):



| ANSWER CHOICES | RESPONSES | |
|--|-----------|-----|
| Annual vehicle pass for all County Parks (similar to Ox Bow) | 52.92% | 281 |
| Establish a 1% food and beverage tax | 20.72% | 110 |
| Institute the use of a park bond for capital projects | 30.32% | 161 |
| Increase share of current tax-appropriated budget | 41.81% | 222 |
| Increase user fees (i.e. program & shelter fees) | 26.55% | 141 |
| Develop higher revenue producing activities/facilities | 41.81% | 222 |
| Include County Parks & increase County Motel Tax by 1% | 37.66% | 200 |
| Total Respondents: 531 | | |

Q17 Costs for maintaining and developing parks and facilities may require increased future financial support via user fees, additional tax revenue, or park bonds. What is the additional annual amount your household would

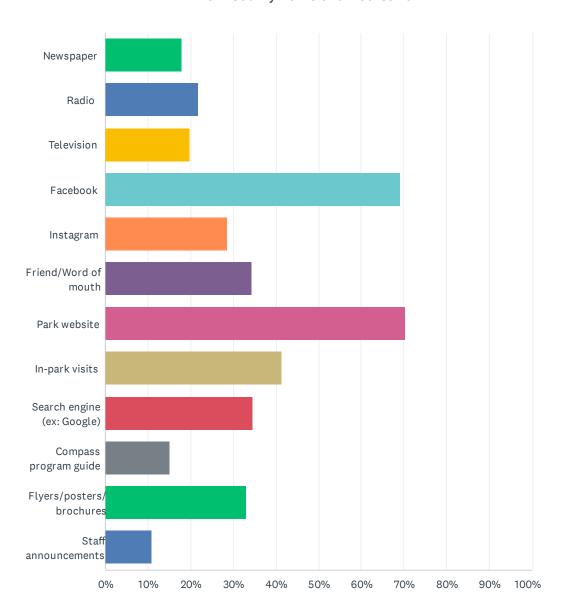
be willing to pay to improve and support growth of the Elkhart County Parks?



| ANSWER CHOICES | RESPONSES |
|------------------------|------------|
| \$100 or more per year | 12.87% 70 |
| \$75-\$99 per year | 9.74% 53 |
| \$50-\$74 per year | 16.73% 91 |
| \$25-\$49 per year | 23.71% 129 |
| \$10-\$24 per year | 25.55% 139 |
| Zero | 11.40% 62 |
| TOTAL | 544 |

Q18 How do you want to learn about the Elkhart County Parks facilities and programs? (check all that apply)

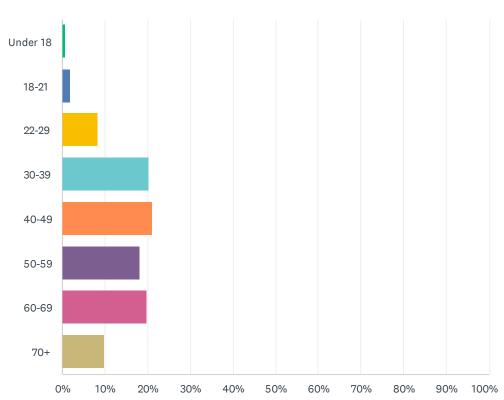
Answered: 550 Skipped: 28



| ANSWER CHOICES | RESPONSES | |
|----------------------------|-----------|-----|
| Newspaper | 18.00% | 99 |
| Radio | 21.82% | 120 |
| Television | 19.82% | 109 |
| Facebook | 69.09% | 380 |
| Instagram | 28.55% | 157 |
| Friend/Word of mouth | 34.36% | 189 |
| Park website | 70.36% | 387 |
| In-park visits | 41.27% | 227 |
| Search engine (ex: Google) | 34.55% | 190 |
| Compass program guide | 15.09% | 83 |
| Flyers/posters/brochures | 33.09% | 182 |
| Staff announcements | 10.91% | 60 |
| Total Respondents: 550 | | |

Q19 What is your age:

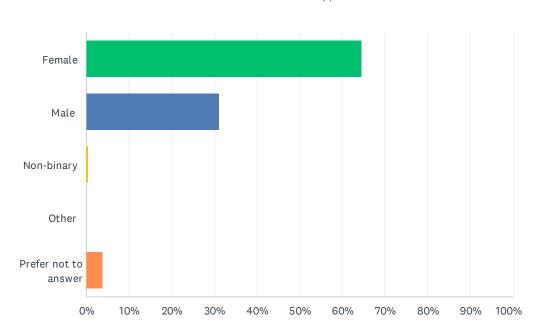




| ANSWER CHOICES | RESPONSES | |
|----------------|-----------|-----|
| Under 18 | 0.71% | 4 |
| 18-21 | 1.94% | 11 |
| 22-29 | 8.30% | 47 |
| 30-39 | 20.32% | 115 |
| 40-49 | 21.20% | 120 |
| 50-59 | 18.02% | 102 |
| 60-69 | 19.79% | 112 |
| 70+ | 9.72% | 55 |
| TOTAL | | 566 |

Q20 Gender?

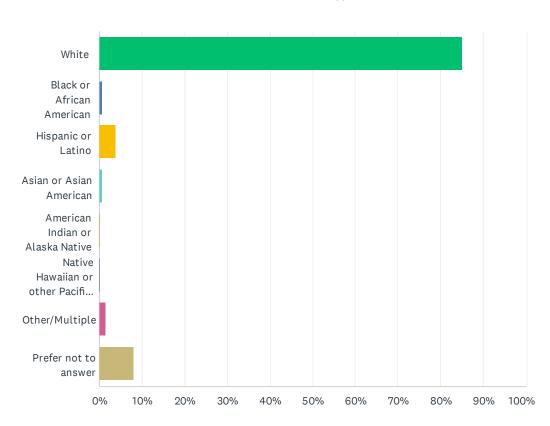
Answered: 564 Skipped: 14



| ANSWER CHOICES | RESPONSES | |
|----------------------|-----------|-----|
| Female | 64.54% | 364 |
| Male | 31.03% | 175 |
| Non-binary | 0.53% | 3 |
| Other | 0.00% | 0 |
| Prefer not to answer | 3.90% | 22 |
| TOTAL | | 564 |

Q21 What is your race/ethnicity?

Answered: 562 Skipped: 16

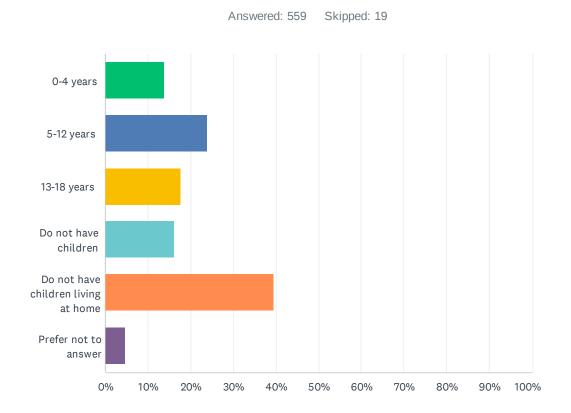


| ANSWER CHOICES | RESPONSES | |
|---|-----------|-----|
| White | 85.05% | 478 |
| Black or African American | 0.71% | 4 |
| Hispanic or Latino | 3.74% | 21 |
| Asian or Asian American | 0.71% | 4 |
| American Indian or Alaska Native | 0.18% | 1 |
| Native Hawaiian or other Pacific Islander | 0.18% | 1 |
| Other/Multiple | 1.42% | 8 |
| Prefer not to answer | 8.01% | 45 |
| TOTAL | | 562 |

Q22 What is your zip code?

Answered: 537 Skipped: 41

Q23 Select the age ranges of children in your household? (Select all that apply)



| ANSWER CHOICES | RESPONSES | |
|-------------------------------------|-----------|-----|
| 0-4 years | 13.77% | 77 |
| 5-12 years | 23.97% | 134 |
| 13-18 years | 17.71% | 99 |
| Do not have children | 16.10% | 90 |
| Do not have children living at home | 39.53% | 221 |
| Prefer not to answer | 4.65% | 26 |
| Total Respondents: 559 | | |

Q24 What other priorities, partnerships, or opportunities do you suggest for improving the Elkhart County Parks facilities and programs, including the Elkhart County Historical Museum and Mill?

Answered: 114 Skipped: 464

Q25 If you would like to receive additional information about the Elkhart County Parks programs and events please provide your name and email address.

Answered: 165 Skipped: 413

| ANSWER CHOICES | RESPONSES | |
|-----------------|-----------|-----|
| Name | 98.18% | 162 |
| Company | 0.00% | 0 |
| Address | 0.00% | 0 |
| Address 2 | 0.00% | 0 |
| City/Town | 0.00% | 0 |
| State/Province | 0.00% | 0 |
| ZIP/Postal Code | 0.00% | 0 |
| Country | 0.00% | 0 |
| Email Address | 100.00% | 165 |
| Phone Number | 0.00% | 0 |





PARKS ORG PARKS PARK MASTER PLAN

Public Meetings

• Thursday, August 31
Bonneyville Mill - One Room School House



Thursday, September 28
 Ox Bow County Park - Cottonwood Shelter

ALL MEETINGS BEGIN AT 6:00PM

Join one of these interactive meetings as we gather community input for the future of green spaces, trails, interpretation, and historic sites operated by Elkhart County Parks



Elkhart County Parks Master Plan Meeting August 31, 2023 Attendance

Grant Maust

Wade Mayberry

Doug Risser, Elkhart County Historical Society

Clarke Richardes, NIMBA

Karen Mackowiak, Elkhart County Park & Recreation Board

Pauline Snyder

Dany Meier, Indiana Master Naturalist

Margaret Easton, Paddle Michiana

Elkhart County Parks Master Plan Meeting Attendance Wednesday, September 20, 2023

Led by: Ronda DeCaire, Director of Parks

Mary Kauffman-Kennel, IMN

Jon Kauffman-Kennel

Terry Mark, Elkhart County Convention and Visitors Bureau

Donny Aleo, Deputy Director of Interpretive Services

Bernard Cunningham, Deputy Director of Park Operations

Elkhart County Parks Master Plan Meeting Attendance Thursday, September 28, 2023

Led by: Ronda DeCaire, Director of Parks

Jim Rasp

Brett Mitchell

Larry Ford, Friends of Elkhart County Parks

Klaus Mueller, Park Board

Karin Frey, Park Board

Larry Andrews, Park Board

Dirk Oyer

Jane Baker

Merle Baker



For immediate release - April 3, 2024

MEDIA CONTACT

RONDA DECAIRE | DIRECTOR

PHONE: (574) 535-6458

RDECAIRE@ELKHARTCOUNTY.COM

ELKHART COUNTY PARKS SEEKS FINAL FEEDBACK ON MASTER PLAN

HELP SHAPE THE NEXT 5 YEARS WITH THE ELKHART COUNTY PARKS

The Elkhart County Park and Recreation Board invites the public to a community meeting next Monday, April 8, at 4:30 pm for a presentation and final review of the 2024-2028 Five-Year Master Plan. Over the past year, the Elkhart County Parks has engaged with staff, park board members, community leaders, and the public to receive feedback via surveys and meetings to determine the priorities for the next five years.

"The Master Plan is our guiding document," stated Ronda DeCaire, Director. "We accomplished much from the 2019-2023 Master Plan, including establishment of an Elkhart County Parks Legacy Endowment Fund, development of the new Corson Riverwoods County Park, and coordinated with the Commissioners and Council on a plan to replace latrines and restrooms with greater accessibility throughout the park system in 2024."

The planning firm, Lehman & Lehman, has led the community discussions and survey to help bring the next five years into focus for the county park system, which currently serves an estimated 500,000 visitors annually.

Encompassing more than 1,300 acres and 36 miles of trails, the Elkhart County Parks owns and operates six major parks, including Bonneyville Mill County Park, Cobus Creek County Park, Ox Bow County Park, River Preserve County Park, Boot Lake Nature Preserve and the upcoming Corson Riverwoods County Park. The parks system also operates two historic sites, including Bonneyville Mill and the Elkhart County Historical Museum. In addition, the department also owns and manages 9 miles of the Pumpkinvine Nature Trail and assists the Elkhart County Commissioners with the management of portions of the MapleHeart Trail and Six-Span Boat Launch.

The 2024-2028 Elkhart County Parks Master Plan will receive its final review and approval from the Park Board at the meeting and will then be forwarded to the Indiana Department of Natural Resources for official acceptance. The public is invited to a presentation by Lehman & Lehman on the master plan at the upcoming Elkhart County Park Board meeting at 4:30 p.m. in the gymnasium of the Elkhart County Historical Museum, located at 304 W. Vistula St, Bristol, IN.

Approved master plans are critical in the eligibility for state and federal grants, including the Land and Water Conservation Fund, which has helped in the development of several of the local county parks, including Ox Bow, Cobus Creek, and Corson Riverwoods.

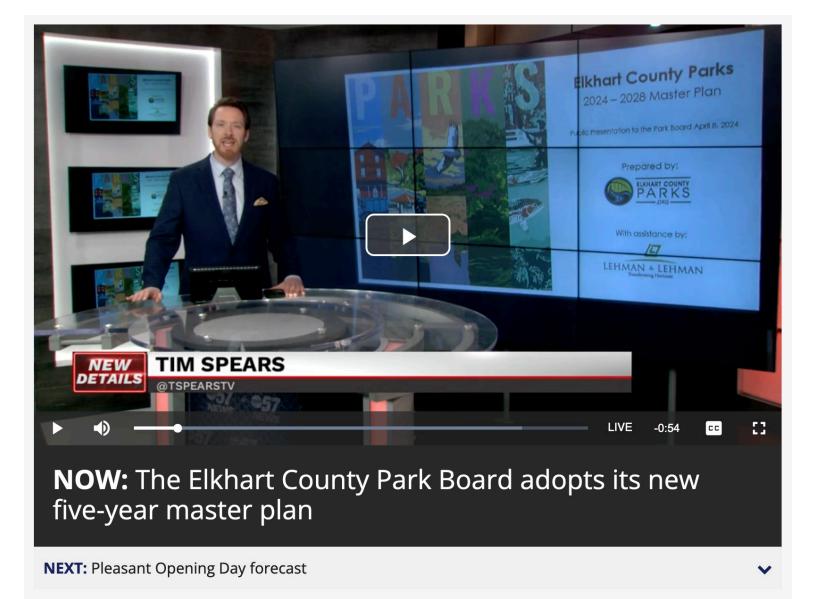
The 2024-2028 Elkhart County Parks Master Plan and directions to the museum can be found on the Elkhart County Parks website at elkhartcountyparks.org.

####

For media inquiries, contact Ronda DeCaire, Director rdecaire@elkhartcounty.com 574-535-6658.



PHOTO 1: Park Board members Karen Mackowiak and John Hardy explore the new 82-acre Corson Riverwoods County Park, which was gifted from the late Tom Corson. Expansion and protection of park land and trails is a part of the Five-Year Master Plan. **File:** Corson Riverwoods County Park.jpg



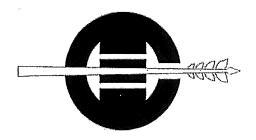
ELKHART COUNTY, Ind. -- The Elkhart County Park Board has announced that it has adopted its new five-year master plan.

It's the first step in making a number of capital, maintenance, and creative improvements to the county's eleven parks.

With the help of public feedback, these projects aim to enhance safety at the parks, develop and expand waterway access, and use sustainable design and green practices.

A main priority for the parks department is to acquire land adjacent to existing parks to expand their size and fit the growing population of Elkhart County.

Ronda DeCaire, Elkhart County Parks Director, says each year of projects can cost anywhere from \$2,000,000 to \$5,000,000, but the board is hopeful Indiana DNR will give their stamp of approval on the plan, so that the Parks Department can apply for grant funding to help cover costs.



ELKHART COUNTY Grievance Procedure under The Americans with Disabilities Act

This Grievance Procedure is established to meet the requirements of the Americans with Disabilities Act of 1990 ("ADA"). It may be used by anyone who wishes to file a complaint alleging discrimination on the basis of disability in the provision of services, activities, programs, or benefits by Elkhart County. Elkhart County's Personnel Policy governs employment-related complaints of disability discrimination.

The complaint should be in writing and contain information about the alleged discrimination such as name, address, phone number of complainant and location, date, and description of the problem. Alternative means of filing complaints, such as personal interviews or a tape recording of the complaint, will be made available for persons with disabilities upon request.

The complaint should be submitted by the grievant and/or his/her designee as soon as possible but no later than 60 calendar days after the alleged violation to:

KATIE NIBLOCK ADA COORDINATOR 610 Steury Ave Goshen, IN 46528, 574-534-9394, kniblock@elkcohwy.org

Within 15 calendar days after receipt of the complaint, Katie Niblock or her designee will meet with the complainant to discuss the complaint and the possible resolutions. Within 15 calendar days of the meeting, Katie Niblock or her designee will respond in writing, and where appropriate, in a format accessible to the complainant, such as large print, Braille, or audio tape. The response will explain the position of Elkhart County and offer options for substantive resolution of the complaint.

If the response by Katie Niblock or her designee does not satisfactorily resolve the issue, the complainant and/or his/her designee may appeal the decision within 15 calendar days after receipt of the response to the Elkhart County Commissioners or their designee.

Within 15 calendar days after receipt of the appeal, the County Commissioners or their designee will meet with the complainant to discuss the complaint and possible resolutions. Within 15 calendar days after the meeting, the County Commissioners or their designee will respond in writing, and, where appropriate, in a format accessible to the complainant, with a final resolution of the complaint.

All written complaints received by Katie Niblock or her designee, appeals to the County Commissioners or their designee, and responses from these two offices will be retained by Elkhart County for at least three years.